

Fiscal Year 2023/2024

**Budget Approved June 2, 2023** 

# Ventura County Transportation Commission





SERVING VENTURA COUNTY, CALIFORNIA: Camarillo, Fillmore, Moorpark, Ojai, Oxnard, Port Hueneme, San Buenaventura, Santa Paula, Simi Valley, Thousand Oaks and the County of Ventura





# VENTURA COUNTY TRANSPORTATION COMMISSION

"Transforming Transportation in Ventura County, California."

# FISCAL YEAR 2023/2024 BUDGET

Presented by:

Martin Erickson, Executive Director Sally DeGeorge, Finance Director







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#### **EXECUTIVE SECTION**

#### **BUDGET LETTER**

June 2, 2023

Honorable Commissioners Ventura County Transportation Commission Subject: Fiscal Year 2023/2024 Annual Budget

Dear Chair MacDonald, Vice-Chair LaVere, and Commissioners:

On behalf of myself, Ms. Sally DeGeorge, Director of Finance, and the entire VCTC staff, the Fiscal Year 2023/2024 Ventura County Transportation Commission Annual Budget is submitted to the Commission for your consideration and approval. This budget is both a fiscal document and policy directive that conveys the goals, programs, and priorities VCTC has set to serve its community and fulfill its mission. As presented, the Fiscal Year 2023/2024 Budget is a balanced budget with no bond debt obligation. The total annual budget for this fiscal year is approximately \$109.3 million, a 2.6 percent increase from the prior year.

As required by the VCTC Administrative Code, the proposed Draft Budget was reviewed by the VCTC Finance Committee on March 27, 2023. The Commission reviewed the Draft Budget and held a public hearing on April 7, 2023. The Finance Committee reviewed the proposed Final Budget on May 25, 2023. The Commission will review the Final Budget and hold a public hearing on June 2, 2023. As staff has prepared this final budget, we have done so with conservative revenue assumptions in an effort to minimize the chances of having to return to the Commission with service cuts or other cost cutting measures.

The Commission utilizes a comprehensive agency-wide task driven budget that emphasizes the Commission's commitment to greater transparency and accountability to the residents of Ventura County. The budget has two main sections: the Main Budget and the Program Task Budgets. The Main Budget includes an Executive Summary that provides an overview of the upcoming issues as well as priorities and goals for the fiscal year. It contains information about the community served and economic factors that affect the agency, its services and ultimately its constituents. It provides information about VCTC's community and the local economy. The Main Budget also contains program overviews and projections to provide a general understanding of VCTC's budgeted activities that support the agency in fulfilling its mission and goals, meeting its mandates, and satisfying its constituents. The Program Task Budgets contain task level detail for each program including objectives, accomplishments, work elements, financial resources, and costs. The Program Tasks include details of how both staff and non-staff resources are utilized to implement and provide support activities to fulfill VCTC's mission and goals. This task driven budget provides accountability, transparency, and clarity of VCTC's programs and services to the region.



Before describing the tasks for the coming year, it is important to understand VCTC's revenues.

In November 2021, President Biden signed into law the Infrastructure Investment and Jobs Act (IIJA), a landmark piece of legislation that will significantly increase investment in infrastructure in the United States over the next five years. With total anticipated spending of roughly \$1.2 trillion, the IIJA is being called the largest investment in U.S. infrastructure in at least six decades. It will provide a long-term infusion of funds to repair roads and bridges, improve public transportation and railroads, and support expansion of electric vehicle networks, among other benefits. While the IIJA will not provide enough funding to perform every needed repair and complete each new project, it is expected to go a long way toward helping states, including California, update and transform their transportation networks.

The IIJA is considered historic not only because of its size and scope, but also because it gained bipartisan support in both houses of Congress. The Senate passed the IIJA on a vote of 69-30 in August 2021, and the House of Representatives voted 228-206 in support on November 5, 2021. Hopefully, the IIJA will augur in a new spirit of bipartisanship, at least for transportation projects.

The IIJA also provides across-the-board formula funding increases for transit. The Urbanized Area Formula program (Section 5307), the primary federal transit formula program, receives a 30% increase in the first year. The first-year increases for the smaller transit formula programs include 47.5% for Senior and Persons with Disabilities (Section 5310); 22.7% for Rural Formula (Section 5311); and 63.9% for State of Good Repair (Section 5337). In subsequent years all these programs will continue to receive 2% to 3% increases.

The Commission receives funding primarily from three State revenue sources, two principally for public transit purposes and a third for freeway improvement projects. Local Transportation Funds, or LTF, comes from statewide ¼ cent sales tax on retail sales and partially funds VCTC Administration and Planning, Metrolink operations, bicycle and pedestrian improvements, bus transit services, and local streets and roads projects. State Transit Assistance, or STA, are revenues derived from the sales tax on diesel fuel. STA funds regional transit programs including the VCTC Intercity bus service and Metrolink commuter rail.

Senate Bill (SB) 1, Road Repair and Accountability Act passed the California State Legislature and was signed by Governor Jerry Brown in April 2017. It permanently increased fuel taxes and vehicle registration charges to provide an estimated \$5.2 billion of new revenues annually for transportation. The principle of "fix it first" is fundamental to SB 1. There are several funding programs that will support Ventura County transportation needs including capital and operating funds for bus transit, Metrolink commuter rail, and competitive grant programs for bicycle and pedestrian projects.



Additional State funds come to the VCTC as part of the State Transportation Improvement Program (STIP) for major freeway projects. The STIP is funded from both federal and state gas tax dollars. While STIP funds do not flow through the Commission budget, the Commission is responsible for programming these funds to priority projects. Unfortunately, this was the one program where SB 1 did not provide much funding.

VCTC does receive one stream of locally generated revenues and that is the \$1 for each vehicle registered in Ventura County. These funds support VCTC in its role as the Service Authority for Freeway Emergencies, or SAFE. The SAFE administers motorist aid programs such as the Call Box program, the recently launched Freeway Service Patrol, and Incident Responder grant program.

Now a brief description of the tasks ahead for Fiscal Year 2023/2024:

#### **Financial Management**

VCTC takes great pride in its fiscally responsible Finance Department that produces timely and accurate reports to provide the Commission and the public with financial information about the Commission's operations. The VCTC Finance team safeguards the Commission's assets while maintaining strong and prudent fiscal controls. The Finance Department is responsible for performing the day-to-day accounting functions consisting of cash management, accounts receivable, accounts payable, payroll, general ledger, budgeting, and financial and investment reports. VCTC maintains a general fund, five special revenue funds (the Local Transportation Fund (LTF), the State Transit Assistance (STA) fund, the Service Authority for Freeway Emergencies (SAFE) fund, the State of Good Repair (SGR) fund, and the Santa Paula Branch Line (SPBL) fund) and two proprietary funds (the VCTC Intercity Services fund and the Valley Express fund). The Finance Department prepares and monitors the agency's budget, provides budgetary assistance to project managers who monitor individual task budgets, and provides grant support as well as specific project support for many projects. The Finance Department oversees multiple state and federal audits throughout the year. The Finance Department is also tasked with overseeing the financial compliance with various state and federal regulations including the Government Accounting Standards Board (GASB) that implements new regulations each year.

VCTC has received the Government Finance Officers Association's (GFOA) Certificate of Achievement for Excellence in Financial Reporting for thirteen consecutive years and staff expects its most recent Annual Comprehensive Financial Report (ACFR) to receive an award as well. Furthermore, GFOA has awarded VCTC the Distinguished Budget Presentation Award for the last two years and staff plans to submit this budget document for an award as well. Fiscal Year 2021/2022 was the first year VCTC submitted for the budget award.

#### Accessible Services

The Accessible Services program provides countywide coordination of transportation services for people with disabilities and seniors - in addition to those mandated activities required by state and federal regulation. For example, as required by the Americans with Disabilities Act, VCTC administers a countywide "paratransit eligibility certification" process for persons with disabilities. This is done centrally on behalf of all transit operators in Ventura County, streamlining the federally mandated process for riders and transit providers alike. The importance of this regional service—to provide door-to-door transportation to our most

vulnerable riders—was highlighted during the COVID-19 pandemic. Additional initiatives and staff responsibilities include participation in planning efforts and serving on advisory committees, as well as representing VCTC with peer agencies. VCTC anticipates continuing to work with the resurrection of an ADA subcommittee to improve the ADA paratransit eligibility application and to implement strategies outlined in the Coordinated Plan and the Transit Integration and Efficiency Study (TIES). The Accessibility Services program leverages VCTC's central position and regional focus to provide impactful and accessible transportation services for seniors and people with disabilities.

#### **Regional Transit Technology**

The Regional Transit Technology budget provides technology services to the many county operators such as the countywide fare media system, VCbuspass, and the real-time arrival passenger information system, GoVCbus. VCbuspass offers "contactless" tap cards and mobile ticketing options, with regionally accepted products such as "stored value" or unlimited use 31-day passes. With future options for VCbuspass to include more fleets such as paratransit services, and layer on additional technologies such as contactless credit cards or integrate with mobility services such as bikeshare and rideshare providers, the system will grow with Ventura County's needs, while providing a single, fast, contactless payment platform. GoVCbus is an integrated technology network that provides passengers with up-tothe-second tracking of arriving buses, trip planning tools, real-time alerts, onboard audio announcements for next stop and route information, as well as computer automated dispatching tools. The goal of both VCbuspass and GoVCbus is to provide centralized tools for passengers and operations, making transit easier to use (and operate) in Ventura County. In addition, the systems give agencies data for planning and operational needs, as well as clearinghouse of transit data across all operators. These shared regional platforms, provided by VCTC, allow for the planning, operation and fare policies of a more coordinated system and network of transit operators. The VCbuspass and GoVCbus programs are the largest projects within Regional Transit Technology; however, staff will be working with county operators on other projects such as installing more real time arrival signage at bus stops and transit scheduling software.

#### **Transit Grant Administration**

VCTC will continue to administer transit grants including funds that are passed through to local transit agencies and non-profit organizations. VCTC will continue its ongoing work to submit the required federal and state grants, file necessary reports, and ensure compliance with requirements. A new program this year is the state's Access for All program which will provide funds from a 10-cent per-trip surcharge on trips provided by Transportation Network Companies, to be used for on-demand wheelchair-accessible vehicle trips through providers selected by VCTC.



#### **Valley Express**

The Valley Express bus service serves the Santa Clara River Valley community, including the cities of Fillmore and Santa Paula, as well as the neighboring unincorporated areas of the County, such as Piru and Bardsdale. The service is managed by a policy advisory committee, which is made up of the VCTC Commissioners representing the two cities and the County. As the administrator of the service, Commission staff works with the committee and local staff to ensure the service meets the needs of the community. This includes, fixed routes, school "boosters", general purpose dial-a-ride and ADA paratransit services. The upcoming year will include the planning and implementation of a new fixed route connecting the cities of Fillmore and Moorpark, adjustment of fixed routes and dial-a-ride, continuing to address driver recruitment challenges, and kicking off a new community outreach program. The community outreach program will include campaigns like Youth and College Ride Free and updating rider information such as transit maps and brochures.

#### **VCTC Intercity Transit Service**

VCTC has operated intercity commuter bus service for twenty-eight years, with two of its funding partnerships lasting over twenty-three years each [one with Santa Barbara County Association of Governments (SBCAG), and the other with California State University Channel Islands (CSUCI)]. While VCTC utilizes both federal and state funding, these partnerships provide local funding for two high ridership service lines in the VCTC Intercity system. VCTC looks to continue growing partnerships such as this in the future with local organizations. Prior to the pandemic, VCTC's overall ridership was stable and growing. After an initial decline of 75% in Spring of 2020, riders are steadily returning to the service. With approximately 55% of the ridership today compared to pre-pandemic, VCTC is looking forward to continued growth in demand and addressing recruitment challenges with its contractor with the goal of resuming suspended service due to the driver shortage. In addition, our funding partner SBCAG was awarded grant funds to increase VCTC Intercity bus service to Santa Barbara and purchase five electric buses. VCTC will be using the five new electric buses to implement the new bus service.

#### **Highway Program Management**

VCTC will continue its work on the U.S. 101 HOV/Express Bus Lane Project Approval and Engineering Design (PAED) phase. The Commission's decision to prioritize the use of Surface Transportation Program (STP) funds to expedite the project development work, and eventual implementation of this project, will position the County to have a major "shovel ready" project should additional funding become available. During the upcoming year VCTC expects to release the draft environmental document for public review. In compliance with new state environmental policies, the environmental analysis will evaluate the project's effect on Vehicle Miles Traveled, and provide mitigations, if warranted and feasible. Since existing funding is inadequate to fund the entire project within the next ten years, VCTC will be developing an "Early Action" package of improvements that will provide the maximum benefit with the projected available funds.



In addition, full project funding has been approved from the Senate Bill 1 Trade Corridor Enhancement Program for the Rice Avenue Grade Separation. VCTC will continue to work with the multiple agencies that are moving forward with final design and right-of-way acquisition, to ensure that the project continues progressing towards eventually starting construction in 2024.

#### **Motorist Aid Services - Service Authority for Freeway Emergencies (SAFE)**

For Fiscal Year 2023/2024, the Emergency Roadside Callbox system enters the first of two option years of the maintenance and management support contracts. Monitoring of the second round of Incident Responder Grant Program awards will continue and a third round of awards will be completed. Evaluation of alternative approaches to speed data collection and dissemination will continue, including integration of the Transportation Data Pilot Program.

The operation, administration, and oversight of three Freeway Service Patrol (FSP) beats will continue, including coordination with Caltrans and California Highway Patrol, and a fourth FSP beat will begin service. While the long-term impact of COVID-19 to vehicle registrations and SAFE revenues remains to be seen, the SAFE Fund includes a sizeable reserve balance that helps to insulate revenues from this program area from fluctuations in the economy.

#### Passenger Rail (Metrolink and LOSSAN/Pacific Surfliner)

In the upcoming Fiscal Year, VCTC will contribute revenue-mile generated federal funding to Metrolink. VCTC is also using a portion of its Transportation Development Act LTF, STA and State of Good Repair SB 1 funds. In addition to funding operations and capital rehabilitation projects, these funds will help support the Simi Valley Double Track project and the Camarillo Station ADA Improvement Project. VCTC will work with Metrolink and the member agencies on ways to rebuild ridership and meet new travel demand in hopes of exposing new riders to the Metrolink system. VCTC partnered with Metrolink and LA Metro to continue Saturday service along the Ventura County Line. Additional weekend service should begin in Summer 2023, which will include an additional round trip on Saturday and two round trips on Sundays, which will allow for more opportunity for Ventura County residents to travel into LA County, as well as for LA County residents to travel into Ventura County.

The Amtrak Pacific Surfliner service is fully funded by the State but is locally governed by way of the LOSSAN joint powers authority and the LOSSAN managing agency, of which VCTC is a member. Efforts to better integrate the Surfliner with other local and regional transit services will continue through the Transit Transfer Program, scheduling coordination, network integration planning and other measures. VCTC will continue to provide policy direction for LOSSAN staff to coordinate capital planning projects along the corridor with LOSSAN as lead managing agency such as the Leesdale Siding Extension project and the Pedestrian Undercrossing Project led by the City of Camarillo. The Coast Rail Coordinating Committee focuses on the longer distance intercity trips (such as the Amtrak Coast Starlight) and Amtrak Coast Route service between Los Angeles and San Francisco.



#### **Santa Paula Branch Line**

With execution of the 35-year Railroad Lease and Operations Agreement with Sierra Northern Railway in December 2021, VCTC will continue to transition responsibility for operations and maintenance of the Santa Paula Branch Line (SPBL) railroad and right-of-way. Under the Agreement, Sierra Northern has responsibility for implementation of the VCTC good neighbor policy through proactive management of the SPBL right-of-way, including weed abatement, debris cleanup, right of entry permitting, trespass removal, and compliance with Federal Railroad Administration (FRA) mandated Bridge Management Plan and annual bridge inspections. VCTC staff will continue to manage and assess leases, update rate schedules, and address encroachment issues within the right-of-way to ensure fairness, meet insurance requirements, bring fees up to date, and protect the right-of-way, to include conducting a rightof-way survey. VCTC will continue efforts to achieve the Commission's goal to reinvigorate the process to complete the SPBL trail. If grant funds are awarded through the SCAG Regional Early Action Planning (REAP) 2.0 County Transportation Commissions Partnership Program, VCTC will conduct stakeholder engagement and other planning activities to update the SPBL Trail Master Plan and Environmental Impact Report (EIR). In addition, VCTC staff will continue to support local partner efforts to implement the Trail Master Plan. VCTC will coordinate with Federal, State, and local partners to repair the Sespe Creek overflow bridge and respond to storm damage, including efforts to secure Federal and State emergency funding assistance. VCTC will also coordinate with the County of Ventura regarding possible broadband deployment along the SPBL corridor.

#### **Regional Transit Information Center**

The Regional Transit Information Center (RTIC) provides trip planning assistance and mobility management information for the residents and travelers in the greater Ventura County region. This includes wrap-around information for people new to the set of services provided by the many providers and programs offered in the region, such as new-rider "orientation materials", customized "end-to-end" itineraries using public transit, as well as general information and materials for services offered by social service agencies and agency-sponsored or eligibility-based transportation programs. The RTIC provides a centralized clearinghouse for passenger information (1-800-438-1112).

Additionally, the RTIC is the primary point of contact for customer service matters related to the VCTC Intercity and manages the federally required formal complaint process for VCTC agency-wide, including the VCTC Intercity, ADA Certification and Valley Express programs.

#### **Rideshare Programs**

The Rideshare Program for commuter services has a concerted focus on overall mobility options for Ventura County residents, including building upon *Mobility as a Service* (MaaS) strategies as prioritized by the Commission. As we begin to recover from the pandemic, reinvesting in rideshare strategies will be critical as vehicle miles traveled (VMT) levels have returned to pre-pandemic levels though congestion has not. In addition to MaaS, staff will focus efforts on encouraging commuters to consider alternatives to single occupancy vehicles whenever possible, including telecommuting, biking, carpooling, and vanpooling. Data sharing from our commuter services database will be critical in these efforts.



#### **Airport Land Use Commission**

The Airport Land Use Commission (ALUC) will continue to review development projects within defined Airport Comprehensive Land Use Plan (ACLUP) boundaries for four airports in Ventura County (Camarillo Airport, Oxnard Airport, Santa Paula Airport, and Naval Base Ventura County-Point Mugu). ALUC staff will continue to review airport-related applications submitted to the ALUC, such as heliport expansions. ALUC staff will also continue to work with the County Department of Airports and local jurisdictions to ensure appropriate development around the County's airports. ALUC staff will participate on the planning advisory committee for the Ventura County Department of Airports Part 150 Noise Compatibility Study in Fiscal Year 2023/2024. In addition, during Fiscal Year 2023/2024, VCTC staff will prepare a scope of work and request for proposals and identify potential funding to update the ACLUP. Should Caltrans funding become available to update to the ACLUP and the associated Environmental Impact Report (EIR), staff will work with Caltrans, the County Department of Airports, and the Department of Defense to apply for project funding and move the update forward.

#### **Regional Transit**

Staff continue regional transit planning activities and coordination with other transit providers in the county. Traditional planning activities in this task include completing or updating required federal and state planning documents (including managing the state Unmet Transit Needs process), engagement with all Ventura County public transit operators and staffing the Transit Operators Advisory Committee (TRANSCOM).

In this fiscal year, VCTC will continue working with our consultant to complete the Transit Integration and Efficiency Study (TIES) which seeks to improve the public transit network in Ventura County. It is an important study initiated at the request of the Commissioners, and as such the Commissioners will play an integral role in its development.

Major projects for the upcoming year are implementing the strategies recommended in the TIES and the Coordinated Plan. Additionally, staff will begin the Short-Range Transit Plan (SRTP) which will guide VCTC's investments based on current market and service information, financial resources, and performance targets. The SRTP will also compile and prioritize the strategies listed in the TIES, Coordinated Plan, Transportation Emergency Preparedness Plan (TEPP), Zero Emission Bus Plan, operator SRTPs and other planning documents.

Staff will continue the College Ride Program and Youth Ride Free Program and expand them to include select free fare days during the year.



#### **Regional Transportation Planning**

VCTC's Regional Transportation Planning staff will continue to work closely with local jurisdictions, neighboring counties, and the Southern California Association of Governments (SCAG) to provide a regional perspective on Ventura County's regional transportation planning needs through review and comment on plans, projects, and environmental documents and participation in local, regional, and statewide planning efforts. Staff will continue to use the updated Ventura County Transportation Model (VCTM) and leverage the new transportation data and analytics pilot program to enable VCTC and partner agencies to make better informed land use and transportation decisions and to assist with implementation of Senate Bill (SB) 743. Through a partnership with Ventura Council of Governments (VCOG), funded by a Regional Early Action Planning (REAP) grant from SCAG and the California Department of Housing and Community Development, VCTC staff will continue to work jointly with VCOG to develop and implement the Vehicle Miles Travelled (VMT) Adaptive Mitigation Program.

VCTC will finalize and adopt an amendment to the Comprehensive Transportation Plan, which serves as a long-range policy document, built from community-based, local priorities and community-expressed need to enhance regional connections. The Plan will ultimately inform the Commission on transportation investments to help reduce congestion, improve mobility, and support economic resilience, while encouraging robust linkages between transportation, housing, and land use. VCTC will identify and consider alternatives to and through an update to the 2009 Congestion Management Program. If grant applications are successful through the SCAG REAP 2.0 County Transportation Commissions Partnership Program, VCTC will implement strategies of the Ventura County Freight Corridors Study to create a Community Traffic Calming & Pedestrian and Bicycle Safety Program and build on the VMT Adaptive Mitigation Program to develop communication tools on the relationship between transportation, housing, and land use. Also, with support from a Caltrans Sustainable Transportation Planning grant, VCTC will partner with the National Park Service to study wildlife movements and connectivity in the U.S. 101 Conejo Pass area. Additional emphasis will be placed on active transportation planning and furthering efforts to work with sponsoring jurisdictions to fund and construct bicycle and pedestrian improvements.

#### **Transportation Development Act Administration**

VCTC is the State's designated Regional Transportation Planning Agency for Ventura County, VCTC is responsible for the administration of the Transportation Development Act (TDA) funds and associated programs which include Local Transportation Funds (LTF), State Transit Assistance (STA) funds, as well as, State of Good Repair (SGR) funds, Proposition 1B funds and Local Carbon Transit Operations Program (LCTOP) funds. VCTC processes claims and allocates funds in compliance with State laws and regulations. VCTC monitors receipt of these funds throughout the year to make sure funds received are in line with apportionment estimates. When there are downturns in the economy, VCTC reviews the funds received and evaluates if a revision to the annual apportionment is necessary. There were over 50 TDA and specialized audits conducted last year through this program.



#### **Transportation Programming and Reporting**

State funding surplus and the passage of the federal Infrastructure Investment and Jobs Act (IIJA) provided a significant amount of funding for new multi-modal transportation projects in Ventura County. The past year was spent identifying local projects for various grant funding including Federal Transit Administration (FTA) Section 5310 (Seniors and Individuals with Disabilities), 5307/JARC (Jobs Access and Reverse Commute), Congestion Mitigation and Air Quality Improvement (CMAQ), TDA LTF Article 3 Funds (Bike & Pedestrian), Carbon Reduction Program (CRP), State of Good Repair (SGR), Active Transportation Program (ATP), Low Carbon Transit Operations Program (LCTOP), and the Solution for Congested Corridor Program (SCCP). VCTC staff will continue to advance local projects through these programs working with local jurisdictions to update the 2023 Federal Transportation Improvement Program (FTIP) and assisting as necessary to facilitate the timely delivery of projects.

#### **Community Outreach**

The focus of the Community Outreach program in the coming year will be to provide community education about public transit and other transportation options such as ridesharing and bicycling. Outreach efforts will build on two initiatives that started in the most recent fiscal year: Spanish-language outreach and expanded youth outreach. VCTC's first Spanish-language outreach initiative, Buenas con VCTC, has already received positive response from the community and an award from the American Public Transit Association (APTA). VCTC will continue to partner with the local Boys & Girls Clubs for a youth art contest, a fun and educational project that has helped VCTC establish valuable connections with future transit riders. In addition, VCTC will fully launch a youth "roadshow," an interactive presentation for students and youth organizations that will share information about public transit, ridesharing and youth-oriented transit programs such as Youth Ride Free. These efforts are intended to support the goals of VCTC to increase public transit ridership, as well as encourage the use of public transit and other modes of transportation. Staff will continue to participate in community events, such as Earth Day festivals. Lastly, the Community Outreach program will support other projects underway across the agency, such as the Freeway Service Patrol.

#### **State and Federal Governmental Relations**

VCTC will continue to develop cooperative working relationships to carry out the annual Legislative Program and secure transportation funding in Ventura County. During the coming year, the work to advance the Legislative Program will encompass monitoring of transportation legislation and regulations under development that could affect Ventura County; briefing legislative and congressional members and staff as appropriate; and participation in various advocacy groups. At the state level, the Legislature's priorities likely will be on managing the anticipated budget shortfall, which could result in cuts to transportation programs. In addition, many of the state's transit agencies are seeking an extension of regulatory relief provided by the state during the pandemic as federal COVID-19 assistance runs out. In Washington, D.C., the focus will continue to be on the rollout and implementation of the Infrastructure Investment and Jobs Act, a historic \$1.2 trillion bill passed and signed in November 2021, as well as protection of remaining COVID-19 relief funding.



#### Looking Ahead

I noted hopefully in last year's budget message that we were entering into the "endemic" stage of COVID-19, the once in a century pandemic that has ravaged and re-shaped our world. In May 2023 the World Health Organization declared an end to the COVID global health emergency. However, some challenges and trends continue that will not only affect the way VCTC operates but are likely indicators of lasting changes in our society. While transit ridership is slowly coming back, buoyed by VCTC's successful "College Ride" and "Youth Ride Free" programs, commuter ridership, especially on Metrolink is still not even half of what it was pre-pandemic (this despite generally higher prices for gasoline). The continuation of remote work in a "hybrid" work environment appears to be a semi-permanent fixture, at least for knowledge workers. In this changing transportation environment, creative approaches will be required by VCTC to best serve the mobility patterns of Ventura County's residents. To that end, I am grateful for the Commission taking part in VCTC's strategic planning session in March 2023, which led to the adoption of VCTC's five-year strategic plan in April of 2023 that set out ambitious but achievable goals for the coming years. It has been one of my goals since becoming Executive Director that VCTC be a "high performing" organization, as well as a "healthy" organization where staff feels valued. I am happy to report that at the present time we are fully staffed as an organization and that the development of the five-year strategic plan included staff input and participation.

In addition to the new federal funding from the IIJA, Senate Bill 1 approved by the California Legislature and signed by Governor Jerry Brown in 2017 continues to be a lifeline for transportation. SB 1 funds are especially important as the unprecedented \$100 billion State surplus of last year has turned into a growing deficit, estimated to be at least \$25 billion at the writing of this budget. SB 1 will help us maintain public transit services, such as VCTC Intercity Bus and Metrolink commuter rail, repair railroad bridges and tracks and passenger rail cars, construct a new double-track project on the Coast mainline in Simi Valley and a pedestrian undercrossing at the Camarillo Train Station that will lead to improved passenger rail service through Ventura County. Fortunately, VCTC's strategic use of state Low Carbon Transit Operating (LCTOP) funds provides funding for both the "College Ride" and "Youth Ride Free" programs that have been a bright spot in an otherwise challenging transit environment.

While maintaining transportation infrastructure is important, so too is fixing bumper-to-bumper traffic on the 101 and 118 freeways that has already returned as the State of California reopens the economy on the heels of the pandemic, improving bus and passenger train service, and safer bicycle and pedestrian facilities. VCTC does receive Federal and State formula funds that pays for a share of these projects and services. However, those two funding streams are insufficient long term. Unlike 25 counties in California, Ventura County has not yet passed a local transportation sales tax measure. Besides not being able to leverage the Federal and State funds with local transportation funds, VCTC is also not eligible for taxpayer-funded programs specifically created to reward transportation sales tax measure counties or be competitive for grant programs that reward project sponsors that include a substantial local match. It will likely take such a measure, where the revenues generated remain in Ventura County, to pay for our most critical transportation projects and public transit services. This is my second budget as Executive Director, and I am continually grateful for the Finance staff, and team effort of all VCTC staff to produce this budget. Our budget development process has integrity, rigor, transparency, and objectivity - all of which leads to VCTC achieving its goals.



#### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Distinguished Budget Presentation Award and a Certificate of Recognition for Budget Preparation to the Ventura County Transportation Commission for its comprehensive budget report for Annual Budget for the fiscal year beginning July 1, 2022. To receive this award, a government must publish a budget document that meets program criteria as a policy document, as a financial plan, as an operations guide, and as a communications device.

The Distinguished Budget Presentation Award is valid for a period of one year only. We believe that our current comprehensive budget report continues to meet the Distinguished Budget Presentation Award's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The management and finance staff are proud of their commitment to open, accountable, and transparent financial reporting. Fiscal Year 2020/2021 was the first time submitting for the award and receiving this prestigious award, which recognizes conformance with the highest standards for preparation of state and local government financial reports. VCTC has received this award two years in a row and plans to submit this document for the award. This effort would not have been possible without the collaborative and collective effort of the Commission staff. The undersigned are grateful to all involved for their time, efforts, and support to provide informative information.



GOVERNMENT FINANCE OFFICERS ASSOCIATION

Distinguished **Budget Presentation** Award

PRESENTED TO

Ventura County Transportation Commission California

July 01, 2022

Christophe P. Morrill

Finally, without the leadership and support of the Commission, this work would not be possible. There may be no more dynamic a time in transportation and transportation funding than what we will experience over the next several years. VCTC must continue to test our limits of creativity and resourcefulness as we endeavor to ensure a sustainable transportation future in such challenging times.

Respectfully Submitted,

MARTIN R. ERICKSON

**Executive Director** 

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#### **BUDGET SUMMARY**

The Commission utilizes a comprehensive agency-wide task driven budget that emphasizes the Commission's commitment to greater transparency and accountability to the residents of Ventura County. This budget is both a fiscal document and policy directive that conveys the goals, programs, and priorities that VCTC sets to serve its community and fulfill its mission. The budget is first reviewed by the Finance Committee and the Commission as a Draft Budget where staff receive further guidance, public comment, and direction from the Commission. The budget is then revised into a Final Budget based on Commission comments and updated with new and revised information. The budget is then reviewed again by the Finance Committee before forwarding it to the Commission for review, to receive public comment and to either approve or request changes.

The Fiscal Year 2023/2024 Budget is a balanced budget with no bond debt obligations. Available resources to sustain the agency include sources, or new revenues, fund transfersin, and fund balance, excess of assets over liabilities. Total sources consist of \$92.2 million in new revenues and fund Transfers-In of \$28.5 million. The projected fund balance as of June 30, 2024 (including restricted balances) is \$24.4 million. Accordingly, total funding available (total sources plus projected fund balance) to cover budgeted uses for the Fiscal Year 2023/2024 budget is \$133.7 million, a 7% increase (see Table 1 - *Total Sources and Fund Balance - Fiscal Year 2021/2022 to 2023/2024*).

Table 1 – Total Sources and Fund Balance – Fiscal Year 2021/2022 to Fiscal Year 2023/2024

	Actual	Revised		Final		
	Sources	Budget		Budget	Dollar	Percent
	FY 2021/2022	FY 2022/2023	F'	Y 2023/2024	Change	Change
Federal	\$ 14,962,108	\$ 22,094,961	\$	22,714,210	\$ 619,249	3%
LTF Sales Tax	45,616,383	42,300,000		46,000,000	3,700,000	9%
STA Sales Tax	8,762,831	9,038,926		11,556,909	2,517,983	28%
Other State	5,028,832	6,598,374		6,863,745	265,371	4%
Local and Other	2,523,786	3,411,345		5,104,538	1,693,193	50%
Transfers-In/Fund Balance	60,543,311	41,950,492		41,440,669	-509,823	-1%
Total Sources	\$ 137,437,251	\$125,394,098	\$	133,680,071	\$ 8,285,973	7%

Federal revenues increased by \$619,200 from the previous year due to several factors. In Fiscal Year 2023/2024, the federal revenues included Coronavirus Aid, Relief and Economic Securities (CARES) Act funding of \$400,000 million whereas in Fiscal Year 2022/2023 and 2021/2022 the budget contained CARES funding of \$1.5 million and \$2.2 million respectively. New pass-through projects were added in this fiscal year which increased the federal funds. It is normal for some years to have larger carry-overs than others. In Fiscal Year 2023/2024, the FTA funds increased by \$2.9 million with the inclusion of new projects offset by older completed projects. The federal Surface Transportation Program (STP) funds budgeted within the Highway Project Management and Monitoring task decreased by \$2.3 million for partial completion of consultant work on the U.S. 101 PAED study.



State revenues increased from the previous year by \$6.5 million. The LTF sales tax revenues increased by \$3.7 million based on the County Auditor-Controller's estimate. The State estimates that STA revenues will increase by \$2.5 million due to increased diesel fuel consumption. Other State funding increased by \$0.3 million largely due to increased LCTOP offset by the reduction of Proposition 1B funds.

Local revenues, other revenues and investment income increased by \$1.7 million from the previous fiscal year. Local revenues (consisting of contributions and fees) are expected to increase by \$1.0 million largely due to increased contributions for operating the bus services. The other revenues and interest are expected to increase by \$0.7 million largely due to higher interest rates on higher fund balances offset by lower local fees attributed to bus fares.

Transfers-In (moving revenues from one fund to another) and fund balance (prior unspent earnings) sources vary from year to year based on estimated expenditures of operating and capital projects. Transfers-In from the LTF and STA accounts often provide the required federal match. In the last two years when many transit projects funded with FTA funds did not require a local match because CARES funding was used, the Transfers-In were reduced. In Fiscal Year 2023/2024, LTF transfers increased slightly (approximately \$0.1 million) for new studies in the Regional Transit Planning and the Regional Transportation Planning budgets and operation costs within the Metrolink budget offset by completion of old studies. The STA transfers increased (approximately \$7.2 million) due to additional funding required for VCTC Intercity, Metrolink and Santa Paula Branch Line operations. The majority of the new SGR funds will be Transferred-In (approximately \$7.2 million) to the General Fund for Metrolink capital projects. Finally, the fund balance is used when new expenditures exceed new revenues such as depreciation of capital assets in the VCTC Intercity budget.

The funding source amounts will vary each year depending on consumer spending (for LTF and STA), grants availability for (State and Federal grants) and local amounts required for match and contributions. These sources are used for both on-going costs and one-time capital projects. Below in Chart 1 - *Total Sources Six Year Trend*, indicates four years' worth of actual funding sources and two years of budgeted funding sources for comparison.

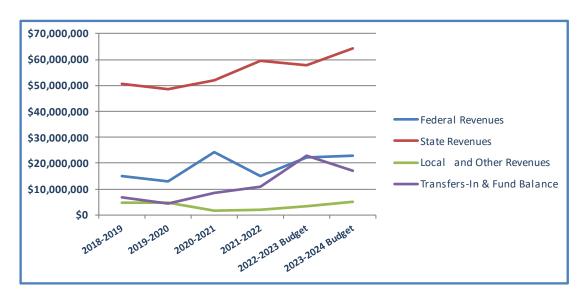


Chart 1 - Sources Six Year Trend

Total Uses for Fiscal Year 2023/2024 consist of expenditures divided into six programs (see Table 2 - *Total Uses Fiscal Years 2021/2022 to Fiscal Year 2023/2024*. The program (each consisting of multiple budget tasks) usage amounts change from year to year depending on the on-going operational costs, planned studies and one-time capital costs. In Fiscal Year 2023/2024, the expenses increased \$2.8 million for a total budget of \$109,282,838.

Table 2 - Total Uses Fiscal Year 2021/2022 to Fiscal Year 2023/2024

		Actual	Revised	Final		
		Uses	Budget	Budget	Dollar	Percent
	F	Y 2021/2022	FY 2022/2023	FY 2023/2024	Change	Change
Transit and Transportation	\$	20,088,846	\$ 25,671,574	\$ 29,107,000	\$ 3,435,426	13%
Highway		3,788,702	7,689,605	5,621,800	(2,067,805)	-27%
Rail		6,833,511	22,066,678	23,155,600	1,088,922	5%
Commuter Assistance		522,128	665,900	948,000	282,100	42%
Planning and Programming		31,622,554	48,043,629	48,890,438	846,809	2%
General Government		1,141,622	2,335,000	1,560,000	(775,000)	-33%
Total Uses	\$	63,997,363	\$106,472,386	\$109,282,838	\$ 2,810,452	3%

Each program and associated budget tasks contain VCTC staff and allocated indirect costs. This year VCTC positions increased by one for a total of 24 full-time staff positions. Total staff costs are \$4.16 million consisting of \$2.79 million in salaries and \$1.37 million in taxes and benefits. This year's budget includes a four percent cost-of-living-adjustment of \$102,600 and a merit pool increase of \$81,600 for eligible employees not at the top of their range. Indirect costs represent expenditures that are attributable to the general operation of the organization but not directly tied to a particular task. Indirect costs vary from year to year and in Fiscal Year 2023/2024 the allocation is 85.91%. This 20% increase in indirect is attributed to the increase in business insurance and the additional position added to the Finance Department. (See pages 53-64 for personnel and pages 65-66 for indirect cost details).

The Transit and Transportation Program (pages 96-105) consists of five tasks and program uses increased by 13.4% from the prior year. The major changes to the program occurred in four of the five tasks. These changes include an increase of \$1.1 million in the Regional Transit Technology task for the purchase of bus equipment replacements, improved signage, scheduling software and associated consultant costs reduced by staffing costs moved to the Regional Transit Information Center budget. The Transit Grant Administration task increased by \$1.7 million with the addition of the new local pass-through funding offset by completed pass-through projects. There was also an increase of \$0.4 million in the Valley Express budget and an increase of \$0.3 million in the VCTC Intercity task due to increased operational contractor and consultant costs.

The Highways Program (pages 108-111) consists of two tasks and program uses decreased 26.9%. Major changes occurred in both tasks. The Highway Program Management budget decreased \$2.3 million for the partial completion of the on-going consultant work on the U.S. 101 preliminary engineering and environmental documents. The Motorist Aid task increased by \$0.3 million as a third round of the Incident Responder Grant was planned and a fourth beat of the Freeway Service Patrol was added.



The Rail Program (pages 114-119) consists of three tasks and program uses increased by 4.9% from the prior year. The major changes occurred within two tasks. The Metrolink Commuter Rail task increased by \$0.7 million largely due to increased operational costs reduced by the partial completion of capital projects. The Santa Paula Branch Line task increased by \$0.3 million due to additional consultant services related to a right-of-way survey, storm damage response and broadband deployment.

The Commuter Assistance Program (pages 122-125) consists of two tasks and program uses increased by 42.4% from the previous year. This is largely due to a \$194,400 increase in the Regional Transit Information Center for staffing time transferred from the Regional Transit Technology and VCTC Intercity budgets for efficiency and better management. The Rideshare tasks increased by \$87,700 for increased consultant and staffing costs related to the new Mobility as a Service (MaaS) project.

The Planning and Programming Program (pages 128-137) consists of five tasks and increased by 1.8% from the previous year. The major changes within this program can be found within three tasks. The Regional Transit Planning task increased by \$0.5 million due to the increased costs for the Youth Ride Free and new Free Ride projects offset by completed studies in the prior year. The Transportation Development Act Administration task increased \$0.1 million for a \$1.1 million increase in pass-through funding to local agencies offset by a \$1 million reduction in Article 3 bicycle and pedestrian awards from the prior year. The Transportation Programming and Reporting task increased by \$0.2 million for consultant and staffing costs related to additional costs associated with regional competitive grants.

The General Government Program (pages 140-145) consists of three tasks and decreased by 33.2% from the previous year. The major change is in the Management and Administration task as the prior year included a one-time \$1.0 million payment toward VCTC's pension unfunded accrued liability offset by additional consultant costs to perform a salary survey as the last agency-wide survey was performed in 2009.

VCTC is largely a planning and funding organization and therefore does not have large capital expenditures, or money spent on acquiring and/or maintaining capital assets. The on-going capital expenses of approximately \$15 million are largely found within three budgets: Regional Transit Technology, VCTC Intercity, and Metrolink. Expenditures vary from year-to-year based on the needs for the upcoming year. Capital projects are usually funded with current resources and/or grant awards. At this time, VCTC has no capital debt and no plans to issue debt. Please also see the Capital Asset Policy discussion on page 40.

The Regional Transit Technology budget (pages 98-99) has \$715,000 planned one-time capital expenditures for replacing fare collection, passenger counters, and camera equipment, improved bus arrival signage, and scheduling software for the bus systems within Ventura County. At this time the impact on the operating costs is expected to be minimal as they will be replacing or improving existing assets. Approximately 80% of the funding will be utilizing FTA funding with the match provided by LTF funding.

The VCTC Intercity budget (pages 104-105) has \$1,985,000 in capital expenses of which \$1,825,000 is for depreciation of the VCTC owned buses that provide the intercity service and \$160,000 for one-time replacement of both interior and exterior cameras on the buses, exterior bus upgrades and equipment for the new electric buses. The impact on the operating costs is mainly the annual recognition of the depreciation expense of the depreciation. The

depreciation expense will be funded from the fund balance and the new expenses will be paid for with STA funding.

The Metrolink budget (pages 116-117) has \$12.3 million in one-time capital expenditures for capital rehabilitation on the Moorpark rail line and improvements to the Camarillo rail station ADA improvements. Most of these projects are multi-year projects and include carry-over funding from prior years as projects were delayed. These expenditures support infrastructure improvements, updating rolling stock and bringing the station up to required ADA standards. It is unknown what the operational impacts will be at this time but will likely be absorbed in the on-going operational costs. These projects will be funded with a combination of LTF, STA and SGR funds.

The Uses will vary each year depending on the on-going operational costs, planned studies and one-time capital costs as well as the sources available to pay for the uses. Below in Chart 2 - *Total Uses Six Year Trend*, indicates four years' worth of actual funding sources and two years of budgeted funding sources for comparison.

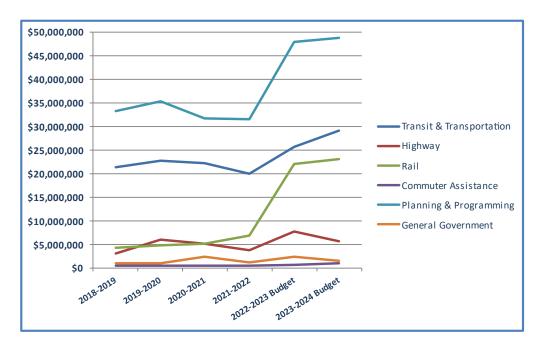


Chart 2 - Uses Six Year Trend

At the end of Fiscal Year 2023/2024 the spendable (both discretionary and non-discretionary funds) is expected to be \$24.4 million. This is an increase of 28.9% from the prior year. The ending available fund balances (excluding contingency reserves) are expected to be approximately \$1,400 for the General fund, \$354,000 for the Local Transportation Fund, \$22.3 million for the State Transit Assistance fund, \$1.6 million for the Service Authority for Freeway Emergencies fund, \$0.1 million for the State of Good Repair fund, and \$25,000 for the Santa Paula Branch Line fund. The VCTC Intercity and Valley Express funds are designed to have \$0 spendable fund balances. (See pages 76-78).

It is important to remember that the budget is more than just the numbers it presents. The budget provides an important tool used to measure and control financial accountability of public agencies for taxpayer dollars. The annual budget is used to communicate to the public, elected officials and other stakeholders detailed information about the anticipated allocation of resources for the upcoming fiscal year and used as a financial barometer for financial policies and priorities. The budget is used to make the future better.

VCTC will continue to aggressively seek new revenues to support the County's transit and transportation needs. Whether residents use public transit or not, public transit benefits all Ventura County residents by reducing congestion and improving air quality. In its role as the region's transit and transportation leader, VCTC will remain a capable steward of taxpayer dollars dedicated to transportation.



#### AGENCY AND PROGRAM GOALS

It is important to remember that the budget is more than just numbers. Regardless of the current and future economic conditions, the Commission faces on-going challenges to provide the on-going services, meet the necessary requirements while improving the quality of life of its constituents. To achieve this, VCTC has program strategies with detailed task objectives and work elements (and accomplishments for accountability) based on VCTC's vision statement to "**Keep Ventura County Moving**".

The program budgets and associated task budgets are prepared based on key assumptions as guided by the Commission, the Executive Director, and the adopted Strategic Plan. The budget tasks contain accomplishments from the prior year(s), budget task goals and related objectives as they support VCTC's mission.

Strategic planning is a long-standing "best practice" in government. It is important to think strategically and in the long term in a volatile and resource constrained environment to provide positive, forward-moving results that support the agency's mission. A strategic plan also promotes cooperation and coordination between and among the various organizational stakeholders. VCTC's Strategic Plan sets VCTC's path for the next five years.

## "VCTC can't do everything, but we can do some things very well, by setting priorities."

In the Spring of 2022, VCTC began a new goal setting process. The Commission held a special meeting to discuss specific VCTC goals for Fiscal Year 2022/2023. VCTC's mission, success, core functions and funding were reviewed before goals for Fiscal Year 2022/2023 were discussed. Then the Executive Director proposed ten (10) specific strategic near-term goals to be completed within Fiscal Year 2022/2023. The Commission and public then provided final comments. After leadership had carefully evaluated the financial priorities, they approved eleven goals for Fiscal Year 2022/2023 and six mid-term goals to be completed in the next two-three years. A long-term planning session with further refinement to the goal setting process was proposed for early 2023.



In March 2023 a Commission planning session was held. An overview of the Strategic Planning process was discussed. A vision statement, updated mission statement and values were developed, a reorganization of "goals" and "strategies" were developed, reviewed, and discussed. Then additional priorities for the next two years were developed. In April 2023,

the Final Strategic Plan was adopted with a defined and updated vision and mission statement, values, strategies, and implementation actions. The meetings were open to the public and public comment was received.

A Vision Statement, *To Keep Ventura County Moving*, was developed to state what the agency desired in the future. A Mission Statement, *To Create a More Connected, Resilient, Equitable, and User-Friendly Transportation System for Ventura County*, was developed to tell the purpose of the organization. Four Values, *Equity, Integrity, Service and Sustainability*, were established to drive the behaviors of the organization members.

To create a more connected, resilient, equitable and user-friendly transportation system for Ventura County.

Equity: We are inclusive in our plans, practice fairness, and recognize that needs vary by region and people served.

Integrity: We serve our community, do our work with honesty, are accountable for our actions, and take responsibility for results.

Service: We serve our partners and stakeholders with excellence and teamwork, and seek innovative and reliable solutions to meet transportation and mobility needs.

Sustainability: We are mindful of the impacts of our work on the environment, the economy, and equity, for our community and the VCTC organization.

The Commission then adopted some terminology changes for "Goals" and "Strategies." Information for setting the new goals and strategies were gathered via a commissioner questionnaire, a Gap Analysis questionnaire completed by executive staff, a VCTC all employee survey, and an Environmental Scan was prepared by VCTC staff. Based on the information obtained, four broad multi-year goals were developed representing key categories for the agency. Each goal then contains a set of strategies intended to help the agency make progress in achieving the broad goals over a period of years. The 2023 Adopted Strategic Plan (including all the goals and strategies) can be found on the VCTC's website <a href="https://www.goventura.org">www.goventura.org</a> under the tab Plans and Projects, then VCTC Goals and Strategic Plan.

The Commission discussed over 50 possible "strategies" that support the four goals. The Commission then identified their top priorities upon which to focus for the first two years of implementation, Fiscal Year 2023/2024 and 2024/2025 (See A1, A6, B1, B5, B13 and C5). The existing goals from Fiscal Year 2022/2023 are reclassified as "strategies" to achieve the established goals and are included in the information below. The wording of some of the Fiscal Year 2022/2023 may have been slightly modified and are shown as adopted in the Strategic Plan. The remaining strategies in the Strategic Plan can be initiated as time allows and directed by the Commission. This plan will be reviewed and updated as needed.

VCT

Goal A: Transportation Planning and Programming

Complete transportation-related plans and studies and allocate funding and resources aimed at improving mobility within Ventura County through various types of multimodal transportation programs and services.

Strategies	Budget Task(s)	Estimated Start	Estimated Complete	Comments
(A1a) Complete the Comprehensive Transportation Plan (CTP) as VCTC's primary guiding document.	Regional Transportation Planning (Pages 132-133)	2022/2023		Accepted CTP in February 2023 with direction to amend the plan to incorporate comments from the public and advisory committees for full adoption in Fiscal Year 2023/2024.
(A1b) Integrate the Comprehensive Transportation Plan (CTP) as VCTC's primary guiding document.	Management - Administration (pages 142-143) and Regional Transportation Planning (Pages132-133)	2023/2024	2027/2028	See above
(A2) Complete the Transit Integration & Efficiency Study (TIES) and Coordinated Public Transit-Human Services Transportation Plan Update which will serve as a roadmap for improving transit and accessible transportation services.	Regional Transit Planning (pages 130-131)	2022/2023	2023/2024	Coordinated Plan completed in September 2022 and TIES expected in September 2023.
(A3) Complete and implement the zero-emission bus transition plan to meet State mandates and reduce greenhouse gas emissions related to transit.	VCTC Intercity Bus Service (pages 104-105)	2022/2023	2022/2023	Anticipated completion June 2023
(A4) Reach consensus about the future of the US 101 corridor (congestion, wildlife connectivity, managed lanes, environmental review).	Highway Project Management (pages 108- 109) and Regional Transportation Planning (pages 132-133)	2022/2023	2025/2026	Wildlife connectivity study is funded, and agreement with National Park Service is close to being approved. VCTC and Caltrans are finalizing VMT analysis and mitigation methodology. Engineering work is nearly complete, environmental analysis work is underway.
(A5) Leverage data to better inform transportation land use decisions making and grant seeking.	Regional Transportation Planning (pages 132-133)	2022/2023	2024/2025	Contractor selected to initiate a Transportation Data and Analytics Pilot Program. VCTC Model and resultant data shared with the public and agency partners. Model outputs available via two new web pages, goventura.org/work-with-vctc/traffic-model/ and goventura.org/work-with-vctc/vmt-amp/.
(A6) Initiate the process to become a leader in the development of mobility as a service (Maas) strategy, including pursuit of a pilot mobility program, to assist the State in meeting its air quality goals, promoting public transit ridership recovery and increasing mobility choices.	Rideshare (pages 124- 125) and Regional Transportation Planning (pages 132-133)	2023/2024	2024/2025	Work will be started in 2023/2024.
(A8) Update the Santa Paula Branch Line (SPBL) trail master plan, validate trail alignment connections, and amenities, and update existing conditions to facilitate trail completion, with stakeholder engagement.	Santa Paula Branch Line (118-119)	2022/2023	2026/2027	VCTC developed a conceptual scope of work and grant application through the SCAG REAP CTC Partnership Program to update the SPBL Trail Master Plan and Environmental Impact Report. If funded, VCTC will conduct extensive outreach to the agriculture industry, neighboring property owners, potential trail users, and others, prepare a phasing plan and develop an actionable implementation strategy.

### **Goal B: Transportation Services**

Provide for an accessible, reliable innovative, multimodal transportation system to meet the needs of Ventura County residents and visitors, which is compatible with regional plans based on industry best practices and standards.

		Failure to d	Father dead	
Strategies	Budget Task(s)	Start	Estimated Complete	Comments
(B1) Evaluate and consider continuation of the free transit pass programs (college ride, youth pass) to maximize ridership and ensure efficient use of resources.	Regional Transit Planning (pages 130-131)	2022/2023	on-going	Both projects remain popular with Youth Ride free pass program exceeding expectations
(B2) Promote transit ridership recovery to assist the State in meeting its air quality goals, promoting public transit ridership recovery and increasing mobility choices.	Regional Transit Planning (pages 130-131)	2022/2023	on-going	A back-to-basics marketing campaign is underway that will help demystify transit with the goal of helping new riders feel more comfortable taking transit.
(B3) Implement future phases of Metrolink and Amtrak Los Angeles-San Diego-San Luis Obispo Rail Corridor (LOSSAN) capital projects (Simi Valley double track, Leesdale siding, Camarillo station, additional projects planned for completion prior to the 2028 Olympics) to improve future rail service.	LOSSAN (pages 114-115) and Metrolink (pages 116- 117)		2027/2028	Progress continues with the Camarillo Station ADA design contract awarded, Leesdale siding design proposals received, Oxnard/Camarillo double tracking project submitted to Solutions for Congested Corridors Program (SCCP), Simi Double track EIR almost complete and construction to begin in fall 2024
(B5) Encourage city and county partners to plan and prioritize building new bike lanes and continue seeking funds for this purpose.	Regional Transportation Planning (pages 132-133)	2023/2024	2023/2024	VCTC updated and distributed the countywide Bicycle Map and new guidebook entitled "Biking Ventura County: Routes & Tips for Beginners & Families." Staff actively participates in various active transportation related efforts, including Cycle Cal Coast. However, due to competing VCTC priorities, establishing an advisory committee dedicated to implementing the Bicycle Wayfinding Plan has been deferred to Fiscal Year 2023/2024.
(B8) Establish enhanced efforts (to include polls or surveys) to connect younger people in the community by creating a transportation/transit "road show" that VCTC staff can use for school and other presentation to expand youth outreach.	Community Outreach (pages 140-141)	2022/2023	2023/2024	Work is underway and expected completion in June 2023. This will be an on-going project when completed. Presentations to begin in late summer/fall of 2023
(B11) Encourage integration of e- bikes as an alternative transportation mode by establishing an e-bike demonstration program to allow residents the ability to try e-bikes before they purchase them.	Regional Transportation Planning (pages 132-133)	2023/2024	2026/2027	Work will be started in 2023/2024.
(B13) Coordinate with Caltrans, Ventura County, and cities to prioritize the projects and submit grant application(s) for goods movement projects based on the recommendations of the Ventura County Freight Corridors Study.	Regional Transportation Planning (pages 132-133)	2023/2024	on-going	Began implementing recommendations of the Ventura County Freight Corridors Study (FCS) and submitted a REAP 2.0 grant application to implement a Community Traffic Calming and Pedestrian and Bicycle Safety Program, which was a product of community engagement to improve safety and goods movement efficiency through the FCS.
(B18) Develop an equity plan and framework to guide capital projects and transportation investments.	Regional Transportation Planning (pages 132-133)	2024/2025	2025/2026	Work will be started in 2023/2024.

# **Goal C: Partnerships**

Collaborate with agencies across the region to provide sustainable and improved transportation services within Ventura County.

			Estimated	
Strategies	Budget Task(s)	Start	Complete	Comments
(C1) Establish an advisory committee and work with partner agencies to implement the signage strategies in the Bicycle Wayfinding Plan.	Regional Transportation Planning (pages 132-133)	2022/2023	2023/2024	VCTC updated and distributed the countywide Bicycle Map and new guidebook entitled "Biking Ventura County: Routes & Tips for Beginners & Families." Staff actively participates in various active transportation related efforts, including Cycle Cal Coast. However, due to competing VCTC priorities, establishing an advisory committee dedicated to implementing the Bicycle Wayfinding Plan has been deferred to Fiscal Year 2023/2024.
(C2) Assist cities and the County to seek supplemental federal and state funding including through Caltrans.	Transportation Improvement Program (pages 136-137)	2022/2023	on-going	Applications submitted for RAISE, SB 1 Congested Corridors, and State Port Freight Infrastructure programs. Provided support letters for local applications to federal programs, including Active Transportation Program, Bridge Improvement Program and Connected Communities. CTC approval pending for VCTC/SCAG recommendation for \$16.2 million of Regional Active Transportation Program (ATP) projects, with the CTC already having approved \$3.5 million of Statewide ATP for the Saticoy Pedestrian Improvements project.
(C5) Evaluate and consider continuation of the free transit pass programs (college ride, youth pass) to maximize ridership and ensure efficient use of resources.	State and Federal Governmental Relations (pages 144-145), Transportation Improvement Program (pages 136-137), and Management and Administration (pages 142-143)	2023/2024	2023/2024	on-going until met

# **Goal D: Organizational Sustainability**

#### Ensure sufficient resources and invest in our workforce for the long-term health and effectiveness of VCTC.

Strategies	Budget Task(s)	Estimated Start	Estimated Complete	
(D1) Ensure the continued operational excellence of VCTC's financial operations and grants administration	Management- Administration (pages 142-143), Finance, and Transit Grant Administration (pages 100-101)	2022/2023	on-going	Participate in educational opportunities, evaluate and revise processes and procedures for continual improvement, apply best standards, etc.
Explore VCTC/VCOG consolidation to better coordinate land use & transportation and coordinate resources.	Management- Administration (pages 142-143)	2022/2023	ended	Commission removed this strategy at the March 2023 planning meeting.



Funding for the expenses related to achieving the goals are contained within the assigned main budget task and would be budgeted each year of the goal period. The funding may be specific grant related and/or a mixture of funding. The funding sources may also vary from year-to-year or remain constant depending on the goal and type of work performed. Please refer to each budget task for additional details.

Program Strategies (and the budget tasks within each Program) support the on-going goals of the agency and are summarized as follows:

#### Transit and Transportation Program (see pages 96-105)

- Provide regional leadership and support to local transit agencies and transit riders.
- Prioritize public transportation projects in the County.
- Facilitate State and federal public transit funding in the County.
- Provide mobility policies for both public transit and paratransit services.
- Utilize technology to better serve community transit and transportation needs.
- Improve mobility within the County.
- Provide commuter-oriented public transit services.

#### Highway Program (see pages 108-111)

- Implements, co-partners, and oversees highway projects within the County.
- Manage highway development.
- Prioritize federal and state funds for highway improvements.
- Focus on safety, efficiency, and mobility of the motoring public.
- Congestion relief on State highways.

#### Rail Program (see pages 114-119)

- Support safe and reliable Metrolink and Amtrak transportation for inter-county trips.
- Ensure residents have a broad spectrum of mobility choices.
- Increase train service and ridership in partnership with sister agencies.
- Preserve the right-of-way for future rail service while providing active transportation opportunities through a recreational multi-use path.

#### Commuter Assistance Program (see pages 122-125)

- Promote mobility by connecting people to different modes of travel such as biking, walking, and carpooling.
- Encourage residents and employers to reduce single vehicle trips and use alternative modes of transportation including ridesharing, public transportation, etc.
- Increase commuter awareness of alternative modes of mobility.

#### Planning and Programming Program (see pages 128-137)

- Program federal and State funds to local jurisdictions and agencies.
- Provide comprehensive, countywide transportation planning, congestion management, modeling, and forecasting.
- Reduce congestion and improve mobility within the County.
- Provide a mechanism to pass-through funding to local agencies for transit, bicycles and pedestrians, and streets and roads projects.



#### General Government Program (see pages 140-145)

- Administer and support activities that do not fall under the more defined programs.
- Support the day-to-day operations and activities of the Commission.
- Ensure that funding flows smoothly and is accounted for according to regulations.
- Increase community awareness of transit and transportation needs of the County.
- Monitor and support transit and transportation legislative activities.
- Provide intergovernmental relations.



# VENTURA COUNTY TRANSPORTATION COMMISSION AND THE COMMUNITY WE SERVE

#### THE ORGANIZATION AND ITS RESPONSIBILITIES

The Ventura County Transportation Commission (VCTC or Commission) was created by Senate Bill 1880 (Davis), Chapter 1136 of the Public Utilities Code in September of 1988 (effective January 1, 1989) as the successor agency to the Ventura County Association of Governments (VCAG) assuming all the assets and liabilities of that body. In 2004, VCTC was reorganized under Assembly Bill 2784, expanding the Commission to its current configuration of a seventeen-member board composed of five Ventura County Supervisors; ten City Council members; and two Citizen Appointees, one representing the cities and one representing the county. In addition to the above membership, the Governor appoints an Ex-Officio member to the Commission, usually the Caltrans District #7 Director. Below in Table 3 - Current Commissioners, are the current representatives of the Commission.

**Table 3 – Current Commissioners** 

Commissioner	Area Representation
Bryan MacDonald	City of Oxnard, Chair
Matt LaVere	County of Ventura, Vice-Chair
Carrie Broggie	City of Fillmore
Daniel Chavez	Citizen Representative (Cities)
Jenny Crosswhite	City of Santa Paula
Chris Enegren	City of Moorpark
Bob Engler	City of Thousand Oaks
Suza Francina	City of Ojai
Jeff Gorell	County of Ventura
Mike Johnson	City of San Buenaventura
Mike Judge	City of Simi Valley
Kelly Long	County of Ventura
Vianey Lopez	County of Ventura
Martha McQueen-Legohn	City of Port Hueneme
Janice Parvin	County of Ventura
Tony Trembley	City of Camarillo, Past-Chair
Jim White	Citizen Representative (County)
Gloria Roberts	Caltrans (Ex-Officio)

To fulfill VCTC's mission "to Create a More Connected, Resilient, Equitable, and User-Friendly Transportation System for Ventura County", VCTC establishes transportation policies and priorities ensuring an equitable allocation of federal, state, and local funds for highway, transit, rail, aviation, bicycle, and other transportation projects. Our mission is the foundation for all we do, the time we invest, and the resources we allocate, as can be seen in the budget program summaries and detailed budget tasks.

Further adding to VCTC's regional responsibilities, the Commission is also designated to administer and act as the:

- Airport Land Use Commission (ALUC)
- Congestion Management Agency (CMA)
- Consolidated Transportation Service Agency (CTSA)
- County Transportation Authority (CTA)
- Regional Transportation Planning Agency (RTPA)
- Service Authority for Freeway Emergencies (SAFE)
- Local Transportation Authority



To invite regional participation in defining VCTC's policies and priorities, VCTC staffs several standing regional committees and has the option to create special purpose committees as the need arises. The standing committees are:

- Citizens Transportation Advisory Committee/Social Services Transportation Advisory Council (CTAC/SSTAC)
- Heritage Valley Policy Advisory Committee (HVPAC)
- Managers Policy Advisory Committee (MPAC)
- Santa Paula Branch Line Advisory Committee (SPBLAC)
- Transit Operators Advisory Committee (TRANSCOM)
- Transportation Technical Advisory Committee (TTAC) Public Works/City Engineer Staff



#### THE COMMUNITY WE SERVE

Ventura County was established in 1873 and encompasses just under 2,000 square miles. It is located about 65 miles northwest of Los Angeles and 35 miles southeast of Santa Barbara on California's "Gold Coast." The landscape ranges from rugged national forests to fertile alluvial plains topped with lemon orchards and rows of strawberries flowing down to its shoreline along the Pacific. Ventura County's beaches are a natural destination, but the County offers a wide diversity of attractions ranging from the beauty of the Channel Islands National Park to the historical displays of the Ronald Reagan Library and the San Buenaventura Mission making Ventura County a desirable place to live and visit.

The California Department of Finance (DOF) now estimates that Ventura County's population is just over 825,000 (a 0.7% decline since 2022 estimates) but remains the thirteenth largest county in the State. Ventura County's population is largely concentrated in its ten cities, with four cities having a population in excess of 100,000: Oxnard (197,477), Simi Valley (124,174), Thousand Oaks (122,967), and San Buenaventura (107,341).

Ventura County's growth rate has over time averaged less than one percent (1%) per year for many years but has seen a decline in the last six years. With thoughtful growth controls in place Ventura County's residents continue to enjoy a variety of lifestyle options from metropolitan to rural and the cities within Ventura County are consistently ranked among some of the safest in the nation.



According to the 2021 United States Census American Community Survey 5-year estimates, Ventura County's population is largely comprised of two groups: White/Non-Hispanic at 44.2% and Hispanic at 43.3%. The median age of County residents is 38.7 which is slightly higher than the State's median age of 37. The senior population (over 65) at 15.7% continues to slowly grow while the population under 18 years at 22.9% continues to slowly decline. Over the next decade, it is estimated that the 55 and over population will continue to grow faster, bringing significant changes to Ventura's economy, social structure, and workforce composition.

Ventura County residents enjoy a favorable comparison to the State as a whole in median household income and education levels. The United States Census ACS 5-year estimates states the County's median household income increased slightly to \$94,150 in 2021 (\$89,295 in 2020) and remains higher than the State's median household income of \$84,907. The percentage of people below the poverty level in Ventura County remains flat at 8.9% in 2021 (8.9% in 2020), and the County is better off than the State as a whole at 12.3%. The percentage of Ventura County residents holding a bachelor's degree or higher has increased from 33.9% in 2020 to 34.0% in 2021 while the State is slightly higher at 35.3% in 2021.

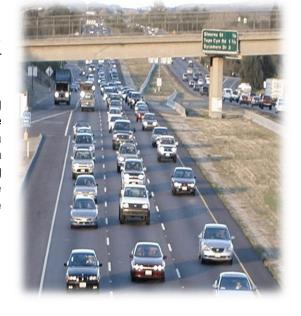


The 2021 United States Census American Community Survey 5-year estimates identifies Ventura County's civilian workforce increase to 438,224 in 2021 from 411,295 in 2020 workers, sixteen years old and above, in a wide variety of industries. More than half of Ventura County workers are found within the top four employment categories and over seventy percent within the top six:

- Educational, health care and social assistance workers 81.705
- Government 57,757
- Professional, scientific, management, administrative and waste management workers – 52,481
- Retail trade 40,793
- Manufacturing workers 40,184
- Arts, entertainment and recreation, accommodation, and food service – 39,767

Considering VCTC's mission of improving mobility, it is especially important to note how the County's workers travel to their jobs. With a mean travel time to work of 26.8 minutes (down from 26.9 minutes in 2020), the overwhelming majority of Ventura County's workers drive alone in private vehicles. The transportation mode split in 2021 in Ventura County was:

- Drove alone 76.1%
- Carpooled 9.5%
- Worked at home 10.7%
- Walked 1.6%
- Other means 1.2%
- Public Transportation 0.8%



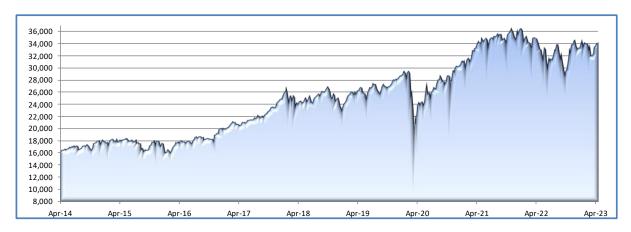
Transportation touches every area of our lives on a daily basis, and we often overlook its importance. We expect roads to carry us safely and efficiently to where we want to go whether we choose to drive, bike, walk or take a bus. Business owners need and should have easy access to their locations for their workers, customers, and goods so that Ventura County's economy thrives. Mobility is an essential ingredient in the quality of life that we have come to expect in Ventura County. Unfortunately, VCTC is faced with a significant challenge in achieving its mission of improving mobility in Ventura County considering that resources available to invest in improvements are rapidly diminishing for all modes or only provided for a short period of time.



#### THE LOCAL ECONOMY

Ventura County along with the rest of the world, is still recovering from the last three years of unprecedented and unpredictable change brought about by the COVID-19 pandemic. From the initial fears of the unknown and lockdowns/shelters in place with hopes of slowing the virus spread to the disruption of the world supply chain and economic turmoil, everyone tried to hold on as they rode the unexpected rollercoaster ride. Then there are the current issues that are adding to the economic uncertainty including a tight labor market paired with high inflation, the on-going war with Russia and Ukraine, the brinkmanship between political parties, bank failures, etc. The results are continued uncertainty, volatility and instability in the economy.

The Dow Jones Industrial Average index has increased approximately 1,100 points from April's year-over-year (end of April 2022 at 32,977 to end of April 2023 at 34,098), but this increase is deceptive. The market remains volatile and the spread for the year was almost 6,000 points. Over the last ten years the market has climbed over 20,000 points (see Chart 3 - Dow Jones Industrial Average Ten Year History). The volatile market impacts the economy as a whole but also the confidence consumers have (or do not have).



**Chart 3 - Dow Jones Industrial Average Ten Year History** 

Consumer confidence continues to fall going from 104.0 in March 2023 to 101.3 in April 2023 (and from 107.6 in March of 2022). This is still far above the low of 86.9 in April 2020 when the Covid-19 pandemic was in full force. Still, consumer confidence expectations have weakened with continued higher prices (especially food and gas), geo-political uncertainty (i.e., the Russian/Ukraine war which is not expected to end any time soon), and continued inflation. Furthermore, the US Consumer Confidence Board in April 2023 stated that while the consumer's relatively favorable assessment of the current business environment improved somewhat in April, their expectations fell and remain below the level which often signals a recession looming in the short-term. The Board also stated that the Consumers became more pessimistic about the outlook for both business conditions and labor markets.



As of March 2023, Ventura County's unemployment rate was 4.0% as opposed to the State's unemployment rate of 4.8%. Ventura's rate is close to the pre-pandemic rate of 3.7% in February 2020 but far from the peak in April 2020 of 16%. While some workers returned to employment in their original field, others left the hardest hit services industries (such as food services, hospitality, leisure, travel, and entertainment) leaving many employers still struggling to fill vacant positions. Ventura County, much like the nation, continues to have more job openings than available workers due to accelerated retirements of over 65 years of age workers caused by the pandemic, net negative migration, and a mismatch of job skills. Continued pressure to increase wages and a tight labor market continues to encourage higher inflation.

In June of 2022, inflation hit a 40-year high just over 9%. Consumers and economists alike are worried about continued high inflation. In an attempt to reduce inflation, the Federal Reserve has raised the federal funds target rate ten times in the last year (the fastest pace since the Volcker era in the early 1980's). Although the nation's inflation is lower than a year ago (4.98% as of March 2023 vs. 8.54% in March 2022), it continues to remain higher than the federal government's target of 2%. High inflation is causing the younger generation to worry if their wages are keeping up with inflation, and the middle-aged generation is wondering if they can afford a home, while the older generation is wondering if their retirement portfolios will last during their golden years.

According to the California Association of realtors, in March 2023, single-family home sales in California were down 34.2% from March 2022 and down 36.3% in Ventura County. Housing prices in California have dropped 7% and in Ventura County dropped 7.1%. The California median home price for single-family home in March 2023 was \$791,490 (down from \$851,130 in March 2022) and the Ventura County median home price for single-family home in March 2023 was \$849,000 (down from \$914,000 in March 2022). Ventura County's inventory is staying on the market longer with the number of days on the market in March 2023 at 28 days, up from 17 days in March 2022.

California has the thirteenth highest median income in the U.S. in 2022, but the high costs of housing and living erode the consumers buying power. The same problem is amplified in Ventura County as housing costs remain high compared to household income (see Chart 4 - *Median Home Price to Median Household Income*). As housing prices continue to rise faster than incomes, the affordability index (percentage of households that can afford to purchase the median priced home) continues to decline. In Ventura, the affordability index at the end of 2022 was at 16% as opposed to 24% in 2021 and 56% in 2012. This imbalance of housing costs to income continues to force young families to look outside Ventura County to raise their families resulting in a loss of sales tax revenue and property tax revenue that pay for government services and allow for improvements within the County.



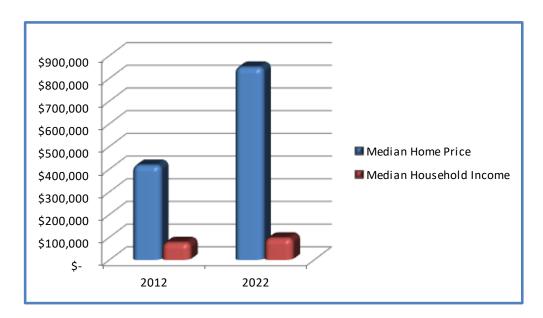


Chart 4 - Median Home Price to Median Household Income

Local, state, and federal governments are dependent on revenues generated by property taxes, income taxes, and sales taxes. Although housing prices have remained strong, the associated property taxes are slow to catch up. Furthermore, State, and local government agencies continue to struggle to meet the demand for services they provide and are still recovering from the costs of additional "relief" to their constituents due to the COVID-19 recession while resources are dwindling. This is especially true as most of the additional federal aid for pandemic relief has been spent by State and local agencies, leaving many still needed services to be paid locally. This is especially pertinent as both political parties of the Federal Government present diverse plans to deal with the debt ceiling "crisis". Cuts to federally funded spending often mean higher costs shouldered by State and local governments. VCTC is in similar circumstances and is entirely reliant on federal and state funds. Even a small cut to federal or state funds has a large impact on the services and projects VCTC provides to the County's residents.

Federal funds comprise 24.6% of the budget. Most of the federal funds VCTC receives require a State or local match. If these State and local funds were unavailable or not eligible to be used on specific projects, VCTC would be unable to utilize federal funds that might be available causing those funds to go to other counties with the ability to provide local matching funds. Of the federal funds received this fiscal year, 45.1% of the funds are passed through to local agencies. Chart 5 - Federal, State and Local Revenues Ten Year History, reflects the historical funding mix of VCTC.

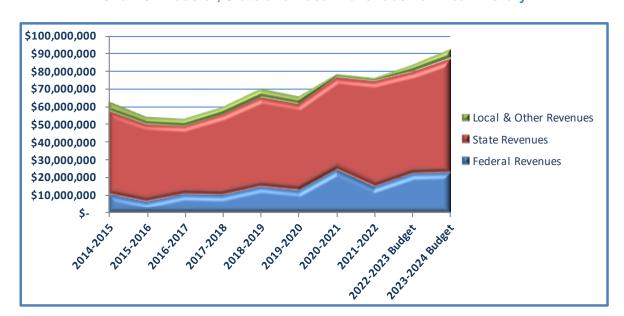
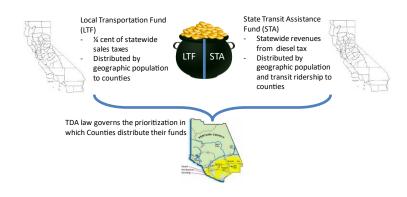


Chart 5 - Federal, State and Local Revenues Ten Year History

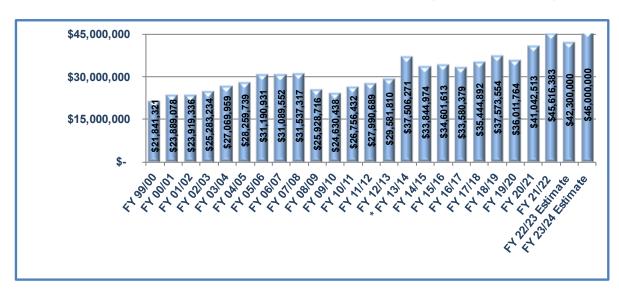
The federal budget and transportation programs continue to be highly unstable and difficult to forecast due to Congress often passing multiple short-term extensions of the previous Transportation Act continuing to make transportation funding unpredictable. In December 2015, President Obama signed the five-year Fixing America's Surface Transportation (FAST) Act. The FAST Act was the first law enacted in many years that provides long-term funding certainty for surface transportation, meaning States and local governments could move forward with critical transportation projects bringing some stability back to local governments. Unfortunately, the FAST Act was a slight reduction in revenues after adjusting for inflation. The Act was extended for one year expiring in September 2021. Thankfully, in November 2021, President Biden signed the Infrastructure Investment and Jobs Act (IIJA) that included funding for another five years. This allows agencies to "plan" for the next several years instead of managing one year at a time.

VCTC receives its largest source of funding from the State Transportation Development Act (TDA). TDA is further divided into two sources: Local Transportation Funds (LTF) and State Transit Assistance (STA). Although both funds support transit and transportation, they are derived from two different sources. LTF funds are from the ¼ cent statewide sales tax while the STA funds are derived from Statewide revenues from diesel sales.



This year VCTC will receive 49.9% of its revenue from the statewide one-quarter cent Local Transportation Fund (LTF) sales tax. The Ventura County Auditor-Controller expects LTF sales tax revenues to increase by \$3.7 million as consumer spending remains strong but cautions that the current spending level is not sustainable. VCTC passes through the majority (76.0% in Fiscal Year 2023/2024) of the new LTF funds to local agencies. With the passage of SB 716, SB 203, SB 508, and AB 664 a larger portion of LTF funds is used for transit. A small portion will still be used for bicycles and pedestrian projects and cities with a population under 100,000 receiving TDA allocations can use these funds for streets and roads purposes after transit needs are met. With a legislative exemption from SB 848, the City of Thousand Oaks is now allowed to claim streets and roads funds even though its population is over 100,000. VCTC uses the majority of its LTF funds for passenger rail with a smaller portion used for planning and administrative purposes.

The County's LTF receipts are subject to the economy (see Chart 6 - Local Transportation Fund Revenues Twenty-five Year History). Although the County has enjoyed periods of LTF receipt growth, sharp downturns in the economy cause disruption in the transit revenue stream. This occurred in 2008/2009 during the Great Recession when it took almost five years for LTF funding to return to previous levels. Although the COVID-19 pandemic caused a temporary drop in LTF sales tax receipts, with the consumer shifting its spending from services to goods and on-line sales, the loss was minimized. In fact, spending remained strong and sales tax receipts increased.



**Chart 6 - Local Transportation Fund Revenues Twenty-five Year History** 

The second largest source of State TDA revenues is the State Transit Assistance (STA) funding. STA revenues are 12.5% of the budget. These funds are used to fund VCTC Intercity Bus Service, Metrolink Commuter rail services within the County, LOSSAN, the Santa Paula Branch Line, as well as other transit projects. VCTC also receives State of Good Repair (SGR) funds from the State which is 1.7% of the budget and the third highest state revenue. Although STA revenues are slowing in growth with the drop off in diesel fuel sales, the SGR funds have remained constant and increased slightly as written in the SB 1 legislation that created these funds.

It is important to remember that STA funding was not always secure. In prior years, when the State's revenues fell short, the State Transit Assistance (STA) funds were raided by the State, but this was legislatively addressed in Fiscal Year 2006/2007 and the funds now safely flow to the Regional Transportation Planning Agencies. Later, STA revenues declined due to the reduction in the price-based portion of the diesel fuel tax as diesel prices remained low and consumption was offset by more efficient vehicles and/or vehicles that use alternative fuels. However, with the passage of Senate Bill 1 (Beal), *The Road Repair and Accountability Act of* 2017, STA revenues increased, and new funding was added with the State of Good Repair program (see Chart 7 -, *State Transit Assistance and State of Good Repair Revenues Twenty-five Year History*). SB 1 raised gas taxes and vehicle registration fees to generate funds for transit and road repairs as well as provide funding for transit improvements. These funds go to State and local governments with some funds automatically allocated and some funds allocated by a competitive grants process.

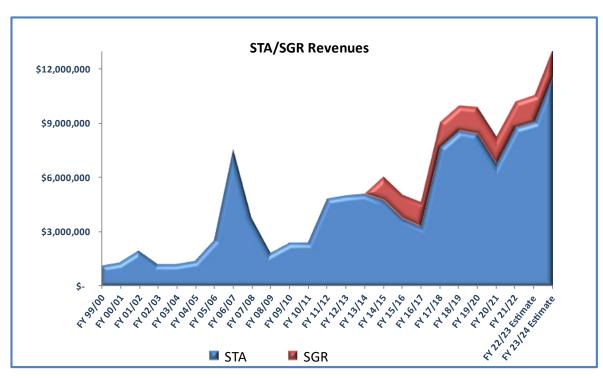


Chart 7 - State Transit Assistance and State of Good Repair Revenues
Twenty-five Year History

VCTC also receives approximately 5.8% of its budget from other State funding sources. Most of these funds should not be vulnerable to the State's predicted shortfall this year. However, the on-going funding sources (including funding for zero emission vehicles and LCTOP funding which supports the College and Youth Ride Free programs) could be vulnerable in future years as the State balances its budgetary shortfall, currently projected to be over \$31 billion with the May Revise. The State did not include any additional transit cuts from its January draft but did not provide any projected investments to address the transit operations funding problems either. The final State cuts will not be known until June when the State budget is passed or possibly the fall when the income taxes are paid.

These last two years were unprecedented and unpredictable. As VCTC's budget is largely funded with sales tax revenues, a decline in consumer spending would have far reaching impacts to both the agency itself and the local agencies that rely on TDA funding to run transit. With rising inflation concerns and consumer confidence decreasing, the question remains, is there a recession looming? If so, would it be a short or long-term recession? If so, how will consumer spending slow down, and how fast will it slow down as reduced spending will directly impact local sales tax receipts that support transit and transportation in Ventura County?

VCTC and local transit agencies received federal pandemic assistance initially in the form of CARES, ARP and CRSSA funding over the last few years that sustained transit during the pandemic, but for the most part, those funds are largely spent and will be consumed by the end of Fiscal Year 2023/2024. But with the federal debt ceiling at statutory limits and a standoff between political parties, how and when this issue will be resolved remains unknown. What will happen to the federal aid VCTC, other local agencies, and the states receive? Will the federal government take back unspent pandemic aid even though the costs of the pandemic are still impacting current operations? Will the federal government cut funding to current and new programs?

Then there is the slow return of ridership on both buses and rail. Although local buses are picking up ridership, if ridership does not return soon, local transit agencies may have to reduce transit operations, delay capital expenditures, and postpone needed studies until discretionary money is once again available. Furthermore, if long-term funding shortages occur, agencies will likely need to reduce costs which will put operating and capital services at risk.

As mentioned earlier, while maintenance and capital costs are significantly increasing, State and Federal funding for transportation continues to diminish or requires a local commitment (sometimes dollar for dollar) before funds are allocated. Absent local funding, these federal and state funds will go to other counties that can provide the local match. All this contributes to a transportation system which cannot meet our current or future needs. Local investment in our transportation system would enable Ventura County to compete for federal and state funds and keep the tax dollars in the County.

VCTC continues to aggressively seek new revenues to support the County's transportation needs. Whether residents use public transit or not, public transit benefits all Ventura County residents by reducing congestion and improving air quality. Innovative strategic plans need to be developed now. These plans need to recognize the issues of an aging population that place increased demands on transit and paratransit service and a diminishing revenue stream from taxes while educating the public on the significance of transportation in the County's overall economic health.



#### FINANCIAL SECTION

#### **BUDGET PROCESS**

The budget is an important tool used to measure and control financial accountability of public agencies for taxpayer dollars. The annual budget is used to communicate to the public, elected officials and other stakeholders detailed information about the anticipated allocation of resources and expenditures for the upcoming fiscal year and used as a financial barometer for financial policies and priorities.

The Ventura County Transportation Commission is responsible for transportation planning and most of the transportation funding for the County of Ventura, as well as providing some direct services to the general public. The Commission uses the modified accrual basis of accounting for its governmental funds and the accrual basis of accounting for its proprietary funds. The budget is prepared with the same methodology.

The Commission's budget contains eight funds: one general fund, five special revenue funds and two proprietary funds. These funds account for the Commission's budgeted resources. The general fund is used to account for all activities not legally required or designated to be accounted for separately. The special revenue funds consist of the Local Transportation Fund, the State Transit Assistance fund, the Service Authority for Freeway Emergencies fund, the State of Good Repair fund, and the Santa Paula Branch Line fund. The proprietary funds consist of the VCTC Intercity fund and the Valley Express fund. As VCTC does not have any debt obligations (besides pension and OPEB), there is not a debt service fund.

The VCTC budget details each task the agency has undertaken and its associated task budget to provide a crisp snapshot of the agency's workload and expenses. The VCTC budget is prepared for a fiscal year beginning on July 1<sup>st</sup> and ending on June 30<sup>th</sup> and includes information about the general fund, the special revenue funds, and the proprietary funds. The budget is divided into two main sections: The Main Budget and the Program Task Budgets. The Main Budget contains the program overviews and projections and is intended to provide a general understanding of the programs for which VCTC is responsible. The Program Task Budgets contain task level detail of each project within the six programs including objectives and accomplishments. This task driven budget is designed to provide fiscal accountability and a method to evaluate VCTC's services.

The process of planning and preparing the budget gives VCTC the opportunity to reassess its plans and goals for the upcoming and future years. Although the budget process is an ongoing process, the budget cycle begins in January with a budget meeting to discuss major changes to the upcoming fiscal year. The Finance Director provides the personnel and overhead costs to the staff for budget preparation. The Executive Director and management staff review actual progress of the current fiscal year's budget to adjust budgetary timelines for current projects and plan for future projects based on the agency's long-term plans and strategic goals. The capital project needs could be multi-year capital projects consistent with long-term goals and strategic plans which would be budgeted by fiscal year based on best available estimates or short-term (one-year) and included completely within the current budget. After new projects are identified, the project managers develop detailed line-item budgets that include objectives, accomplishments, description, work elements, product, funding sources and expenditure comparisons. These task budgets are discussed with and approved by the Executive Director.

The Finance Director then compiles the task budgets, prepares, and reviews the main budget, analyzes the revenue sources, alerts the Executive Director to any financial issues, and adjusts the budget as directed by the Executive Director. The Executive Director prepares the budget letter that provides a task overview of the budget as well as a long-term view of upcoming issues and direction for VCTC. The Finance Director then prepares a budget summary of financial, organization, community, and local economy information. Financial policy information is updated if there have been any changes and revenue and personnel information is provided. The finance staff then reviews the prepared budget in its entirety for accuracy before presenting to the Executive Director who reviews the entire budget for overall presentation, consistency with VCTC's goals and objectives, the appropriateness of the funding sources for the identified tasks, and any recommended staffing changes.

The Draft Budget is reviewed in late March by the Finance Committee consisting of the Chair, Vice-Chair and Past-Chair. After receiving recommendations from the Finance Committee, the Draft Budget is presented to the full Commission in April with a hearing for public comment. After receiving guidance from the Commission, staff prepares the Final Budget. The Finance Committee reviews the proposed Final Budget in late May. The proposed Final Budget is presented to the Commission in June where an additional hearing is held for public comment. The Commission may then adopt the budget or request additional information and/or changes to the budget. The budget must be adopted before the beginning of the upcoming fiscal year.

After the budget is adopted, program managers have the on-going responsibility to monitor actual revenues and expenditures of the budget throughout the year. A budget report comparing actual revenues and expenditures to the budgeted amounts is presented to the Commission as part of the monthly agenda.

The budget is a living document and at times requires budget amendments due to changing needs influenced by the economy, legislation, updated project costs, estimates and other special circumstances. Budget amendments allow for a more useful and meaningful document against which to evaluate the accomplishments and challenges faced by the agency. When it becomes necessary to modify the adopted budget, the amendment procedure depends on the type of change that is needed. Administrative changes that do not result in an increase in the overall budget but require line-item transfers within tasks or programs only require approval of the Executive Director. Similarly, the Executive Director's approval is only required for the reallocation of salary costs and revenues from one program to another or when substituting one approved funding source for another. Amendments that result in an increase to total expenditures and/or additional revenues require Commission approval through an agenda item.

The budget process for the development of the Fiscal Year 2023/2024 budget and continued monitoring of the fiscal year is illustrated below in Chart 8 - Budget Process.

Chart 8 – Budget Process

Budget Task		2	0	2	3			2	0	2	4	
		Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Budget Preparation												
Draft Budget Review												
Final Budget Review and Adoption												
Budget Monitoring												

#### **FINANCIAL POLICIES**

VCTC's financial policies provide the framework for the overall fiscal management of the organization. Financial policies provide guidance for the decision-making process, help to maintain financial stability, and provide accountability. The budget, balanced budget, revenue and cash management, investment, auditing, fund balance and net position, capital asset, basis of accounting, basis of budgeting, debt and risk management policies are summarized below.

#### **Budget Policies**

Each fiscal year the Commission approves the VCTC budget which contains new revenues and expenditures, as well as estimated revenues and expenditures that are carried over from the previous fiscal year. The budget must be balanced with anticipated revenues and appropriate fund balances. Expenses shall not exceed revenues plus available fund balances. Administrative costs shall be both reasonable and necessary. The budget is task driven with participation by management staff under the guidance of the Executive Director. Project Manager reports are used to compare actual expenditures and are monitored against the budget throughout the year by staff. A monthly Budget Report is presented to the Commission at its monthly meetings. Budget amendments occur throughout the year. The Executive Director has the administrative authority to approve budget transfers between budget line items, budget tasks and programs, reallocate staffing resources, and substitute one approved funding source for another. Amendments that increase the overall budget require Commission approval. The Commission is in compliance with this policy.

#### Balanced Budget Policies

VCTC seeks to achieve a balanced budget each year. The agency achieves and maintains the operating and capital budgets with new and recurring revenues and fund transfers but may use fund balances as appropriate to fully cover expenditures in the adopted budget. The Commission is in compliance with this policy.

#### Revenue and Cash Management Policies

VCTC seeks new funding from federal, state, and local sources to address the transportation and transit needs of the residents within Ventura County. Revenues will be deposited electronically when possible or when received directly, in a timely manner. Disbursements to local jurisdictions, consultants, vendors, and employees will be made in an efficient and timely manner. The Commission is in compliance with this policy.

#### **Investment Policies**

VCTC shall act in a prudent manner in accordance with its adopted investment policy when investing its funds to maximize investment earnings while keeping safety as the foremost objective. An investment report is included with the Commission's monthly budget item. The investment policy is reviewed and readopted by the Commission once a year. The Commission is in compliance with this policy.



#### **Auditing Policies**

VCTC will produce a Annual Comprehensive Financial Report (ACFR) in accordance with Generally Accepted Accounting Principles (GAAP) as outlined by the Governmental Accounting Standards Board (GASB). An independent audit of the financial reports will be performed annually by qualified auditors from a recognized Certified Public Accounting firm. VCTC will also strive to maintain strong internal controls. As required, a single audit of federal funds and special audits such as a Transportation Development Act (TDA) audit of VCTC's TDA funds and TDA recipients will be performed annually by qualified auditors from a recognized Certified Public Accounting firm. The Commission is in compliance with this policy.

#### Fund Balance and Net Position Polices

The term fund balance is generally used for governmental funds (the General Fund and Special Revenue Funds) and net position is used for government wide funds (the Enterprise funds and governmental funds shown as fully accrued when required). VCTC's fund balance is the difference between the agency's assets and liabilities while the net position is the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. VCTC reports its fund balances as nonspendable, restricted, committed, assigned and unassigned fund balances to identify the extent to which the Commission is bound to honor constraints on the specific purposes for which amounts can be spent. When both restricted and unrestricted resources are available for use, it is the Commission's policy to use the most restricted resources first and then unrestricted resources in the following manner: restricted, committed, assigned and unassigned. The Commission reports its net position as Net Invested in Capital Assets, Restricted and Unrestricted. The Commission in its adopted fund balance policy has designated the authority to assign amounts used for specific purposes to the Executive Director and the Finance Director. The Commission is in compliance with this policy.

#### Capital Assets Policies

Capital assets are assets that are used in operations and have an initial useful life in excess of one year. Tangible assets with an initial cost in excess of \$5,000 and an estimated useful life greater than one year shall be depreciated over the asset's useful life. Intangible capital assets with a cost more than \$50,000 and an estimated useful life in excess of one year will be amortized over the asset's useful life. Intangible right to use assets are leases that convey control of the right to use another entity's nonfinancial assets as specified in the contract for a period of time in exchange or exchange-like transaction with a cost of more than \$5,000. Capital assets not meeting these requirements will be expensed in the year of purchase. Repair and maintenance costs are expensed in the period incurred. Capital assets will be recorded in the capital asset ledger and a physical inspection compared against the inventory ledger shall be performed every two years. Depreciation is not included for Governmental Funds because they are fully expensed under the modified accrual accounting method but is included for the Enterprise Funds. The Commission is in compliance with this policy.



#### Basis of Accounting Policies

Basis of accounting refers to the concept of recognizing the time a transaction has occurred for the purpose of recording that transaction. VCTC's governmental fund types (general fund and special revenue funds: LTF, STA, SAFE, SPBL and SGR) use the modified accrual basis of accounting and the VCTC's Proprietary funds (VCTC Intercity and Valley Express enterprise funds) use the accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collected within the current period or within 180 days of the end of the current fiscal period to be available to pay liabilities of the current period. Expenditures generally are recorded when the liability is incurred. The Commission is in compliance with this policy.

#### Basis of Budgeting Policies

The budget is prepared with the same methodology as the basis of accounting. VCTC adopts an annual budget in which the operating and capital expenditures and other financing uses are equal to or less than identified revenues and other financing sources as well as available fund balance. Additional information is provided under the budget process and budget policies. The Commission is in compliance with this policy.

#### **Debt Policies**

There is not an official debt policy or designated legal debt limit at this time. VCTC does not have any debt (other than pension and OPEB liabilities - see the Personnel and Operations Section for more discussion). There are no plans to issue debt in the upcoming fiscal year. Because VCTC does not have any debt, VCTC does not obtain bond ratings, prepare debt to maturity schedules nor have purpose of obligations reports. The Commission is in compliance.

#### Risk Management Policies

The Commission protects itself against losses through a balanced program of risk retention, risk transfers and the purchase of commercial insurance. Capital projects and rail properties are protected through a combination of commercial insurance, insurance required by Commission consultants and a self-insurance fund established by the Southern California Regional Rail Authority (SCRRA). The Commission is in compliance with this policy.



#### RESOLUTION NO. 2023-05 A RESOLUTION OF THE

VENTURA COUNTY TRANSPORTATION COMMISSION,
THE VENTURA COUNTY AIRPORT LAND USE COMMISSION,
VENTURA COUNTY SERVICE AUTHORITY FOR FREEWAY EMERGENCIES
VENTURA COUNTY CONSOLIDATED TRANSPORTATION SERVICE AGENCY
VENTURA COUNTY CONGESTION MANAGEMENT AGENCY
ADOPTING THE FISCAL YEAR 2023/2024 BUDGET

The VENTURA COUNTY TRANSPORTATION COMMISSION, the VENTURA COUNTY AIRPORT LAND USE COMMISSION, the VENTURA COUNTY SERVICE AUTHORITY FOR FREEWAY EMERGENCIES, VENTURA COUNTY CONSOLIDATED TRANSPORTATION SERVICE AGENCY and the VENTURA COUNTY CONGESTION MANAGEMENT AGENCY, (hereinafter collectively referred to as "VCTC" or the "Commission") hereby finds and determines:

WHEREAS, the VCTC budget for Fiscal Year 2023/2024 has been presented to the Commission who has conferred with the Executive Director and appropriate staff in public meetings, and has deliberated and considered the proposed budget; and

WHEREAS, the budget was made available to the public and a public hearing was held by VCTC prior to this adoption as required by section 12, subsection f, of the VCTC Administrative Code;

NOW, THEREFORE, the Commission hereby resolves as follows:

Section 1. The Commission hereby approves the Fiscal Year 2023/2024 Budget and authorizes expenditures of \$109,282,838. Included in the budget adoption is the approval for all identified estimated revenues, expenditures, and transfers between funds as well as all salaries and applicable cost-of-living-adjustments as presented in the schedule of salary ranges for the fiscal year.

Section 2. The Executive Director and/or his designee is authorized to make payments as herein above set forth commencing on/or after July 1, 2023 in the manner and to the extent authorized by the VCTC Administrative Code.

Section 3. The Chair of VCTC is hereby authorized to execute this Resolution on behalf of VCTC and the Clerk of the Commission is hereby authorized to attest to the signature of the Chair and to certify the adoption of this resolution.

Section 4. This Resolution shall take effect immediately upon its adoption.

Adopted this 2<sup>nd</sup> day of June 2023.

ATTEST:

Roxanna Ibarra, Clerk of the Commission

Bryan MacDonald, Chair APPROVED AS TO FORM:

Steven T. Mattas, General Counsel

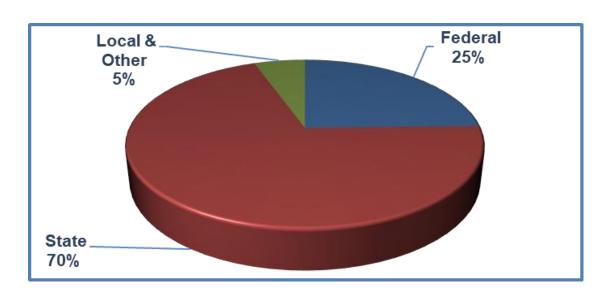


#### **REVENUES AND FUNDING SOURCES**

An essential role of VCTC is to allocate state and federal funds to transportation projects within the County. Although most of these funds do not flow through the VCTC budget, the agency is the authority that allocates millions of dollars in transportation funds to local agencies. Because of the significance of this responsibility, it is important to discuss the role of the agency.

As projects are prioritized in the County in accordance with Commission policy guidelines, VCTC allocates state and federal funds and designates a lead agency to administer the implementation of these projects. Once the Commission approves the programming of funds and a project is programmed in the Federal Transportation Improvement Program (FTIP), the lead agency is responsible for applying for funds through VCTC, State or Federal agencies as appropriate. These funds are then placed in the lead agency's local budget. If VCTC is designated as the lead agency, these funds will appear in the VCTC budget. These funds include, but are not limited to, Federal Transit Administration (FTA), Federal Surface Transportation Program (STP), Federal Congestion Mitigation and Air Quality (CMAQ), Active Transportation Program (ATP), State Transportation Improvement Program (STIP) and State Proposition 1B funds.

The new revenues budgeted for VCTC in Fiscal Year 2023/2024 are estimated to be \$92,239,402. Below in Chart 9 - Funding Source Summary, the revenue split by federal, state, local and other sources is shown. The Federal revenues total \$22,714,210. State revenues total \$64,420,654. The Local and Other revenues total \$5,104,538. VCTC uses state and local funding to maximize federal funding of projects. More detailed information can be found following the discussion of revenues and funding sources on Chart 10 - Funding Sources, Table 4 - Revenue Sources and Chart 11 - Funding Source Detail that provide further information about the budgeted revenues.



**Chart 9 – Funding Source Summary** 

#### **Federal Revenues**

#### Federal Transit Administration (FTA)

The Federal Transit Administration provides funding for transit related programs in a variety of areas. FTA funds generally require the lead agency to match the federal funds with state or local funds. FTA projects are included in the Program of Projects (POP) based on an estimated apportionment prepared by VCTC staff, and feedback from local transit operators on funding needs. The amount of FTA funding is provided in the federal register notice and then the FTA grant is prepared based on published apportionments. FTA divides the program funds into "Sections" as described below:

- Section 5304 "Statewide Planning" funds are available for planning studies conducted by Metropolitan Planning Organizations or their subrecipients. Eligible uses of the funds include urban, small urban, or rural transit planning studies, surveys, and research, as well as internship programs. The matching ratios are generally 88.53% federal and 11.47% local match.
- Section 5307 "Urban Area Formula" funds are available for capital, capital leases and maintenance, planning projects, and for operating in urbanized areas under 200,000 residents or in the case of transit operators with fewer than 100 buses. Capital and planning ratios are generally 80% federal to 20% local match. Most FTA funds received by VCTC are Section 5307 funds.
- Section 5310 "Specialized Transportation" funds are for transportation capital and operating expenditures for paratransit services to seniors and individuals with disabilities. The ratio is generally 80% federal to 20% local match for capital.
- Section 5311 "Rural" funds provide support for rural transit operating subsidies and capital projects. An operating match can be up to 50% of net operating costs whereas the capital match is usually 20%. Historically, the majority of the 5311 funds were programmed by VCTC and administered by the State but used by other agencies. In the past these funds went directly to Ojai, but this past year VCTC approved an action whereby a portion of the funds will go to VCTC for the Highway 126 VCTC Intercity line, in view of the significant COVID transit funds that went to Ojai.
- Section 5337 "State of Good Repair" funds are provided under the Moving Ahead for Progress in the 21<sup>st</sup> Century (MAP-21) transportation authorization. Funds may be used for rail capital projects including rehabilitation. These funds are programmed by VCTC and go directly to Metrolink, the only eligible recipient in Ventura County.
- Section 5339 "Bus and Bus Facilities Program" funds are apportioned to urban areas by formula. The funds can be used for bus-related capital projects.
- CMAQ transfer funds are transit project revenues transferred from the Federal Highway Administration (FHWA) to the FTA. These projects are implemented by VCTC and its sub-recipients and then included in FTA-administered grants to VCTC. The match rate is 88.53% federal and 11.47% local for capital projects and 50/50 match rate for transit operations "demonstration" projects which can only be used to subsidize the first 5 years of costs for new or expanded service.



#### Federal Transit Administration (FTA) continued:

- CARES or Coronavirus Aid, Relief and Economic Securities Act funds was signed by the President on March 27, 2020, to provide relief funds to transit agencies with no match requirement to prevent, prepare for, and respond to the COVID-19 pandemic, including replacement of reduced farebox and tax revenues. The funds were distributed using the existing FTA transit apportionment formula.
- ARP or America Rescue Plan Act was signed by the President on March 11, 2021, to
  provide additional relief funds to transit agencies with no match requirement to prevent,
  prepare for, and respond to the COVID-19 pandemic, including replacement of
  reduced farebox and tax revenues. The funds are distributed through a formula that
  takes into consideration transit operator costs as well as previously received pandemic
  relief.

VCTC's budget includes approximately \$0.4 million in CARES funding, \$0.1 million in ARP funding and \$18.6 million in other FTA funding for a total of \$19,115,010 in FTA revenues.

## Federal Highway Administration (FHWA)

The Federal Highway Administration funds guarantee funding for highways, highway safety, and local roads. These funds are allocated to states and then to Regional Transportation Planning Agencies (RTPA) including VCTC. VCTC further allocates these funds based on federal laws and regulations. The FHWA classifies its funds into Surface Transportation Block Grant (STBG) funds, Congestion Mitigation and Air Quality (CMAQ) funds and Transportation Alternatives Program (TAP) funds. In California, the TAP funds are the primary component of the Active Transportation Program (ATP), while the STBG funds are apportioned as Regional Surface Transportation Program (RSTP) funds. VCTC has historically programmed the majority of FHWA funds for other agencies within the county and Caltrans Local Assistance Division administers the funds directly.

#### Regional Surface Transportation Program (STP)

The Regional Surface Transportation Program (STP) funds provide revenue for federal-aid highways, bridge projects on public roads, and transit capital projects, as well as local streets and road improvement projects. The matching ratio is generally 88.53% federal to 11.47% local match. STP funds are allocated by the Commission and administered through Caltrans. Caltrans publish STP estimates and apportionments. Projects are programmed by VCTC in the Transportation Improvement Program (TIP) based on the Caltrans estimates and then Caltrans obligates funds against the apportioned amounts they publish. VCTC's budget includes \$3,151,300 in STP revenues for activities related to the Route 101 environmental document preparation.



#### Congestion Mitigation and Air Quality (CMAQ)

The Commission allocates the Congestion Mitigation and Air Quality funds for transportation projects that reduce transportation related emissions. These funds provide revenue for public transit projects, rail transit capital improvements, pedestrian and bicycle paths and other projects that serve to reduce congestion and improve air quality. Caltrans publishes the CMAQ estimates and apportionments. Projects are programmed by VCTC in the TIP based on Caltrans' estimates and then Caltrans obligates funds against the apportioned amounts they publish. VCTC's budget includes \$447,900 in CMAQ revenues.

#### State Revenues

#### Transportation Development Act (TDA)

The Transportation Development Act funds are comprised of two separate revenues: the Local Transportation Fund and the State Transit Assistance.

#### Local Transportation Fund (LTF)

The Transportation Development Act, Public Utilities Code 99200, authorizes the creation of a Local Transportation Fund in each county for transportation purposes. Revenues for the Local Transportation Fund are derived from one-quarter cent of the general statewide sales tax and are returned to the County of origin. These funds are received monthly (in-arrears) from the State and are held in trust by the County of Ventura. Disbursement of LTF revenues requires a three-step process: apportionment by the Commission, allocation by VCTC staff and disbursement by the County. The LTF revenues for the upcoming fiscal year are estimated by the Ventura County Auditor-Controller to be \$46.0 million.

As the administrator of the Local Transportation Funds, VCTC will apportion and allocate \$53,550,000 (fund balance and new revenues) in the upcoming year. Of this amount, \$14,500 is for County Administration, \$1,010,524 is for Article 3, Bicycle and Pedestrian projects and Class I maintenance projects. Local agencies will receive an apportionment of \$41,468,581 based on population to use as Article 4, Public Transportation, Article 8a, Streets and Roads, and Article 8c, Transit. In addition to the role of administrator for the LTF, VCTC is a direct recipient of the Local Transportation Funds. VCTC is budgeted to receive planning funds of \$1,071,000, administration funds of \$1,938,279, and commuter rail programs funds of \$8,047,116. These funds will be reflected as a fund transfer from LTF to the general fund in the budgeted amount of \$11,056,395.

The budget also contains \$3,126,600 of carry-over funds of which \$2,493,600 is Article 3, Rail funds and \$633,000 of Article 3, Administration and Planning funds in the general fund balance.



#### State Transit Assistance (STA)

The Transportation Development Act provides a second source of revenue with the State Transit Assistance revenues. State Transit Assistance revenues are derived from the State portion of the sales tax on diesel fuel. The State Controller allocates these funds based on the County's population (PUC 99313 allocation) and operator revenues (PUC 99314 allocation) of each eligible transit operator. The State generally disburses the STA revenues on a quarterly basis (in-arrears) and the County holds the funds in trust. STA revenues are restricted for transit purposes and are administered by VCTC. The State's estimate is \$11,556,909 in STA revenues. The STA funded expenditures of \$10,226,437 (which includes \$1,164,600 in carry-over) will be expended directly from the fund or transferred out of the STA fund to other funds and thus, shown as an "other financing source/transfer in/out."

#### State of Good Repair (SGR)

In 2017, Governor Brown signed Senate Bill (SB) 1, to provide funding for new ongoing transportation projects. The provisions of SB 1 included the establishment of a new State of Good Repair program, which apportions funding by formula directly to California's transit operators and regional transportation agencies. Funds can be used for any transit-related capital maintenance purposes, including repair, refurbishment and replacement of existing transit vehicles and infrastructure. Prior Caltrans approval of eligibility is required. The State generally disburses the SGR revenues on a quarterly basis (in-arrears) and the County holds the funds in trust. SGR revenues are restricted for transit purposes and are administered by VCTC. The State's estimate is \$1,552,466 in SGR revenues. The SGR funded expenditures of \$7,284,529 (which includes \$7,068,300 in carry-over) will be expended directly from the fund or transferred out of the SGR fund to other funds and thus, shown as an "other financing source/transfer in/out."

#### Service Authority for Freeway Emergencies (SAFE)

The Service Authority for Freeway Emergencies Vehicle Registration Fees (VRF) was created under Chapter 14 Section 2550 of Division 3 of the California Streets and Highways Code and Section 2421.5 and 9250.1 of the Vehicle Code. In 1991, the Commission began to manage the operation and expansion of the cellular callbox system and related operating and capital expenditures under the SAFE program. SAFE receives revenues from the \$1 fee levied on registered vehicles to be used to implement and maintain an emergency motorist aid system on the freeways and state highways in the County. Staff estimates the annual revenues based on prior receipts. VCTC's budget includes \$800,000 in SAFE revenues to fund the motorist aid callbox and freeway service patrol programs.



#### State Transportation Improvement Program (STIP)

The State Transportation Improvement Program (STIP) funds are funded by fuel excise taxes, which under SB 1 are adjusted annually to offset inflation. The STIP consists of two types of funds: Regional Improvement Program (RIP) and Interregional Improvement Program (IIP) funds. The RIP funds are available for capacity projects and are 75% of the STIP funds. The remaining 25% of the STIP funds are IIP and are available for capacity projects on the State regional road system and for Intercity Rail projects. VCTC, as the Regional Transportation Planning Agency (RTPA) is responsible for proposed project selection of RIP while Caltrans is responsible for proposed IIP project selection. Both programs must be approved and allocated by the California Transportation Commission (CTC). As a subset of the STIP program, VCTC can claim up to 5% in planning, programming, and monitoring (PPM) funds for administrative purposes. The County's share of STIP funds is published by the CTC and then VCTC nominates projects to come from the County share. The VCTC budget contains \$0 in STIP funds.

#### Planning, Programming and Monitoring (PPM)

The Planning, Programming and Monitoring (PPM) funds are derived from the STIP. When SB 45 was enacted in 1999, many of the rules governing the funding and monitoring of projects in the Regional Improvement Program (RIP) changed. VCTC receives PPM funds to provide increased planning, programming, and monitoring responsibilities required by the State. VCTC can program up to 5% of the STIP County share for PPM purposes that are published by the CTC. VCTC's budget includes \$470,039 in PPM revenues.

#### Access for All

In September 2018, Senate Bill (SB) 1376 was signed into law requiring the California Public Utilities Commission (CPUC), as part of its regulation of Transportation Network Companies (TNCs) such as Uber and Lyft, to establish a program to improve the accessibility of persons with disabilities to on-demand transportation services. As a result, the CPUC established the "TNC Access for All Program" that requires TNCs to collect an "access fee" in the amount of \$0.10 for each TNC trip provided and remit such fees to the CPUC based on the geographic area (county) in which the trip originated. The collected fees are deposited into a TNC Access for All fund (Access Fund) which are then distributed through approved Local Access Fund Administrators (LAFAs) to qualified "Access Providers" that establish on-demand transportation programs or partnerships to meet the needs of persons with disabilities, including individuals who use wheelchairs, scooters, or other mobility devices. As the designated LAFA for Ventura County, VCTC initiates the required annual competitive solicitation process to select Access Providers receiving Access Funds each fiscal year. Award of funds to selected Access Providers occurs in April with obligation of funds no later than June. Per Program Guidelines, designated LAFAs can use up to 15% of the total funds to cover administrative costs of the program. VCTC's budget includes \$258,650 in Access for All revenues.



#### **Proposition 1B**

In 2006, Californians approved Proposition 1B, which funds various transportation programs from bonds issued by the State of California. Programs funded through Proposition 1B include transit capital, corridor mobility improvements, STIP augmentation, goods movement, state-local partnership funds, and local streets and roads allocated directly to cities and counties. In the past, VCTC has received Proposition 1B funding for various projects including Metrolink, Valley Express and VCTC Intercity Service. The State Controller publishes proposition 1B apportionments and then VCTC submits grant requests based on the apportionments. All the funds authorized by the bond measure have been apportioned; however, some residual project balances remain. The VCTC budget includes \$0 in Proposition 1B revenues.

#### Low-Carbon Transit Operations Program (LCTOP)

Beginning in Fiscal Year 2014/2015, the State has provided a portion of its transportation-related cap-and-trade auction proceeds to transit operators by formula for public transit capital and operating assistance to reduce greenhouse gas emissions. Funds spent for ongoing transit can only be for new or expanded services. Half of the apportioned funds must be used to benefit areas specified by the California Environmental Protection Agency as being economically and environmentally disadvantaged, which in Ventura County is defined to include southern and eastern Oxnard, southern Santa Paula, and Piru. The State Controller publishes LCTOP apportionments, and then VCTC submits grant requests based on the apportionments. VCTC's budget includes \$2,390,000 in LCTOP funds.

# Regional Early Action Planning (REAP) Grant / Memorandum of Agreement with Ventura Council of Governments (VCOG)

The State of California 2019/2020 Budget Act allocated \$250 million for all regions, cities, and counties to prioritize planning activities that accelerate housing production to meet identified community needs. With this allocation, the State of California Department of Housing and Community Development (HCD) established the Regional Early Action Planning Grant Program (REAP) with \$125 million to regions. REAP provides one-time grant funding to regional governments and regional entities for planning activities that will accelerate housing production and facilitate compliance in implementing the sixth cycle of the Regional Housing Needs Allocation. HCD awarded a REAP grant to the Southern California Association of Governments (SCAG), which subsequently awarded a grant to the Ventura Council of Governments (VCOG). VCOG and VCTC then entered into a Memorandum of Agreement to reimburse VCTC using REAP funds for technical assistance and engagement support for development of a Vehicle Miles Travelled Adaptive Mitigation Program. VCTC's budget includes \$40,000 in REAP funding.

#### Sustainable Transportation Planning Grant (STPG)

SB 1 provides that a portion of the state transportation revenues are set aside for Sustainable Transportation Planning Grants, which include Sustainable Communities Grants and Strategic Partnership Grants. The Sustainable Communities Grants encourage local regional planning that furthers state goals including goals and best practices cited in the Regional Transportation Plan Guidelines. The Strategic Partnership Grants are to identify and address statewide, interregional or regional transportation deficiencies on the State highway system in partnership with Caltrans. VCTC's budget includes \$326,890 in STPG funds.



#### Freeway Service Patrol (FSP)

In 1992, the Freeway Service Patrol Act (FSPA) was established with funding from the State Highway Account (SHA). In 2017, Senate Bill (SB) 1 provided additional funding for the Freeway Service Patrol program. These funds are to be used by eligible regional and local agencies for traffic-congested urban freeways throughout the state to provide emergency roadside assistance. The FSP funds from the State Highway Account (FSP-SHA) are allocated by Caltrans by two methods: a baseline formula-based (County population, traffic congestion and freeway lane miles) and a competitive program. The FSP funds from SB 1 (FSP-SB 1) are also allocated by Caltrans and fall into three categories: inflation and service-hour adjustments, California Highway Patrol, and new or expanded Services. These funds require a local match of 25%. VCTC's budget includes \$550,200 in FSP-SHA funds and \$475,500 FSP-SB 1 funds.

## **Local and Other Funding Sources**

#### Local Contributions and Fees

VCTC receives local funding from other agencies. These funds include contributions from the Air Pollution Control District (APCD), Santa Barbara County Association of Governments (SBCAG), local cities, County of Ventura, Moorpark College, California State University, Channel Islands (CSUCI), etc. to support VCTC and regional programs. Local funds also include fares paid on the VCTC Intercity and Valley Express buses and lease payments paid through the Santa Paula Branch Line. These funds are estimated by staff based on projected expenditures and prior receipts. VCTC's budget includes \$3,397,188 in local contribution revenues and \$817,350 in local fee revenues.

#### Investment Income and Other Revenues

Other funding sources include interest and miscellaneous income. VCTC utilizes investment income to offset expenditures when possible. Interest is estimated by staff based on prior receipts and current rates. VCTC's budget includes \$890,000 in investment income and other revenues.



**Chart 10 – Funding Sources** 

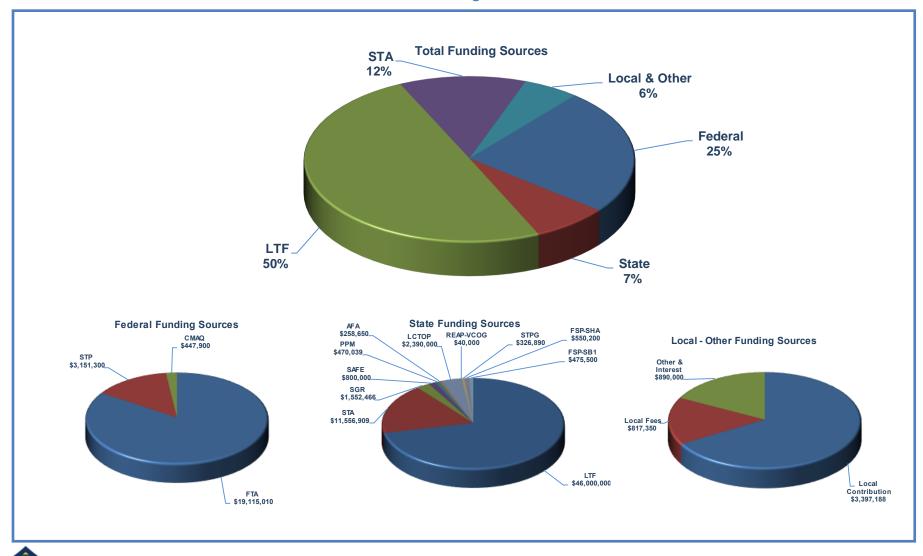


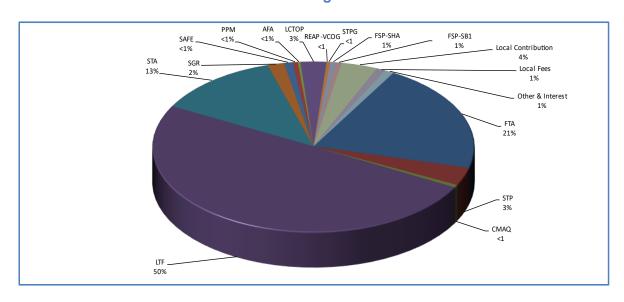


Table 4 - Revenue Sources

	Fiscal Year	Fiscal Year						
Funding Source	2021/2022	2022/2023	Fiscal Year					
r ariang course	Actual	Revised	2023/2024					
	Revenue	Budget*	Budget					
Federal Transit Administration (FTA)**	\$ 13,402,817	\$ 16,212,706	\$ 19,115,010					
Surface Transportation Program (STP)	1,274,512	5,522,055	3,151,300					
Congestion Mitigation and Air Quality (CMAQ)	284,779	360,200	447,900					
Local Transportation Fund (LTF)	45,616,383	42,300,000	46,000,000					
State Transit Assistance (STA)	8,762,831	9,038,926	11,556,909					
State of Good Repair (SGR)	1,433,005	1,488,778	1,552,466					
Service Authority for Freeway Emergencies (SAFE) - VRF	808,250	810,000	800,000					
Planning, Programming and Monitoring (PPM)	393,570	432,600	470,039					
Access For All	0	293,790	258,650					
Proposition 1B	762,452	708,200	0					
LCTOP - Cap and Trade	617,999	1,380,800	2,390,000					
Regional Early Action Planning (REAP) - VCOG	10,953	47,050	40,000					
Sustainable Transportation Planning Grant (STPG)	235,218	420,256	326,890					
Freeway Service Patrol (FSP) - SHA	417,254	441,400	550,200					
Freeway Service Patrol (FSP) - SB1	350,131	575,500	475,500					
Local Contributions	1,662,752	2,393,245	3,397,188					
Local Fees	754,289	928,100	817,350					
Investment Income and Other Revenues	106,745	90,000	890,000					
Total Funding Sources	\$ 76,893,940	\$ 83,443,606	\$ 92,239,402					
* Some budget tasks were amended after the Commission approved the budget	* Some budget tasks were amended after the Commission approved the budget in June 2022.							
** The FTA revenues contained CARES funding of \$204,170 in FY 19/20, \$13.8 million in FY 20/21 and \$2,730,691 in FY 21/22, \$591,541								

<sup>\*\*</sup> The FTA revenues contained CARES funding of \$204,170 in FY 19/20, \$13.8 million in FY 20/21 and \$2,730,691 in FY 21/22, \$591,541 budgeted in FY 22/23 and \$400,000 budgeted in FY 23/24

# **Chart 11 – Funding Source Detail**





<sup>\*\*</sup> The FTA revenues contained ARPA funding of \$4,352,534 in FY 21/22, \$1,647,283 budgeted in FY 22/23 and \$85,208 budgeted in FY 23/24

#### PERSONNEL AND OPERATIONS SECTION

#### PERSONNEL AND BENEFITS

The Ventura County Transportation Commission employs a small but extremely capable team of transportation professionals, administrative support staff and customer service representatives. Although the Ventura County Transportation Commission was established as a planning and funding organization, over time it has also evolved into an implementation agency responsible for providing regional services to other agencies and the general public. The Commission's current responsibilities can be broken down into three major areas: Core-Countywide Services, Regional Services and Pass-Through Services. Core-Countywide services include the day-to-day operations and activities outlined in enabling legislation consisting of regional transportation planning and funding. Regional services include programs the agency operates to provide centralized services and cost efficiency to the County we serve. Pass-Through services provide a mechanism to receive and distribute "pass-through" funds to other agencies. Below in Chart 12 - Pass-Through, Regional and Core-Countywide Service Expenditures, is a breakdown of VCTC's expenditures by service type and a listing of the projects and a breakdown of budgeted staff hours spent on these projects by service type is listed in Table 5 - Pass-Through, Regional and Core-Countywide Services and Associated Hours.

**Chart 12 – Pass-Through, Regional and Core-Countywide Service Expenditures** 

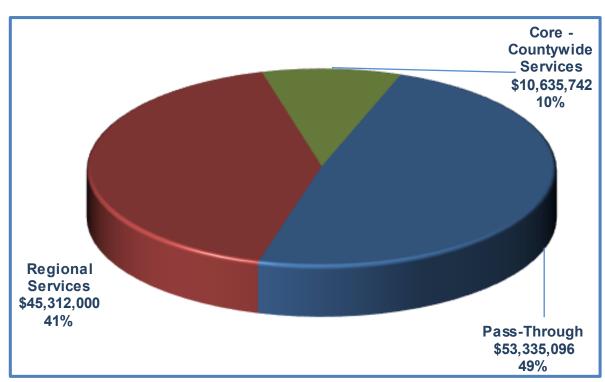
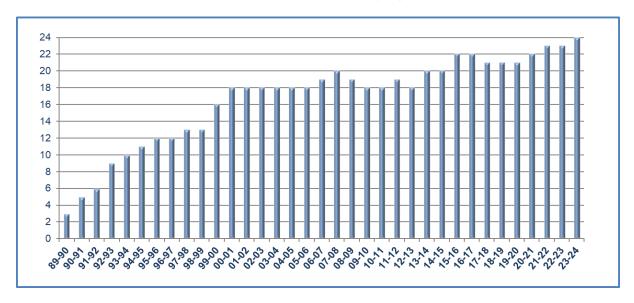


Table 5 - Pass-Through, Regional and Core-Countywide Services & Associated Hours

Core - County	wide Services	Regional S	ervices	Pass-Through	Services		
Airport Land Use Commission Motorist Aid Services Community Outreach Management and Administration Regional Transit Planning Regional Transportation Planning Rideshare Programs State & Federal Governmental Relations TDA Administration Transit Grant Administration Transportation Programming & Reporting		VCTC Intercity Serv	nagement Rail Council Rail Line ormation Center chnology	TDA Administration Transit Grant Administration			
Staff Hours	33,221	Staff Hours	15,305	Staff Hours	1,394		
Total Staff Hours = 49,920							

Growing from three employees in 1989 to its current proposed roster of twenty-four regular full-time employees, staffing includes nineteen professional positions and five support and customer service positions (see Chart 13 - *Number of Employees*, Chart 19 - *Staff Organization*, and Chart 20 - *Functional Organization*).

**Chart 13 – Number of Employees** 





Full-time equivalent employees equal the number of employees on full-time schedules and the number of employees on part-time schedules converted to a full-time basis. Last year, VCTC had twenty-three full-time employees budgeted. This year the Budget includes a proposed additional Senior Accountant position to provide support to the finance department. State and Federal regulations and requirements continue to increase and demand additional work from the finance department. Furthermore, with the addition of this position, internal controls can be strengthened and continued support of other departments can remain strong and timely. This budget also includes two proposed classification changes to better align the level of responsibility and tasks with the position. The Program Analyst position in the Planning Department was reclassified to Program Manager, Transportation Data and Services, and the Transit Specialist in the Transit Department was reclassified to Transit Planner. Furthermore, staff time that was previously shown under Transit and Transportation has been reclassified to Commuter Assistance. Please see the Regional Transit Information Center budget task for more information about this. Below in Table 6 - Full Time Equivalents by Program are the year-to-year full-time equivalent comparisons:

**Table 6 – Full Time Equivalents by Program** 

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
Program	Budget	Budget	Budget
Transit and Transportation	4.4	5.7	4.2
Highway	0.3	0.5	0.4
Rail	8.0	1.1	1.1
Commuter Assistance	1.4	1.5	3.0
Planning and Programming	5.7	6.8	7.0
General Government	<u>7.3</u>	<u>7.4</u>	<u>8.3</u>
TOTAL	19.9	23.0	24.0



Below in Table 7, Summary Schedule of Salary Ranges, the Fiscal Year 2023/2024 salary ranges are detailed by classification. The ranges below reflect the proposed 4.0% cost-ofliving-adjustment (COLA). The Commission's detailed Salary Schedule for Fiscal Year 2023/2024 is included in Appendix C and complies with Government Code §20636 "Compensation Earnable" and California Code of Register §570.5, "Requirements for a Publicly Available Pay Schedule." The approved salary schedule will also be posted on the website at www.goventura.org under finance when the budget is approved.

Table 7 – Summary Schedule of Salary Ranges

	Number of	Range	е
Staffing Level	<b>Employees</b>	Bottom	Тор
Executive Director	1	\$221,450	\$282,556
Director	4	\$109,108	\$188,603
Manager	9	\$70,132	\$133,650
Planner/Analyst	5	\$50,107	\$97,802
Support Staff II	3	\$43,826	\$70,138
Support Staff I	2	\$32,240	\$44,491
*VCTC will automatically adjust wages that requirements.	t do not meet California's	minimum wage or the loca	al fair-market wage

The Commission's salary and fringe benefits total \$4,164,600 and is 3.8% of the Fiscal Year 2023/2024 budget (see Table 8 - Personnel Budget and Chart 14 - Personnel Costs). This represents an increase of \$265,500 or 6.8% from the Fiscal Year 2022/2023 budget personnel costs. Of the \$265,500 increase, \$208,200 is attributed to salaries and wages. The wages total of \$2,787,200 includes approximately \$81,600 for potential merit increases for eligible employees not at the top of their range and approximately \$102,600 for a proposed four percent cost-of-living-adjustment (COLA) for all employees. The wage costs also include one additional position and two position reclassifications discussed below. Benefits account for 1.3% of the budget or \$1,377,400. The increase of \$57,300 is largely due to the new position and a small increase in the costs of benefits.

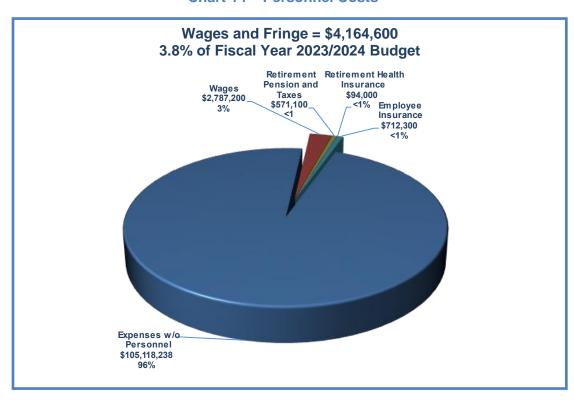
Table 8 – Personnel Budget

	Fiscal Year	Fiscal Year	Fiscal Year
	2021/2022	2022/2023	2023/2024
Personnel Costs	Actual	Budget	Budget
Wages	\$2,181,892	\$2,579,000	\$2,787,200
Retirement Pensions and Taxes	496,775	555,325	571,100
Retirement Health Insurance/OPEB	136,000	92,000	94,000
Employee Insurance	<u>561,341</u>	672,775	712,300
Total Expenditures	\$3,376,008	\$3,899,100	\$4,164,600



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The budget contains one proposed additional Senior Accountant position which is fully burdened at \$164,300 with a salary range of \$50,107 to \$97,802. Costs for the unfilled position are expected to come in lower but is unknown until the position is filled. This position will provide additional support to the Finance Department for the increased State and Federal requirements. This additional position will also allow internal controls to be strengthened and provide increased support for other departments and VCTC projects. The budget also includes two position reclassifications to better align the level of responsibility and tasks with the positions. The two positions being realigned are Program Analyst in the Planning Department reclassified to Program Manager, Data Programming and Services (salary range \$70,132 - \$133,650) and a Transit Specialist position reclassified to Transit Planner in the Transit Department (Salary range \$50,107 - \$97,802). Estimated additional costs for the two reclassifications are \$8,500.



**Chart 14 – Personnel Costs** 

#### Health Insurance and Other Postemployment Benefits (OPEB)

The Commission has two tiers of retiree health insurance. The first tier provides single premium retiree health care coverage for the retiree. This tier was closed by Commission action in 2010 and will be eliminated over time as existing "grandfathered" employees separate from VCTC. Grandfathered employees only receive this benefit if they retire directly from VCTC. If an employee separates from VCTC before retirement, this benefit is forfeited. Currently, there are eleven retirees (one less than last year) in this tier and six employees/potential retirees. The second tier provides retiree health care coverage for the retiree at the minimum required CalPERS contribution. Currently, there is one retiree in this tier and eighteen employees/potential retirees. If an employee separates from VCTC before retirement, the retirement benefit is forfeited.

VCTC contributes 100% of the annual OPEB requirement related to its proportionate share of the post-retirement health care benefit. The retiree healthcare cost of \$94,000 will be used to pay for retiree healthcare costs and partially prefund the Other Post-Employment Benefits (OPEB) Trust. The amount is \$2,000 higher than the previous fiscal year and is based on the current actuary valuation from 2021. The next evaluation will be performed in late 2023. As of the 2021 actuarial valuation, the Unfunded Actuarial Accrued Liability (UAAL) was \$258,000 (\$94,000 lower than two years ago) as VCTC continues to invest in the OPEB trust with a remaining amortization period of five years. Due to a very good investment return of 27% in Fiscal Year 2020/2021, the Fiscal Year 2022/2023 UAAL is expected to be overfunded at 106.9%; Unfortunately, the next fiscal year was a bad investment year and the gain on assets is expected to be reversed. For a history of the OPEB cost and UAAL by fiscal year see Table 9 - OPEB Costs, Unfunded Actuarial Accrued Liability and Funded Status.

Table 9 – OPEB Costs, Unfunded Actuarial Accrued Liability, and Funded Status

	Unfunded Acturial						
Fiscal Year		OPEB Costs		Accrued Liability	Funded Status		
\							
2023/2024	\$	94,000		unknown	unknown		
2022/2023*	\$	92,000	\$	(121,324)	106.9%		
2021/2022	\$	136,000	\$	258,000	86.7%		
2020/2021	\$	134,000	\$	258,000	86.7%		
2019/2020	\$	109,000	\$	352,000	79.9%		
2018/2019	\$	108,000	\$	352,000	79.9%		
2017/2018	\$	109,000	\$	365,000	75.8%		
2016/2017	\$	109,000	\$	365,000	75.8%		
2015/2016	\$	107,000	\$	561,000	62.0%		
2014/2015	\$	107,000	\$	561,000	62.0%		
2013/2014	\$	152,000	\$	720,000	45.9%		
2012/2013	\$	147,000	\$	720,000	45.9%		
2011/2012	\$	142,000	\$	1,023,000	24.6%		
2010/2011	\$	138,000	\$	1,023,000	24.6%		
2009/2010	\$	122,000	\$	1,016,000	16.4%		
* Estimate based on GASB 87 Actuarial Reports							



To address VCTC's OPEB obligation, the Commission, in 2009, started prefunding its OPEB trust with the California Employer's Retiree Benefit Trust (CERBT) which allows the Commission to offset retiree healthcare/OPEB costs through compounded investment earnings and reduce its UAAL. VCTC makes an annual payment to the trust based on the Actuarially Determined Contributions. VCTC has also made additional discretionary payments, when possible, to further decrease its unfunded liability. The OPEB Trust fund's balance as of March 2023 was \$1,726,097 (see Chart 15 - OPEB Trust Assets by Fiscal Year). In March 2022, the Commission proactively changed the investment strategy in its CERBT OPEB trust to a more conservative investment strategy (Strategy 2) to protect accumulated gains and reduce possible future losses.

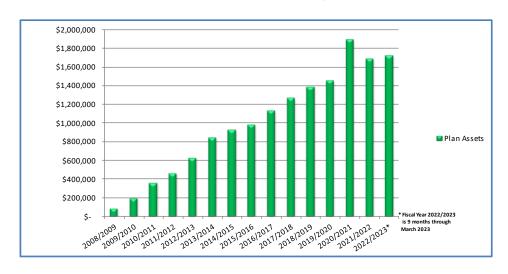


Chart 15 - OPEB Trust Assets by Fiscal Year

Contributions to the trust are flattening out as more people retire from VCTC and the OPEB budgeted costs are used to pay for the retiree benefit (see Chart 16 - OPEB Trust Earnings and Contributions by Fiscal Year). As of March 2023, VCTC's contributions into the trust were approximately \$954,349 and VCTC's OPEB trust net earnings were approximately \$784,657. The average annual internal rate of return since inception is 6.25%.



Chart 16 - OPEB Trust Earnings and Contributions by Fiscal Year

VCTC

#### Pension

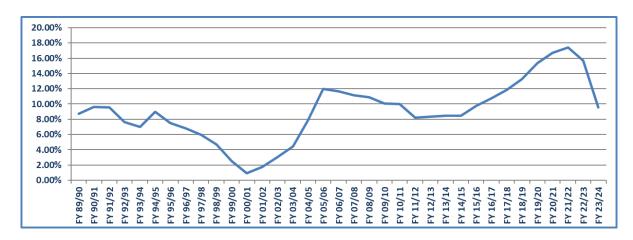
VCTC belongs to the California Public Employee's Retirement System (CalPERS) and has three pension tiers. The first tier includes "CalPERS Classic" employees hired before May 1, 2015, receiving the 2% at 60-retirement formula with the employee portion paid by the Commission. This tier was closed by Commission action in 2015 and will be eliminated over time as existing "grandfathered" employees separate from VCTC. There are currently six active employees in this tier. The second tier includes the "CalPERS Classic" employees hired after May 1, 2015, receiving the 2% at 60-retirement formula with the employee paying the employee portion. Currently there are four employees in this tier. The third tier includes the "CalPERS PEPRA" employees receiving the 2% at 62-retirement formula with employee paying the employee portion. Currently there are thirteen employees within this tier. PEPRA, or Public Employees' Pension Reform Act, was originally effective January 2013 but was temporarily stayed due to a lawsuit. Then, after the transit lawsuit was deliberated, PEPRA for transit employees was reinstated. As turnover occurs and vacant positions are filled, the new employees will either fall into tier two or three depending on their CalPERS status. There is one unfilled budgeted position in this category.

Employer contributions are made up of two costs: the annual estimated costs of benefits earned by employees currently working or "normal cost" and the amortized payment of the unfunded actuarial accrued liability (UAAL). Employers pay their "normal cost" or current contributions as a percentage of payroll and pay for their unfunded accrued liability (UAAL) as a set dollar amount both of which are determined by CalPERS through an actuary valuation. VCTC contributes 100% of the annual requirement related to its proportionate share of the net pension liability. In Fiscal Year 2023/2024 (based on the valuation for June 30, 2021), the weighted average, blended employer's current contribution is 9.52% of payroll (down from a blended rate of 15.69%). This blended rate includes the UAAL payment of \$129,960 towards VCTC's total UAAL of \$420,790 as of the valuation dated June 30, 2021.

Last year's budget included a one-time Additional Discretionary Payment (ADP) payment to CalPERS of \$1,000,000 to pay-down VCTC's UAAL as part of the Fiscal Year 2022/2023 budget. This payment lowered VCTC's liabilities, reduced long-term costs, and increased the pension funding ratio. It is estimated that VCTC saved over \$700,000 in interest costs and this payment will be reflected in the 2023 valuation.



VCTC remains among the agencies receiving the lowest increases to pension costs. The increase remains relatively small because VCTC made a fiscally prudent decision to keep the benefit factor at 2% @ 60 for Classic employees. VCTC is also starting to benefit from PEPRA. Although the rates have fluctuated over the years (see Chart 17 - Historical Pension Employer Rates), VCTC's weighted average, blended employer rate since 1989 (35 years) is 9.045%.



**Chart 17 – Historical Pension Employer Rates** 

The UAAL fluctuates based on investment returns, pension costs and contributions, covered payroll, amortization periods, discount rate, actuarial assumptions, etc. In addition, every few years, CalPERS performs an actuarial assumption study that reviews their economic and demographic assumptions and uses this information to compute the employer's required contributions. These modifications include asset liability management, actuarial assumption changes like mortality rates, discount rate adjustments and changes necessitated by PEPRA. Other adjustments occur annually, such as the adjustment for investment returns.

Although many of the stabilizing adjustments will increase employer rates initially, the anticipated outcome should be a more stable and sustainable pension plan. Per CalPERS, the estimated CalPERS employer contribution blended rates for the next five years (based on the 2021 valuation) are presented below in Table 10 – *Projected CalPERS Pension Employer Blended Contribution Rates*.

Table 10 – Projected CalPERS Pension Employer Blended Contribution Rates

	Pension
Fiscal Year	Rate
2024/2025	13.33%
2025/2026	13.22%
2026/2027	13.12%
2027/2028	13.02%
2028/2029	12.92%



Pension benefits are largely funded (56%) from investment earnings (see Chart 18 - CalPERS Pension Buck) with employer and employee contributions filling in the gaps. As of Fiscal Year 2021/2022, CalPERS investment returns were -6.1% for the last year, 6.7% for the last five years, and 7.7% for the last 10 years and 7.7% for the last 30 years. As of June 30, 2021 (the latest actuary valuation), VCTC has pension assets of \$12.9 million with a weighted average, blended funded ratio of 96.9%. Unfortunately, the next fiscal year was a bad investment year and the gain on assets is expected to be reversed. When investment returns are lower than anticipated, VCTC's funded ratio will decrease. Conversely, when the returns are higher than anticipated, the funded ratio will increase.

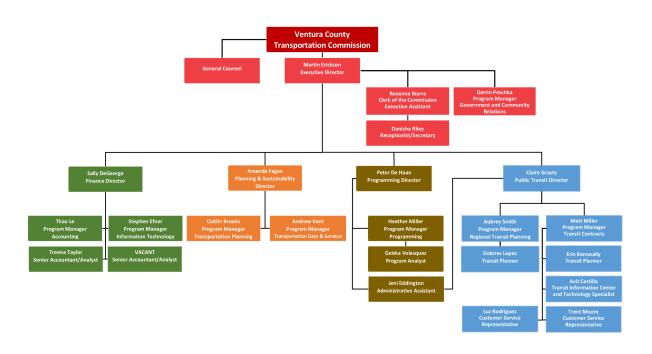
**Chart 18 – CalPERS Pension Buck** 





# **Staff Organizational Chart**

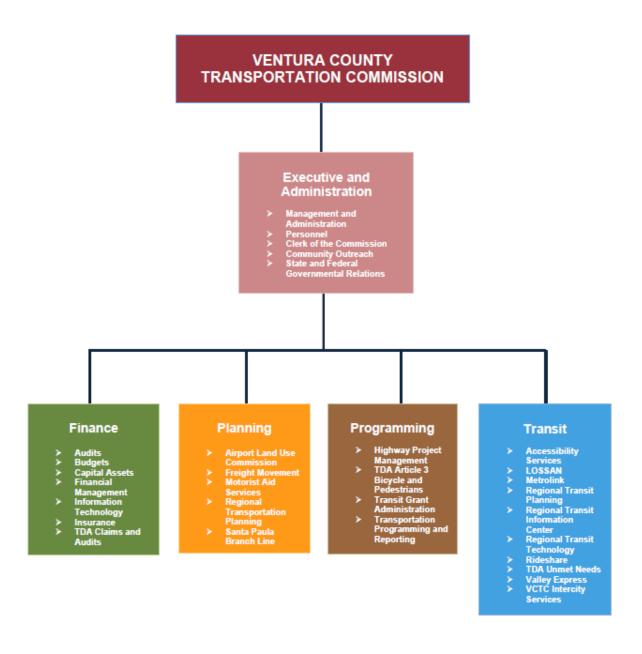
# **Chart 19 – Staff Organization**





# **Functional Organizational Chart**

**Chart 20 – Functional Organization** 





#### INDIRECT COST ALLOCATION PLAN

Indirect costs represent the expenditures that are attributable to the general operation of the organization but are not directly tied to a particular grant, contract, project function or activity. An indirect cost allocation plan (ICAP) is an accounting methodology that calculates and spreads agency-wide costs to projects that benefit from those services. ICAP's are designed to promote fair and equitable sharing of indirect costs and allow the "full" costs of services to be recognized. An indirect cost allocation plan is prepared so that the Ventura County Transportation Commission (VCTC) can charge indirect costs to projects and their associated funding sources. The ICAP rate is proportionately distributed to all budgets as a percentage of staff costs.

VCTC's indirect rate is calculated as a fixed rate with a carry-forward adjustment and thus changes each year. The fixed rate used is based on an estimate of the indirect costs for the period covered by the rate. When the actual costs for the fiscal year are determined after the audit is completed, any differences between the application of the fixed rate and actual costs will result in an over or under recovery of costs. The over or under recovery will be carried forward, as an adjustment to the calculation of the indirect cost rate, to the second fiscal year after the fiscal year covered by this plan. When applicable, the adjustment expense is paid out of the unassigned general fund balance and is shown under the Management and Administration budget task when over collected. If the costs were under collected, the adjustment is added to the indirect rate calculation and temporarily increases the rate. The indirect costs were under-recovered in Fiscal Year 2021/2022 due to unfilled positions and, therefore, an adjustment of \$345,677 is needed to this year's indirect costs.

VCTC's indirect cost allocation plan rate is approved by its cognizant agency, the Federal Transit Administration (FTA), and reviewed for compliance by VCTC's independent auditors and the California Department of Transportation audits and investigations for State reimbursements. The ICAP complies with the FTA ICAP requirements, which include following the "Super Circular" or Title 2 U.S. Code of Federal Regulations (CFR) Part 200 and 225 as applicable.

The FTA approved VCTC's first ICAP for Fiscal Year 1996/1997, but the ICAP did not include indirect staff time. Beginning in Fiscal Year 2010/2011 VCTC incorporated indirect staff time into the ICAP instead of paying for the staff time directly with local funds. Included in these costs are all or partial hours from the following positions: Receptionist/Secretary, Clerk of the Commission, Program Manager - Information Technology, Finance Director, Program Manager - Accounting, and Senior Accountants.

As an example, an ICAP proportionately distributes the cost of the receptionist and the office lease expense to all budget tasks; therefore, all federal, state, and local funding sources contribute to the ICAP costs.

Indirect costs for Fiscal Year 2023/2024 total \$2,296,200 and increased by \$317,500 from Fiscal Year 2022/2023 to 2023/2024. Details of the changes are as follows:



The Salaries and Benefits line item increased by \$188,900 due to the costs associated with a proposed new Senior Accountant position budgeted at the fully burdened rate (\$164,300) and the costs associated with existing positions including proposed merit and COLA increases (\$24,600). Other adjustments to the indirect budget include a reduction of \$1,000 to Bank Fees, \$5,000 to the Communications line item to align with current costs. The Insurance line item is a 20% increase or \$110,600 due to continued claims and losses experienced by the Special Districts Risk Management Authority (SDRMA), the insurance JPA that VCTC belongs to; Membership and Dues decreased by \$5,000 to align with current costs. Office costs increased by \$19,500 for annual software costs previously shown under the Management and Administration hardware/software line item but was reclassed as indirect. The Lease line item for office and storage lease is estimated to increase by \$10,000 while Audit and Actuary services are expected to decrease by \$2,500 as it is anticipated that one fewer single audit will be needed. Finally, Legal Services are expected to increase by \$2,000 for the contracted rate increase.

Table 9 - *Indirect Cost Allocation Plan*, is a list of budgeted costs included in the indirect cost plan for this fiscal year and the previous fiscal year. Also included in Table 11 is the indirect cost allocation rate adjusted for the prior year actual to budget reconciliations. Indirect costs rates fluctuate from year to year based on salaries, expenditures, and carry-forward adjustments.

Table 11 - Indirect Cost Allocation Plan

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024	\$	% Of
Operating and Professional Costs:	Actual	Budget	Budget	Change	Change
Salaries and Benefits	\$ 895,585	\$ 900,700	\$1,089,600	188,900	21.0%
Bank Fees	467	4,500	3,500	-1,000	-22.2%
Books and Publications	448	1,500	1,500	0	0.0%
Business Meals	0	500	500	0	0.0%
Communications	20,437	30,000	25,000	-5,000	-16.7%
Insurance	454,491	528,000	638,600	110,600	20.9%
Maintenance and Repairs	3,549	15,000	15,000	0	-0.0%
Membership and Dues	1,921	10,000	5,000	-5,000	-50.0%
Mileage	82	1,500	1,500	0	0.0%
Miscellaneous	805	10,000	10,000	0	0.0%
Office	20,318	25,000	44,500	19,500	78.0%
Postage	2,227	5,000	5,000	0	0.0%
Printing	3,608	8,000	8,000	0	0.0%
Lease	193,474	206,000	216,000	10,000	4.9%
Training	3,753	7,000	7,000	0	0.0%
Travel and Conferences	3,579	6,000	6,000	0	0.0%
Audit and Actuary Services	70,726	73,000	70,500	-2,500	-3.4%
Legal Services	40,694	42,000	44,000	2,000	4.8%
Professional and Human Resources	65,058	105,000	105,000	0	0.0%
Subtotal	\$1,781,222	\$1,978,700	\$2,296,200		
Adjusted Overhead Rate	59.89%	66.55%	85.91%		

## **BUDGET SUMMARY PROGRAM SECTION**

## **PROGRAM OVERVIEW**

The Fiscal Year 2023/2024 budget is a comprehensive budget. It contains eight funds (the General, LTF, STA, SAFE, SPBL, SGR, VCTC Intercity and Valley Express funds) and is divided into six programs that support the public using VCTC's mission and goals.

Each of the six programs consists of individual project or budget tasks. Details of each project budget can be found in the Program Task Budgets section and provide information about budget objectives, accomplishments, description, work elements, product, funding, and expenditures that support VCTC's mission. Administrative support staff costs are allocated to all budget tasks via the indirect cost allocation plan. The total budgeted expenditures for Fiscal Year 2023/2024 are \$109,282,838 and include an estimated \$15 million for capital and depreciation expenses/expenditures. The significant nonrecurring capital expenditures within this budget are found within the Metrolink task budget of approximately \$12.4 million. The total budget expenditures increased by 2.6% and are briefly explained in the program summaries with details in individual budget tasks.

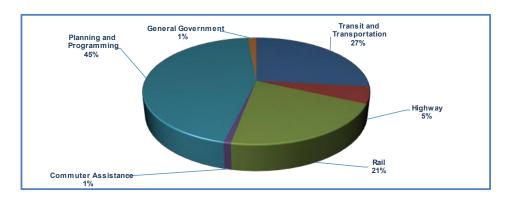
Below is a table and chart, which summarize these six programs: Table 12 - Budgeted Expenditures Summary by Program, and Chart 21 - Budgeted Program Expenditures.

Table 12 – Budgeted Expenditures Summary by Program

Program Budget Categories	Fiscal Year 2021/2022 Actual	Fiscal Year 2022/2023 Budget*	Fiscal Year 2023/2024 Budget	% Of Change
Transit and Transportation	\$20,088,846	\$ 25,671,574	\$ 29,107,000	13.4%
Highway	3,788,702	7,689,605	5,621,800	-26.9%
Rail	6,833,511	22,066,678	23,155,600	4.9%
Commuter Assistance	522,128	665,900	948,000	42.4%
Planning and Programming	31,622,554	48,043,629	48,890,438	1.8%
General Government	1,141,622	2,335,000	1,560,000	-33.2%
Total Program Budget	<u>\$63,997,363</u>	<u>\$106,472,386</u>	<u>\$109,282,838</u>	2.6%

\*Some budget tasks were amended after the Commission approved the budget in June 2022 (see budget task section for details).

**Chart 21 – Budgeted Program Expenditures** 





## TRANSIT AND TRANSPORTATION PROGRAM

The Transit and Transportation Program contains many tasks central to VCTC's role in providing regional support as the County's Transportation Commission. These tasks help the Commission to prioritize public transportation projects, facilitate State and federal public transit funding and utilize technology to better serve our community's transit and transportation needs. This Program improves mobility (for both regular and paratransit services) by providing transit and technological services where there are gaps in local jurisdiction's boundaries, commuter-oriented inter-county options, and regional leadership. This program consists of five budget tasks that provide detailed objectives and accomplishments of the activities supporting this program's goals and the agency's mission.

At \$29,107,000, the Transit and Transportation Program is 27% of the budget. Major changes to the Program budget task include a reduction of \$47,700 in the Accessibility Services budget for lower consultant costs. The Regional Transit Technology budget increased by a net of \$1.1 million for anticipated bus equipment replacements, improved signage, scheduling software and associated consultant costs reduced by staffing costs moved to the Regional Transit Information Center budget. The Transit Grant Administration budget increased approximately \$1.7 million with the addition of the new pass-through projects to local The Valley Express budget increased by \$405,900 largely due to increased agencies. contractor and staffing costs associated with the implementation of the new demonstration service between Fillmore and Moorpark. The VCTC Intercity budget increased by \$292,200 due to increased bus contractor costs and bus equipment costs reduced by lower consultant costs as well as some staffing costs that were reallocated to the Regional Transit Information Center budget. Capital expenditures funded by FTA, LTF, STA and local funds are found within the Regional Transit Technology (\$715,000), Valley Express (\$4,000) and VCTC Intercity (\$1,985,000) budget. Administrative support staff costs were allocated to all budget tasks via the indirect cost allocation plan.

Details of each task can be found in the Program Task Budget Section. Below in Table 13 - *Transit and Transportation Program Budget Tasks*, is a listing of the individual tasks within this program.

Table 13 – Transit and Transportation Program Budget Tasks

	Page	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024	% Of
Budget Tasks	#	Actual	Budget*	Budget	Change
Accessibility Services	96	\$ 401,333	\$ 513,000	\$ 465,300	-9.3%
Regional Transit Technology	98	604,126	899,500	2,000,000	122.3%
Transit Grant Administration	100	6,502,319	8,932,674	10,617,200	18.9%
Valley Express	102	1,688,165	2,294,400	2,700,300	17.7%
VCTC Intercity Services	104	10,892,903	13,032,000	13,324,200	2.2%
Total Transit and Transportation Budget		<u>\$20,088,846</u>	<u>\$25,671,574</u>	<u>\$29,107,000</u>	13.4%
Program Costs:					
Personnel		\$ 602,633	\$ 764,200	\$ 652,900	
Indirect		360,917	508,500	561,000	
Project		19,125,296	24,398,874	27,893,100	
Total Transit and Transportation Budget		\$20,088,846	\$25,671,574	\$29,107,000	
Full-Time Employee Equivalent		4.4	5.7	4.2	

## **HIGHWAY PROGRAM**

The Highway Program includes projects associated with the highways in Ventura County that VCTC implements, co-partners, and oversees. VCTC is taking its responsibility in efficiently moving people and goods to new levels through assuming agency management over highway development. Through the prioritization of federal and state highway improvement funds, VCTC is increasing the safety, efficiency, and mobility of the motoring public while addressing congestion relief on the State highways. This program consists of two budget tasks that provide detailed objectives and accomplishments of the activities supporting this program's goals and the agency's mission.

At \$5,621,800, the Highway Program is 5% of the budget. The Highway Project Management and Monitoring budget decreased just over \$2.3 million due to the partial completion of the consultant work on the U.S. 101 for preliminary engineering and environmental report documents. The project was delayed due to additional Caltrans review requirements and the Environmental Impact Report (EIR) is now expected to be completed in late 2024. The Motorist Aid Services budget increased by \$299,400 due to a third round of the Incident Responder Grant program and a fourth beat of the Freeway Service Patrol reduced by lower costs for consultant services due to the sunsetting of the SpeedInfo project. Capital expenditures funded with SAFE funds are found within the Motorist Aid Services task at \$8,000. Administrative support staff costs were allocated to all budget tasks via the indirect cost allocation plan.

Details of each task can be found in the Program Task Budget Section. Below in Table 14 - *Highway Program Budget Tasks*, is a listing of the individual tasks within this program.

**Table 14 – Highway Program Budget Tasks** 

Budget Tasks	Page #	Fiscal Year 2021/2022 Actual	Fiscal Year 2022/2023 Budget*	Fiscal Year 2023/2024 Budget	% Of Change
Highway Project Management	108	\$1,283,854	\$5,536,705	\$3,169,500	-42.8%
Motorist Aid Services	110	2,504,848	2,152,900	2,452,300	13.9%
Total Highway Budget	_	<u>\$3,788,702</u>	<u>\$7,689,605</u>	<u>\$5,621,800</u>	-26.9%
Program Costs:					
Personnel		\$ 57,772	\$ 108,400	\$ 93,800	
Indirect		34,599	72,000	80,500	
Project		3,696,331	7,509,205	5,447,500	
Total Highway Budget	_	\$3,788,702	<u>\$7,689,605</u>	<u>\$5,621,800</u>	
Full-Time Employee Equivalent		0.3	0.5	0.4	
*Some budget tasks were amended after the Commiss	ion approved	the budget in June 2	022 (see budget tas	k section for details	).



## RAIL PROGRAM

The Rail Program represents the projects within Ventura County relating to the Commission's rail programs providing a safe and reliable rail (Metrolink and Amtrak) alternative. This program ensures Ventura residents have a broad spectrum of mobility choices. VCTC works in partnership with sister agencies to provide regional rail services going far beyond those areas served by bus and to increase rail service and ridership where possible. This Program also includes VCTC's efforts to preserve the SPBL right-of-way for future rail service while providing active transportation opportunities through a recreational multi-use path. This program consists of three budget tasks that provide detailed objectives and accomplishments of the activities supporting this program's goals and the agency's mission.

At \$23,155,600, the Rail Program is 21% of the budget and includes three project tasks. Major changes to the Program budget tasks include an increase to the LOSSAN budget of \$19,100 for additional staffing costs associated with LOSSAN studies and capital projects. The Metrolink Commuter Rail budget had a net increase of approximately \$728,500 largely due to the increase in operational costs including additional weekend service and Camarillo Station ADA improvements. These cost increases were reduced by lower prior year capital carry-over costs for partial completion of capital projects. The Santa Paula Branch Line budget increased by \$341,300 due to additional consultant services related to a right-of-way survey, storm damage response and broadband deployment. Capital expenditures funded by LTF, STA, and SGR funds are found within the Metrolink task at \$12.4 million. Administrative support staff costs were allocated to all budget tasks via the indirect cost allocation plan.

Details of each task can be found in the Program Task Budget Section. Below in Table 15 - Rail Program Budget Tasks, is a listing of the individual tasks within this program.

**Table 15 – Rail Program Budget Tasks** 

Budget Tools	Page	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024	% Of
Budget Tasks	#	Actual	Budget*	Budget	Change
LOSSAN - Coast Rail Coordinating Council	114	\$ 33,860	\$ 51,000	\$ 70,100	37.5%
Metrolink Commuter Rail	116	6,197,808	21,427,378	22,155,900	3.4%
Santa Paula Branch Line	118	601,843	588,300	929,600	<u>58.0%</u>
Total Rail Budget		\$6,833,511	<u>\$22,066,678</u>	\$23,155,600	4.9%
Program Costs:					
Personnel		\$ 164,075	\$ 209,600	\$ 207,400	
Indirect		98,264	139,400	178,100	
Project		6,571,172	21,717,678	22,770,100	
Total Rail Budget		\$6,833,511	\$22,066,678	<u>\$23,155,600</u>	
Full-Time Employee Equivalent		0.8	1.1	1.1	
*Some budget tasks were amended after the Commission app	proved the b	udget in June 2022	(see budget task see	ction for details).	



## **COMMUTER ASSISTANCE PROGRAM**

The Commuter Assistance Program promotes efficiency in mobility by connecting people to different modes of travel such as biking, walking, and carpooling. The Commuter Assistance Program also encourages residents and employers to reduce single vehicle trips and use alternative modes of transportation including ridesharing, public transportation, etc. VCTC takes an active role in increasing commuter's awareness of options to make individual choices in mobility. This program consists of two budget tasks that provide detailed objectives and accomplishments of the activities supporting this program's goals and the agency's mission.

At \$948,000, the Commuter Assistance Program is 1% of the budget. The Regional Transit Information Center budget increased by \$194,400, as all Regional Transit Information Center staff time is now shown under this budget and removed from the Regional Transit Technology and VCTC Intercity budgets for efficiency and better management, and as such, the salary, fringe, and indirect costs have gone up. The Rideshare budget increased approximately \$87,700 for increased consultant and staffing costs largely associated with support of the Mobility as a Service (MaaS) project. Administrative support staff costs were allocated to all budget tasks via the indirect cost allocation plan.

Details of each task can be found in the Program Task Budget Section. Below in Table 16 - Commuter Assistance Program Budget Tasks, is a listing of the individual tasks within this program.

**Table 16 – Commuter Assistance Program Budget Tasks** 

Budget Tasks	Page #	Fiscal Year 2021/2022 Actual	Fiscal Year 2022/2023 Budget*	Fiscal Year 2023/2024	% O
				Budget	Change
Regional Transit Information Center	122	\$235,069	\$302,700	\$497,100	64.29
Rideshare Programs	124	<u>287,059</u>	<u>363,200</u>	<u>450,900</u>	<u>24.19</u>
<b>Total Commuter Assistance Budget</b>		<u>\$522,128</u>	<u>\$665,900</u>	<u>\$948,000</u>	42.49
Program Costs:					
Personnel		\$161,013	\$192,500	\$302,000	
Indirect		96,431	128,200	259,500	
Project		264,684	345,200	386,500	
Total Commuter Assistance Budget	<del></del>	<u>\$522,128</u>	<u>\$665,900</u>	<u>\$948,000</u>	
Full-Time Employee Equivalent		1.4	1.5	3.0	

\*Some budget tasks were amended after the Commission approved the budget in June 2022 (see budget task section for details).



## PLANNING AND PROGRAMMING PROGRAM

Many of the agency's core responsibilities are of a planning, programming, and oversight nature. Regional planning provides a pathway to good mobility policies for both public transit and paratransit services. These policies are then fueled by the federal and State funds that programming makes available to many jurisdictions and agencies for implementation. Projects within this program focus on comprehensive, countywide transportation planning, congestion management, modeling, and forecasting, as well as studies to reduce congestion and improve mobility needs within the County. This program contains LTF, STA and SGR revenues that are passed through to local agencies for transit, bicycles and pedestrians, and street and roads projects. This program consists of five budget tasks that provide detailed objectives and accomplishments of the activities supporting this program's goals and the agency's mission.

At \$48,890,438, the Planning and Programming program is 45% of the budget. Major changes to the Program budget tasks include the Regional Transit Planning budget increased by \$510,100 largely due to increased ridership cost for the Youth Ride Free program as ridership continues to exceed expectations and additional free ride promotions offset by reduced consultant costs for the completion of the TIES and Coordinated Plan update. The Transportation Development Act budget had a net increase of approximately \$94,000 for a \$70,000 increase in STA and SGR pass-through funds to local agencies and just over a \$1.1 million increase in Article 8 and 4 allocations to local agencies offset by a \$1 million reduction in Article 3 bicycle and pedestrian awards as the prior year was a multi-year combined project award. The Transportation Programming and Reporting budget increased approximately \$225,300 for increased consultant and staffing costs related to additional costs associated with regional competitive grants. Administrative support staff costs were allocated to all budget tasks via the indirect cost allocation plan.

Details of each task can be found in the Program Task Budget Section. Below in Table 17 - Planning and Programming Program Budget Tasks, is a listing of the individual tasks within this program.

Table 17 – Planning and Programming Program Budget Tasks

	Page	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024	% of
Budget Tasks	#	Actual	Budget*	Budget	Change
Airport Land Use Commission	128	\$ 8,859	\$ 44,900	\$ 50,300	12.0%
Regional Transit Planning	130	897,603	2,316,400	2,826,500	22.0%
Regional Transportation Planning	132	959,528	1,792,916	1,804,900	0.7%
TDA Administration	134	29,180,035	43,264,228	43,358,238	0.2%
Transportation Programming & Reporting	136	576,529	625,185	850,500	36.0%
Total Planning & Programming Budget	_	<u>\$31,622,554</u>	<u>\$48,043,629</u>	\$48,890,438	1.8%
Program Costs:					
Personnel		\$ 1,023,605	\$ 1,231,000	\$ 1,279,900	
Indirect		613,037	819,200	1,099,600	
Project		29,985,912	45,993,429	46,510,938	
Total Planning & Programming Budget	-	\$31,622,554	\$48,043,629	\$48,890,438	
Full-Time Employee Equivalent		5.7	6.8	7.0	
*Some budget tasks were amended after the Commission ap	proved the	budget in June 202	22 (see budget task	section for details).	

### GENERAL GOVERNMENT PROGRAM

The General Government Program consists of administrative and support activities that do not fall under the more defined programs. These activities support the day-to-day operations and activities of the agency and the various programs contained within the other programs. The General Government Program ensures that funds flow smoothly and are accounted for according to the applicable regulations. This Program aims to increase community awareness and support the transit and transportation needs of the County including legislation and transportation funding. These tasks include financial management, legislative activities, intergovernmental relations, and public information. This program consists of three budget tasks that provide detailed objectives and accomplishments of the activities supporting this program's goals and the agency's mission.

At \$1,560,000, the General Government Program is 1% of the budget. Major changes to the Program budget tasks include an increase of \$34,200 to the Community Outreach budget for increased staffing costs offset by reduced consultant costs. The Management and Administration budget decreased approximately \$0.8 million as the previous year's budget included a one-time \$1 million pension liability payment to CalPERS to reduce pension liability offset by additional staffing costs and consultant costs to perform a salary survey as the last one for all staff was performed in 2009. The State and Federal Governmental Relations budget increased by \$29,700 for increased staffing costs. Administrative support staff costs were allocated to all budget tasks via the indirect cost allocation plan.

Details of each task can be found in the Program Task Budget Section. Below in Table 18 - General Government Program Budget Tasks, is a listing of the individual tasks within this program.

**Table 18 – General Government Program Budget Tasks** 

	Page	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024	% of
Budget Tasks	#	Actual	Budget*	Budget	Change
Community Outreach	140	\$ 405,795	\$ 488,200	\$ 522,400	7.0%
Management and Administration	142	535,253	1,596,300	757,400	-52.6%
State and Federal Governmental Relations	144	200,574	250,500	280,200	<u>11.9%</u>
Total General Government Budget		\$1,141,622	\$2,335,000	<u>\$1,560,000</u>	-33.2%
Program Costs:					
Personnel		\$ 471,326	\$ 492,900	\$ 538,700	
Indirect		282,277	328,200	462,900	
Project		388,019	1,513,900	558,400	
Total General Government Budget		\$1,141,622	\$2,335,000	<u>\$1,560,000</u>	
Full-Time Employee Equivalent		7.3	7.4	8.3	
*Some budget tasks were amended after the Commission app	roved the bu	dget in June 2022 (s	see budget task sec	tion for details).	







## **FUND BUDGETS AND BALANCES SECTION**

## **FUND BUDGETS**

VCTC's budget is comprised of eight funds: a general fund, five special revenue funds and two enterprise funds. The Governmental Funds consist of the general fund and five special revenue funds: Local Transportation Fund (LTF), State Transit Assistance (STA), State of Good Repair (SGR), Service Authority for Freeway Emergencies (SAFE), and Santa Paula Branch Line (SPBL) funds. The two enterprise funds are the VCTC Intercity and Valley Express funds. All VCTC's funds are budgeted and account for many projects within the twenty budget tasks (see Table 19- Budget Task by Fund Type.) The governmental funds are budgeted using the modified accrual basis of accounting and the enterprise funds are budgeted using the accrual basis of accounting. All funds are included in both the budget and Annual Comprehensive Financial Report (ACFR). The major funds include the General Fund, Local Transportation Fund (LTF), State Transit Assistance (STA) fund, Valley Express fund and VCTC Intercity fund. The minor funds include the Service Authority for Freeway Emergencies (SAFE), State of Good Repair (SGR) and the Santa Paula Branch Line (SPBL) funds. VCTC does not have a Debt Service fund as it currently has no debt issuance. VCTC does not have a Capital Projects Fund. Capital projects are found within individual budget tasks.

Table 19 – Budget Tasks by Fund Type

General Fund	Special Revenue Funds	Enterprise Funds
Accessibility Services	Service Authority for Freeway Emergencies Fund	Valley Express Fund
Airport Land Use Commission	- Motorist Aid Services	- Valley Express
Motorist Aid Services		
Community Outreach	Local Transportation Fund	VCTC Intercity Fund
Highway Project Management & Monitoring	- TDA Administration	<ul> <li>VCTC Intercity Services</li> </ul>
LOSSAN & Coast Rail Council		
Management & Administration	State Transit Assistance Fund	
Metrolink Commuter Rail	- TDA Administration	
Regional Transit Information Center		
Regional Transportation Planning	State of Good Repair Fund	
Regional Transit Planning	- TDA Administration	
Regional Transit Technology		
Rideshare Programs	Santa Paula Branch Line	
State & Federal Governmental Relations	- Santa Paula Branch Line	
TDA Administration		
Transit Grant Administration		
Transportation Programming & Reporting		

Details of the Fiscal Year 2023/2024 budget by Fund, Program, and Budget Task with summaries of revenues, expenditures and fund balance can be found in Table 20 - Budget Summary by Fund.



## Table 20 – Budget Summary by Fund

# VENTURA COUNTY TRANSPORTATION COMMISSION BUDGET SUMMARY BY FUND FISCAL YEAR 2023/2024

	GENERAL FUND	LTF	STA	SAFE	SGR	SPBL	VCTC INTERCITY	VALLEY EXPRESS	TOTAL
REVENUES	FUND	LIF	SIA	SAFE	36K	SFBL	INTERCITI	EXPRESS	IOIAL
Federal Grants	17,711,026	-	_	-	-	_	3,715,453	1,287,731	22,714,210
State Grants	3,485,579	-	_	1,025,700	-	-	-	-	4,511,279
Local Transportation Fund	-	46,000,000	-	-	-	_	_	-	46,000,000
State Transit Assistance	_		11,556,909	-	-	_	_	-	11,556,909
State of Good Repair	-	-	, , -	-	1,552,466	-	-	-	1,552,466
Vehicle Registration Fees	-	-	-	800,000	-	_	-	-	800,000
Local, Investment, and Other Revenues	73,800	350,000	350,000	70,000	120,000	385,000	2,343,169	1,412,569	5,104,538
Total Revenues	21,270,405	46,350,000	11,906,909	1,895,700	1,672,466	385,000	6,058,622	2,700,300	92,239,402
EXPENDITURES									
Transit and Transportation									
Accessibility Services	465,300	-	-	-	-	-	-	-	465,300
Regional Transit Technology	2,000,000	-	-	-	-	_	-	-	2,000,000
Transit Grant Administration	10,617,200	-	-	-	-	_	-	-	10,617,200
Valley Express	-	-	-	-	-	_	-	2,700,300	2,700,300
VCTC Intercity Services	-	-	-	-	-	-	13,324,200	-	13,324,200
Total Transit and Transportation Budget	13,082,500	-	-	-	-	-	13,324,200	2,700,300	29,107,000
Highway									
Highway Project Management & Monitoring	3,169,500	-	-	-	-	-	-	-	3,169,500
Motorist Aid Services	66,400	-	-	2,385,900	-	-	-	-	2,452,300
Total Highway Budget	3,235,900	-	-	2,385,900	-	-	-	-	5,621,800



# VENTURA COUNTY TRANSPORTATION COMMISSION BUDGET SUMMARY BY FUND FISCAL YEAR 2023/2024

	GENERAL						VCTC	VALLEY	
	FUND	LTF	STA	SAFE	SGR	SPBL	INTERCITY	EXPRESS	TOTAL
Rail									
LOSSAN - Coast Rail Coordinating Council	70,100	-	-	-	-	-	-	-	70,100
Metrolink Commuter Rail	22,155,900	-	-	-	-	-	-	-	22,155,900
Santa Paula Branch Line	103,100	-	-	-	-	826,500	-	-	929,600
Total Rail Budget	22,329,100	-	-	-	-	826,500	-	-	23,155,600
Commuter Assistance									
Regional Transit Information Center	497,100	-	-	-	-	-	-	-	497,100
Rideshare Programs	450,900	-	-	-	-	-	-	-	450,900
Total Commuter Assistance Budget	948,000	-	-	-	-	-	-	-	948,000
Planning and Programming									
Airport Land Use Commission	50,300	-	-	-	-	-	-	-	50,300
Regional Transit Planning	2,826,500	-	-	-	-	-	-	-	2,826,500
Regional Transportation Planning	1,804,900	-	-	-	-	-	-	-	1,804,900
TDA Administration	165,300	42,549,134	567,562	-	76,242	-	-	-	43,358,238
Transportation Programming and Reporting	850,500	-	-	-	-	-	-	-	850,500
Total Planning and Programming Budget	5,697,500	42,549,134	567,562	-	76,242	-	-	-	48,890,438
General Government									
Community Outreach	522,400	-	-	-	-	-	-	-	522,400
Management and Administration	757,400	-	-	-	-	-	-	-	757,400
State and Federal Governmental Relations	280,200	-	-	-	-	-	-	-	280,200
Total General Government Budget	1,560,000	-	-	-	-	-	-	-	1,560,000



# VENTURA COUNTY TRANSPORTATION COMMISSION BUDGET SUMMARY BY FUND FISCAL YEAR 2023/2024

	GENERAL FUND	LTF	STA	SAFE	SGR	SPBL	VCTC INTERCITY	VALLEY EXPRESS	TOTAL
Total Expenditures	46,853,000		567,562	2,385,900	76,242	826,500	13,324,200	2,700,300	109,282,838
Revenues Over (Under) Expenditures	(25,582,595)	3,800,866	11,339,347	(490,200)	1,596,224	(441,500)	(7,265,578)	-	(17,043,436)
Other Financing Sources (Uses)									
Transfers In (Out)	22,107,879	(11,056,395)	(9,658,875)	(66,400)	(7,208,287)	441,500	5,440,578	-	
Fund Balance Beginning of Year	3,526,106	11,759,671	20,583,849	3,714,184	7,057,729	25,367	9,423,858	-	56,090,764
Less Contingency Reserve	(50,000)	(4,150,000)		(1,515,000)	-	-	-	-	(5,715,000)
Less Capital and Accrual Adjustments	-		-	-	(1,336,237)	-	(7,598,858)	-	(8,935,095)
Unassigned Fund Balance End of Year	1,390	354,142	22,264,321	1,642,584	109,429	25,367	-	-	24,397,233

LTF, STA, SAFE, SPBL and SGR funds are "transferred" to the general fund to pay for project or staffing expenditures shown within the general fund. STA is also transferred to the VCTC Intercity fund and SPBL fund for project expenses. The General, LTF, STA, VCTC Intercity and Valley Express are major funds; the SAFE, SGR and SPBL are non-major funds.
The LTF, STA, SAFE, SGR and SPBL funds are special revenue funds; The VCTC Intercity and Valley Express funds are enterprise funds.

For additional information about the individual fund's revenues, expenses/expenditures, fund balances and changes to the fund balances, please see pages 79-89 for detailed information. For information about how revenues are generated see the Revenues and Funding Section pages 43-52



## **General Fund**

The General Fund of the Commission is used to account for all activities not legally required or designated by the Commission to be accounted for separately. For many public agencies, the general fund is the largest fund; however, the Commission's largest revenue source is the Local Transportation Fund, a special revenue fund. In addition to Commission administration and general operations found in General Government, other general fund activities include tasks found within the transit and transportation program, highways program, rail program and planning and programming program. The General Fund is a major fund.

The sources for the general fund consist of various federal, state, and local reimbursements, investment income and transfers from LTF, STA, SAFE, SPBL and SGR. These resources are used to support and administer activities within all programs and budgets except for the enterprise funds (VCTC Intercity and Valley Express) that are fully contained within those funds (see Chart 22 *General Fund Sources and* Chart 23 *General Fund Uses*).

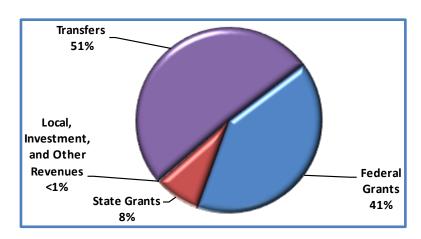
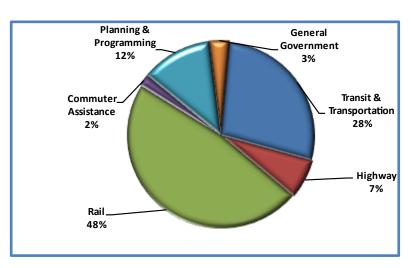


Chart 22 - General Fund Sources





Major changes to the budget from the previous year are included within each budget task detail but a summary of changes within the General Fund activities are:

- The Revenues increased by 5.7 percent overall in Fiscal Year 2023/2024 as follows:
  - FTA funds increased approximately \$3.2 million for new pass-through funding to local agencies.
  - Federal funds were reduced by \$2.3 million with STP funds for the Highway Project Managements project as the project is partially completed.
  - State grant funding had a moderate net increase of approximately \$203,000 with a \$1 million increase in LCTOP funding offset by a decrease in Prop 1B funding.
  - Local funds remained relatively flat with a small increase of under \$500.
- The Expenditures INcreased 3.1% overall in Fiscal Year 2023/2024 as follows:
  - o In the Transit and Transportation Program:
    - A \$47,700 decrease in the Accessibility Services budget for decreased consultant costs.
    - A \$1.1 million increase in the Regional Transit Technology budget for bus equipment replacements, improved signage, and scheduling software.
    - A \$1.7 million increase in the Transit Grant Administration budget for the addition of new pass-through projects to local agencies.
  - In the Highway Program:
    - A \$2.3 million decrease in the Highway Project Management and Monitoring budget is largely due to the partial completion of the U.S. 101 PAED study.
  - o In the Rail Program:
    - A \$728,500 increase in the Metrolink budget for additional operational and capital costs associated with the Camarillo Station ADA improvements offset by a reduction in partial completion of other capital projects.
  - In the Commuter Assistance Program:
    - A \$194,400 increase in staff time is now shown under this budget and removed from the Regional Transit Technology and VCTC Intercity budgets for efficiency and better management.
    - A \$87,700 increase for additional staff and consultant costs for the Mobility as a Service (MaaS) project.
  - In the Planning and Programming Program:
    - A \$510,100 increase in Regional Transit Planning for the Youth and Free Ride programs offset by reduced consultant costs for the Coordinated Plan and TIES studies.
    - A \$225,300 increase in Transportation Programming and Reporting for consultant and staffing costs related to costs associated with regional competitive grants.
  - o In the General Government Program:
    - A \$838,900 decrease in Management and Administration for increased staff costs and consultant costs for a staff salary survey offset by the reduction of last year's one-time pension liability payment.
- Transfers in/out decreased by 6.8% or \$1.6 million due to normal project fluctuation.
- The Contingency Reserve for the general fund remains at \$50,000.
- The fund balance is expected to be \$1,390 after the beginning fund balance was adjusted for anticipated changes and carry-over funding expended.

The actual information for Fiscal Year 2021/2022 and the budgeted information for Fiscal Years 2022/2023 and 2023/2024 are also included in Table 21 - General Fund Fiscal Years 2021/2022 to 2023/2024.

Table 21 - General Fund Fiscal Years 2021/2022 to 2023/2024

			General Fund		
	FY 2021/2022	FY 2022/2023	FY 2023/2024	\$ Change	% Change
	Actual	Projected Budget	Budget	Budget Years	Budget Years
REVENUES			•	-	
Federal Grants	9,544,037	16,775,346	17,711,026	935,680	5.6%
State Grants	2,020,191	3,282,696	3,485,579	202,883	6.2%
Local, Investment, and Other Revenues	75,073	73,354	73,800	446	0.6%
Total Revenues	11,639,301	20,131,396	21,270,405	1,139,009	5.7%
EXPENDITURES					
Transit and Transportation					
Accessibility Services	401,333	513,000	465,300	(47,700)	
Regional Transit Technology	604,126	899,500	2,000,000	1,100,500	122.3%
Transit Grant Administration	6,502,319	8,932,674	10,617,200	1,684,526	18.9%
Total Transit and Transportation Budget	7,507,778	10,345,174	13,082,500	2,737,326	26.5%
Highway					
Highway Project Management & Monitoring	1,283,854	5,536,705	3,169,500	(2,367,205)	
Motorist Aid Services	33,861	53,400	66,400	13,000	24.3%
Total Highway Budget	1,317,715	5,590,105	3,235,900	(2,354,205)	-42.1%
Rail					
LOSSAN - Coast Rail Coordinating Council	33,860	51,000	70,100	19,100	37.5%
Metrolink Commuter Rail	6,197,808	21,427,378	22,155,900	728,522	3.4%
Santa Paula Branch Line	115,624	86,800	103,100	16,300	18.8%
Total Rail Budget	6,347,292	21,565,178	22,329,100	763,922	3.5%
Commuter Assistance					
Regional Transit Information Center	235,069	302,700	497,100	194,400	64.2%
Rideshare Programs  Total Commuter Assistance Budget	287,059 <b>522,128</b>	363,200 <b>665,900</b>	450,900 948,000	87,700 <b>282,100</b>	24.1% 42.4%
		000,000	0.0,000	202,100	12.17.0
Planning and Programming	0.050	44,900	50 200	5 400	12.0%
Airport Land Use Commission	8,859		50,300	5,400	
Regional Transit Planning	897,603	2,316,400	2,826,500	510,100	22.0%
Regional Transportation Planning	959,528	1,792,916	1,804,900	11,984	0.7%
Transportation Development Act	127,349	164,300	165,300	1,000	0.6%
Transportation Programming and Reporting	576,529	625,185	850,500	225,315	36.0%
Total Planning and Programming Budget	2,569,868	4,943,701	5,697,500	753,799	15.2%
General Government					
Community Outreach	405,795	488,200	522,400	34,200	7.0%
Management and Administration	535,253	1,596,300	757,400	(838,900)	-52.6%
State and Federal Governmental Relations	200,574	250,500	280,200	29,700	11.9%
Total General Government Budget	1,141,622	2,335,000	1,560,000	(775,000)	-33.2%
Total Expenditures	19,406,403	45,445,058	46,853,000	1,407,942	3.1%
Revenues Over/(Under) Expenditures	(7,767,102)	(25,313,662)	(25,582,595)	(268,933)	1.1%
Other Financing Sources (Uses)					
Transfers In (Out)	7,499,268	23,710,246	22,107,879	(1,602,367)	-6.8%
Fund Balance Beginning of Year	3,634,735	1,655,343	3,526,106	1,870,763	113.0%
Less Contingency Reserve	(50,000)	, ,	(50,000)	.,0,0,00	0.0%
Less Capital and Accrual Adjustments	(411,230)	(30,000)	(30,000)	-	0.0%
Unassigned Fund Balance End of Year	2,905,671	1,927	1,390	(537)	-27.9%



## **Special Revenue Funds**

The Commission's special revenue funds are restricted legally or by Commission action to use for revenues from the Local Transportation Fund, State Transit Assistance, State of Good Repair, Service Authority for Freeway Emergencies, and the Santa Paula Branch Line funds. Individual special revenue fund budgets are presented in Tables 22-26.

## Local Transportation Fund

The Local Transportation Fund (LTF) special revenue fund derives its revenue from one quarter of one cent of the state sales tax that is returned to the source. Through the apportionment process, it provides Countywide funding for public transit and transportation, streets and roads, bicycle and pedestrian projects, planning, and administration.

The County Auditor-Controller estimates that there will be an increase of \$3.7 million in sales tax receipts in Fiscal Year 2023/2024. It is estimated interest revenues will increase by \$320,000. Funds passed through to local agencies remain relatively flat due to a lower carryin balance. There is a moderate decrease in transfers out of \$142,700 to the General Fund and the Santa Paula Branch Line Fund for a normal fluctuation of activities. A contingency reserve of approximately 10% of funds passed through to local agencies for Article 4 and 8 activities is set aside to act as a buffer for economic downturns and if revenues received are lower than as budgeted. This allows VCTC to make an adjustment in the following year instead of revising the LTF apportionment in the current year. The fund balance is expected to increase approximately \$303,600 as the fund balance is apportioned to local agencies. The LTF is considered a major fund.

The actual information for Fiscal Year 2021/2022 and the budgeted information for Fiscal Years 2022/2023 and 2023/2024 are included in Table 22 - Local Transportation Fund Fiscal Years 2021/2022 to 2023/2024.

Table 22 – Local Transportation Fund Fiscal Years 2021/2022 to 2023/2024

	Local Transportation Fund				
	FY 2021/2022	FY 2022/2023	FY 2023/2024	\$ Change	% Change
	Actual	Projected Budget	Budget	Budget Years	Budget Years
REVENUES					
Local Transportation Fund	45,616,382	42,300,000	46,000,000	3,700,000	8.7%
Local, Investment, and Other Revenues	_	30,000	350,000	320,000	1066.7%
Total Revenues	45,616,382	42,330,000	46,350,000	4,020,000	9.5%
EXPENDITURES					
Planning and Programming					
Transportation Development Act	28,348,318	42,383,246	42,549,134	165,888	0.4%
Total Planning and Programming Budget	28,348,318	42,383,246	42,549,134	165,888	0.4%
Total Expenditures	28,348,318	42,383,246	42,549,134	165,888	0.4%
Revenues Over/(Under) Expenditures	17,268,064	(53,246)	3,800,866	3,854,112	-7238.3%
Other Financing Sources (Uses)					
Transfers In (Out)	(6,402,476)	(10,913,640)	(11,056,395)	(142,755)	1.3%
Fund Balance Beginning of Year	15,177,134	15,047,451	11,759,671	(3,287,780)	-21.8%
Less Contingency Reserve		(4,030,000)	(4,150,000)		
Less Capital and Accrual Adjustments	(203,549)		-	-	0.0%
Unassigned Fund Balance End of Year	25,839,173	50,565	354,142	303,577	600.4%

### State Transit Assistance Fund

The State Transit Assistance (STA) special revenue fund derives its revenue from allocations of gas tax revenues designated for bus and rail transit operations and capital requirements. The State allocation is based on estimates of diesel fuel sales tax revenues provided by the Controller of the State, subject to an annual state budget appropriation. Use of the funds are approved by the Commission as part of the annual budget process.

The STA revenues are estimated to increase by \$2.5 million as allocated by the State. Interest is estimated to increase by \$310,000. There is a \$55,100 decrease in expenditures for pass-through funds as carry-over funding was disbursed in the previous year. A \$756,600 increase in transfers-out to the General Fund, Santa Paula Branch Line Fund and VCTC Intercity Fund for associated activities due to normal fluctuation in needs in Fiscal Year 2023/2024. The fund balance is expected to increase approximately \$5.9 million since the beginning fund balance was adjusted for anticipated changes. Although not budgeted, these funds could be used (thus lowering the fund balance) for nonrecurring capital costs associated with Metrolink Capital and rehabilitation expenditures, possible bus purchases for the VCTC Intercity Service or other transit projects benefiting the County. The STA fund is considered a major fund.

The actual information for Fiscal Year 2021/2022 and the budgeted information for Fiscal Years 2022/2023 and 2023/2024 are included in Table 23 - State Transit Assistance Fund Fiscal Years 2021/2022 to 2023/2024.

Table 23 - State Transit Assistance Fund Fiscal Years 2021/2022 to 2023/2024

	State Transit Assistance Fund				
	FY 2021/2022	FY 2022/2023	FY 2023/2024	\$ Change	% Change
	Actual	Projected Budget	Budget	Budget Years	<b>Budget Years</b>
REVENUES					
State Transit Assistance	8,762,831	9,038,926	11,556,909	2,517,983	27.9%
Local, Investment, and Other Revenues		40,000	350,000	310,000	775.0%
Total Revenues	8,762,831	9,078,926	11,906,909	2,827,983	31.1%
EXPENDITURE \$					
Planning and Programming					
Transportation Development Act	633,445	622,665	567,562	(55,103)	-8.8%
Total Planning and Programming Budget	633,445	622,665	567,562	(55,103)	-8.8%
Total Expenditures	633,445	622,665	567,562	(55,103)	-8.8%
Revenues Over/(Under) Expenditures	8,129,386	8,456,261	11,339,347	2,883,086	34.1%
Other Financing Sources (Uses)					
Transfers In (Out)	(4,130,150)	(10,415,467)	(9,658,875)	756,592	-7.3%
Fund Balance Beginning of Year	17,598,321	18,334,530	20,583,849	2,249,319	12.3%
Less Contingency Reserve	-	-	_	-	0.0%
Less Capital and Accrual Adjustments	(219,102)	-	-	-	0.0%
Unassigned Fund Balance End of Year	21,378,455	16,375,324	22,264,321	5,888,997	36.0%



## Service Authority for Freeway Emergencies Fund

The Service Authority for Freeway Emergencies (SAFE) special revenue fund derives its revenue from the \$1 per vehicle registration fee levied by the State on all registered vehicles within the County. It funds motorist aid assistance with the emergency call boxes located strategically on the highways throughout the County. Use of the funds are approved by the Commission as part of the annual budget process.

In Fiscal Year 2023/2024, revenues are expected to remain relatively flat with a \$60,000 increase in interest revenues. Expenditures are approximately \$286,400 higher with the third cycle of the incident responder grant and increased Freeway Service Patrol costs. Transfers out to the general fund cover staff time associated with SAFE funded projects increased by \$13,000. A contingency reserve of \$1.5 million is set aside for capital purposes to assure funds are available when needed. The fund balance is expected to decrease approximately \$413,800 after the beginning fund balance was adjusted for anticipated changes for increased one-time expenditures. The SAFE fund is considered a non-major fund.

The actual information for Fiscal Year 2021/2022 and the budgeted information for Fiscal Years 2022/2023 and 2023/2024 are included in Table 24 - Service Authority for Freeway Emergencies Fund Fiscal Years 2021/2022 to 2023/2024.

Table 24 – Service Authority for Freeway Emergencies Fund Fiscal Years 2021/2022 to 2023/2024

	Service Authority for Freeway Emergencies				
	FY 2021/2022	FY 2022/2023	FY 2023/2024	\$ Change	% Change
	Actual	Projected Budget	Budget	Budget Years	<b>Budget Years</b>
REVENUES					
Vehicle Registration Fees	808,250	810,000	800,000	(10,000)	-1.2%
State Grants	767,386	1,016,900	1,025,700	8,800	0.9%
Local, Investment, and Other Revenues	60	10,000	70,000	60,000	600.0%
Total Revenues	1,575,696	1,836,900	1,895,700	58,800	3.2%
EXPENDITURE \$					
Highway					
Motorist Aid Services	2,470,988	2,099,500	2,385,900	286,400	13.6%
Total Highway Budget	2,470,988	2,099,500	2,385,900	286,400	13.6%
Total Expenditures	2,470,988	2,099,500	2,385,900	286,400	13.6%
Revenues Over/(Under) Expenditures	(895,292)	(262,600)	(490,200)	(227,600)	86.7%
Other Financing Sources (Uses)					
Transfers In (Out)	(33,861)	(53,400)	(66,400)	(13,000)	24.3%
Fund Balance Beginning of Year	4,994,852	3,887,427	3,714,184	(173,243)	-4.5%
Less Contingency Reserve	(1,515,000)	(1,515,000)	(1,515,000)		0.0%
Less Capital and Accrual Adjustments	(35,515)		-	-	0.0%
Unassigned Fund Balance End of Year	2,515,184	2,056,427	1,642,584	(413,843)	-20.1%

## State of Good Repair Fund

The State of Good Repair (SGR) special revenue fund derives its revenue from allocations provided from SB 1 (The Road Repair and Accountability Act of 2017), which apportions funding by formula directly to California's transit operators and regional transportation agencies. Funds are eligible for any transit related capital maintenance, rehabilitation, and capital project purposes meeting Caltrans' eligibility requirements. Use of the funds are approved by the Commission as part of the annual budget process.

The State of Good Repair revenues are expected to increase by \$63,700. Interest revenues will increase by \$110,000 due to higher rates and balances. It is expected that approximately \$76,000 will be passed through to local agencies while \$7.2 million will be transferred out to the General Fund for Metrolink activities which includes funding from prior years. VCTC's allocation of SGR revenues in Fiscal Year 2023/2024 are committed to Valley Express and Thousand Oaks' bus purchase projects in 2024/2025; therefore, are shown as a reduction under capital and accrual adjustments to better reflect the spendable fund balance. The fund balance is expected to decrease by approximately \$0.3 million for adjustments to prior revenues. The SGR fund is considered a non-major fund.

The actual information for Fiscal Year 2021/2022 and the budgeted information for Fiscal Years 2022/2023 and 2023/2024 are included in Table 25 - State of Good Repair Fund Fiscal Years 2021/2022 to 2023/2024.

Table 25 – State of Good Repair Fund Fiscal Years 2021/2022 to 2023/2024

	State of Good Repair Fund				
	FY 2021/2022	FY 2022/2023	FY 2023/2024	\$ Change	% Change
	Actual	Projected Budget	Budget	Budget Years	<b>Budget Years</b>
REVENUES					
State of Good Repair	1,433,005	1,488,778	1,552,466	63,688	4.3%
Local, Investment, and Other Revenues	_	10,000	120,000	110,000	1100.0%
Total Revenues	1,433,005	1,498,778	1,672,466	173,688	11.6%
EXPENDITURES					
Planning and Programming					
Transportation Development Act	70,922	94,017	76,242	(17,775)	-18.9%
Total Planning and Programming Budget	70,922	94,017	76,242	(17,775)	-18.9%
Total Expenditures	70,922	94,017	76,242	(17,775)	-18.9%
Revenues Over/(Under) Expenditures	1,362,083	1,404,761	1,596,224	191,463	13.6%
Other Financing Sources (Uses)					
Transfers In (Out)	(117,962)	(7,775,033)	(7,208,287)	566,746	-7.3%
Fund Balance Beginning of Year	5,183,759	6,782,374	7,057,729	275,355	4.1%
Less Contingency Reserve	-,,.	-	-	-	0.0%
Less Capital and Accrual Adjustments	(68,179)	-	(1,336,237)	(1,336,237)	
Unassigned Fund Balance End of Year	6,359,701	412,102	109,429	(302,673)	-73.4%



### Santa Paula Branch Line Fund

The Santa Paula Branch Line (SPBL) special revenue fund accounts for state and local resources provided to cover the costs associated with the Santa Paula Branch Line in the Santa Clara River Valley. The branch line includes several bicycle and pedestrian trails as well as preserves the right-of-way for future projects. The use of the funds is approved by the Commission as part of the annual budget process.

At this time, it is expected that local revenues will remain flat in Fiscal Year 2023/2024. It is expected that expenditures will increase \$325,000 for additional consultant costs. Transfers out to the general fund cover staff time associated with SPBL funded projects and are netted with the Transfers-in which consist of STA and LTF funds to pay for staff and operations for a net increase of approximately \$325,000. The fund balance of \$25,367 will be available for future expenditures. The SPBL fund is considered a non-major fund.

The actual information for Fiscal Year 2021/2022 and the budgeted information for Fiscal Years 2022/2023 and 2023/2024 are included in Table 26 - Santa Paula Branch Line Fund Fiscal Years 2021/2022 to 2023/2024.

Table 26 - Santa Paula Branch Line Fund Fiscal Years 2021/2022 to 2023/2024

		Santa Pa	aula Branch Line	Fund	
	FY 2021/2022 Actual	FY 2022/2023 Projected Budget	FY 2023/2024 Budget	\$ Change Budget Years	% Change Budget Years
REVENUES					
Local, Investment, and Other Revenues	345,971	385,000	385,000	-	0.0%
Total Revenues	345,971	385,000	385,000	-	0.0%
EXPENDITURES					
Rail					
Santa Paula Branch Line	486,219	501,500	826,500	325,000	64.8%
Total Rail Budget	486,219	501,500	826,500	325,000	64.8%
Total Expenditures	486,219	501,500	826,500	325,000	64.8%
Revenues Over/(Under) Expenditures	(140,248)	(116,500)	(441,500)	(325,000)	279.0%
Other Financing Sources (Uses)					
Transfers In (Out)	140,619	116,500	441,500	325,000	279.0%
Fund Balance Beginning of Year	25,367	25,367	25,367	_	0.0%
Less Contingency Reserve	_	-	_	_	0.0%
Less Capital and Accrual Adjustments	(371)	_	_	_	0.0%
Unassigned Fund Balance End of Year	25,367	25,367	25,367	-	0.0%



## **Enterprise Funds**

The Commission has two enterprise funds: VCTC Intercity and Valley Express. These funds reflect the business-type operations of two transit systems within the County of Ventura. Individual enterprise fund budgets are presented in Tables 27-28.

## VCTC Intercity Fund

The VCTC Intercity bus service connects cities within Ventura County as well as reaching outside the County to neighboring Santa Barbara County. Revenues are generated from federal, state, and local resources. The use of the funds are approved by the Commission as part of the annual budget process.

Total revenues increased 2.9% largely due to reduced federal funds of approximately \$315,000 offset by increased local funds of approximately \$485,000. The increase in expenses of approximately \$292,200 is largely due to increased contractor costs offset by reduced staff and consultant costs. Transfers in from the STA increased by approximately \$109,000 because of lower federal revenue availability. The presented fund balance is \$9.4 million for undepreciated capital assets, pension liabilities and OPEB liabilities and are not available for current expenses. Therefore, the unassigned or spendable fund balance is expected to be \$0. The VCTC Intercity fund is considered a major fund.

The actual information for Fiscal Year 2021/2022 and the budgeted information for Fiscal Years 2022/2023 and 2023/2024 are included in Table 27 - VCTC Intercity Fund Fiscal Years 2021/2022 to 2023/2024.

Table 27 - VCTC Intercity Fund Fiscal Years 2021/2022 to 2023/2024

	VCTC Intercity Fund				
	FY 2021/2022 Actual	FY 2022/2023 Projected Budget	FY 2023/2024 Budget	\$ Change Budget Years	% Change Budget Years
REVENUES					_
Federal Grants	4,473,432	4,030,689	3,715,453	(315,236)	-7.8%
State Grants	-	-	-	-	0.0%
Local, Investment, and Other Revenues	1,359,157	1,857,517	2,343,169	485,652	26.1%
Total Revenues	5,832,589	5,888,206	6,058,622	170,416	2.9%
EXPENSES					
Transit and Transportation					
VCTC Intercity	10,892,903	13,032,000	13,324,200	292,200	2.2%
Total Transit and Transportation Budget	10,892,903	13,032,000	13,324,200	292,200	2.2%
Total Expenditures	10,892,903	13,032,000	13,324,200	292,200	2.2%
Revenues Over/(Under) Expenditures	(5,060,314)	(7,143,794)	(7,265,578)	(121,784)	1.7%
Other Financing Sources (Uses)					
Transfers In (Out)	3,044,562	5,330,794	5,440,578	109,784	2.1%
Fund Balance Beginning of Year	11,306,521	11,145,650	9,423,858	(1,721,792)	-15.4%
Less Contingency Reserve	-	-	-	-	0.0%
Less Capital and Accrual Adjustments	133,089	(9,332,650)	(7,598,858)	1,733,792	-18.6%
Unassigned Fund Balance End of Year	9,423,858	-	-	-	0.0%



## Valley Express Fund

The Valley Express service is managed and operated for the benefit of Heritage Valley and provides fixed and Dial-A-Ride services within the cities of Fillmore and Santa Paula as well as the County of Ventura. Revenues are generated from federal, state, and local resources. Use of the funds is approved by the Commission as part of the annual budget process.

Total revenues increased by 17.7% overall, or approximately \$405,900 for increased local revenues. The expenditures increased by \$405,900 for additional contract services in the upcoming fiscal year. This fund is designed to have a zero-fund balance. The Valley Express fund is considered a major fund.

The actual information for Fiscal Year 2021/2022 and the budgeted information for Fiscal Years 2022/2023 and 2023/2024 are included in Table 28 - Valley Express Fund Fiscal Years 2021/2022 to 2023/2024.

Table 28 - Valley Express Fund Fiscal Years 2021/2022 to 2023/2024

	Valley Express Fund				
	FY 2021/2022	FY 2022/2023	FY 2023/2024	\$ Change	% Change
	Actual	Projected Budget	Budget	Budget Years	<b>Budget Years</b>
REVENUES					
Federal Grants	944,639	1,288,926	1,287,731	(1,195)	-0.1%
Local, Investment, and Other Revenues	743,526	1,005,474	1,412,569	407,095	40.5%
Total Revenues	1,688,165	2,294,400	2,700,300	405,900	17.7%
EXPENSES					
Transit and Transportation					
Valley Express	1,688,165	2,294,400	2,700,300	405,900	17.7%
Total Transit and Transportation Budget	1,688,165	2,294,400	2,700,300	405,900	17.7%
Total Expenditures	1,688,165	2,294,400	2,700,300	405,900	17.7%
Revenues Over/(Under) Expenditures		-	-	-	0.0%
Other Financing Sources (Uses)					
Transfers In (Out)		-	-	-	0.0%
Fund Balance Beginning of Year	-	-	_	-	0.0%
Less Contingency Reserve	-	-	-	-	0.0%
Less Capital and Accrual Adjustments	-	-	-	-	0.0%
Unassigned Fund Balance End of Year	-	-	-	-	0.0%



## **FUND BALANCES**

The Commission's budgeted revenues for Fiscal Year 2023/2024 are expected to be \$92.2 million with expected expenditures to be \$109.3 million. These activities will result in an anticipated net decrease of \$17 million. The beginning fund balance of \$56.1 million is reduced for a reserve of approximately \$5.7 million and a fund balance adjustment for accruals (largely pension and OPEB) and capital (anticipated depreciation) of \$8.9 million with the available total fund balance on June 30, 2024 anticipated to be \$24.4 million. Fund Balance changes from the prior year to the current year are discussed above. Below in Chart 24 - Comparison of Fund Balances by Fund, are the actual Fiscal Year 2021/2022 and projected Fiscal Years 2022/2023 and 2023/2024 fund balances for all VCTC's funds for a three-year period. Details of the projected Fiscal Year 2023/2024 fund balances are reflected in Table 20 - Budget Summary by Fund.

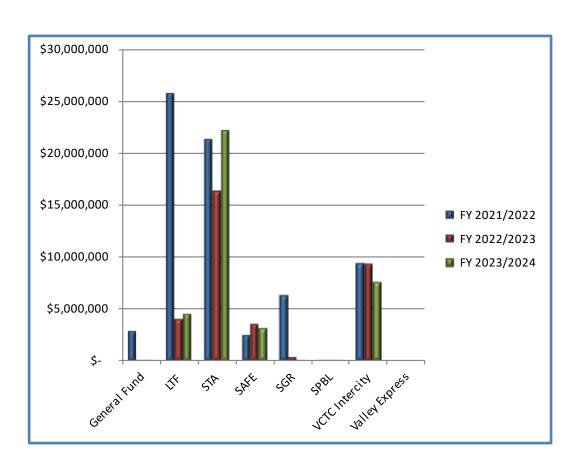


Chart 24 – Comparison of Fund Balances by Fund





# **VENTURA COUNTY TRANSPORTATION COMMISSION**

**PROGRAM TASK BUDGETS** 



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VCTC





## TRANSIT AND TRANSPORTATION PROGRAM TASK BUDGETS





**BUDGET TASK: ACCESSIBILITY SERVICES** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Aubrey Smith

**OBJECTIVES:** Historically this Budget Task had the primary objective to provide Americans with Disabilities Act (ADA) Paratransit certification services to residents of Ventura County who are unable to use a fixed route bus due to disability. This is done on a countywide basis to ensure standardized certification policies and economy of scale. Over time and in combination with recent planning efforts, the renamed Accessibility Services Budget Tasks objectives are expanded to include coordination and implementation of countywide public transportation programs for seniors and people with disabilities.

ACCOMPLISHMENTS: Provided oversight to the contractor-based Americans with Disabilities Act (ADA) certification program. Adjusted administration of interviews and evaluations considering social distancing and other COVID-related response procedures and ensured compliance with Transit Operators' ADA certification obligations. Aided VCTC Regional Transit Planning staff with the completion of Coordinated Public Transit Human Services Transportation Plan (Coordinated Plan) update, including coordinating strategies that overlapped with those of the Transit Integration and Efficiency Study (TIES). Resurrected the ADA subcommittee with the goal of updating the ADA application and implementing strategies outlined in the Coordinated Plan.

**DESCRIPTION:** The Federal government requires that a local process be in place to determine eligibility for complementary paratransit service provided under the Americans with Disabilities Act (ADA) to all areas within three-quarters of a mile of local fixed-route bus service. Provision of this service is the responsibility of the local transit operators; however, from the start of ADA, the Ventura County transit operators have looked to VCTC to provide certification on a countywide basis, thus providing economies of scale and a consistent process.

In addition to countywide ADA certification services, the Accessibility Services Budget Task now provides countywide coordination of transportation services for people with disabilities and seniors. This includes both participation with planning efforts and serving on advisory committees, as well as representing VCTC with peer agencies, such as Area Agency on Aging. This Budget Task will also serve as the mechanism by which VCTC provides program oversight and implementation duties of those countywide initiatives, where necessary and feasible. Historically this has been reflected in VCTC's central role with the ADA certification program.

In the upcoming year, VCTC anticipates continuing to work with the ADA subcommittee to improve the ADA application and to implement strategies outlined in the Coordinated Plan and the TIES. The Accessibility Services budget task leverages VCTC's central position and regional focus to provide impactful and accessible transportation services for seniors and people with disabilities. The Fiscal Year 2023/2024 budget is \$47,700 less than the previous fiscal year due to staff not expecting to spend funds on consultant services other than the ADA certification program.



**BUDGET TASK: ACCESSIBILITY SERVICES (continued)** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Aubrey Smith

#### WORK ELEMENTS:

- 1. Manage contract to certify ADA applicants and oversee contractor performance.
- 2. Manage appeal process for ADA certifications.
- 3. Ensure compliance with Federal Transit Administration ADA eligibility services regulations.
- 4. Provide program data for planning purposes including the update of the Coordinated Public Transit Human Services Transportation Plan.
- 5. Provide information and assistance to inquiries regarding the ADA certification program.
- 6. Coordinate implementation of countywide transportation initiatives for target rider groups, including seniors and people with disabilities.
- 7. Implement strategies identified in both the Coordinated Plan and TIES to improve the coordination and delivery of paratransit services.
- 8. Develop and manage updates to the countywide Access Mobility Guide for social service agencies and community-based organizations.

**PRODUCT:** Coordination and management of countywide transportation programs for seniors and people with disabilities.

## **FUNDING:**

Funding Source	Funding Dollars
LTF Fund Transfer	\$465,300
Total Funding	\$465,300

### **EXPENDITURE COMPARISONS:**

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
	Actual	Budget	Budget
Salaries	\$ 16,150	\$ 27,800	\$ 21,200
Fringe and Tax	8,110	12,100	11,700
Indirect Cost Allocation	14,529	26,500	28,200
Business Meals	0	100	100
Mileage	0	500	500
Office Support	299	200	1,000
Printing	2,268	4,200	3,500
Training	0	0	500
Travel and Conferences	0	1,600	1,600
Consultant Services	359,939	430,000	390,000
Legal Services	38	10,000	7,000
Total Expenditures	\$401,333	\$513,000	\$465,300



**BUDGET TASK: REGIONAL TRANSIT TECHNOLOGY** 

DIRECTOR: Claire Grasty

**BUDGET MANAGER:** Matt Miller

**OBJECTIVES:** Planning and management of the VCTC regional transit technology program, which includes the countywide intelligent transportation systems (ITS), such as contactless fare collection, automatic passenger counters, computer automated dispatch/automatic vehicle location services, next-stop voice annunciators, and real-time passenger information (RTPI) systems.

ACCOMPLISHMENTS: VCTC staff continued to refine the Countywide contactless fare collection system, VCbuspass, that was launched in Fiscal Year 2021/2022. VCbuspass offers both reloadable smartcards and mobile tickets for any fixed route and general public dial-a-ride (on-demand) bus. The fare collection system program is integrated with and leverages VCTC's other countywide technology program, GoVCBus. Combined, these two programs provide passengers ticketing, real-time schedule information, rider alerts, push notifications, onboard audio announcements, trip planning and options for "unbanked and underbanked" individuals access to discounted fare products. In addition, staff is working on methods to engage colleges, social service agencies and specialized transportation providers to participate in the VCbuspass program. Additional options for the program include expansion to fleets such as paratransit services which would further unify fare technology across the County and improve access to persons with disabilities unable to use fixed route buses. The VCbuspass program has an upgrade path to allow for open payment by accepting Credit Cards and Debit Cards, in addition to specific passes.

In combination with the real-time passenger information (RTPI) system, these technologies can create a more seamless and integrated transit network for the region's travelers, that reduces touchpoints onboard the bus, speeds up operations, and breaks down the complexity and challenges of navigating the network of Ventura County transit operators. To further this end, the Transit Integration and Efficiency Study (TIES) includes recommendations to standardize fare policies and procedures, with a goal for uniform public-facing information related to paying fares and trip planning.

**DESCRIPTION:** This program assists the general public, transit riders, and operators through the provision of technologies that improve coordination and ease of use for passengers navigating between and boarding the various transit operators in Ventura County. This is facilitated with real-time information, improved accessibility features, efficiencies with operations and regionally accepted contactless fare media. Expenditures for Fiscal Year 2023/2024 are for the warranty/maintenance for the VCbuspass fare systems, recurring duties for management of fare media, installation, maintenance and oversight of the real-time bus stop arrival signs, back-end system and onboard fleet equipment, and associated software packages. In addition, program staff administers training of transit operator staff as well as the coordination and maintenance of a countywide General Transit Feed Syntax (GTFS aka "Google transit") database. The expenses for equipment and consultant services have increased this year to account for vehicle replacements, improved signage at bus stops and scheduling software for the transit operators.



**BUDGET TASK: REGIONAL TRANSIT TECHNOLOGY (continued)** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Matt Miller

### WORK ELEMENTS:

- 1. Coordinate system installation, training and maintenance activities with transit operators and vendors for countywide ITS technologies, equipment, and services.
- 2. Perform daily system health checks and oversee generation of statistical reporting for proper accounting and planning.
- 3. Provide account management duties at VCTC's central point-of-sale office and conduct reconciliation of revenues for point-of-sales network, and reimbursement to the operators.
- 4. Plan, coordinate and deploy policy initiatives for a seamless and intuitive countywide fare structure and oversee compliance with Title VI fare equity activities.
- 5. Oversee management and updates to RTPI and GTFS database.

**PRODUCT:** Implementation of regional transit technologies, including countywide real-time passenger information system, computer automated dispatch/automatic vehicle location system, automatic passenger counters, automatic voice annunciators, and regional contactless fare collection systems.

#### **FUNDING:**

Funding Source	Funding Dollars
FTA	\$1,743,000
LTF Fund Transfer	257,000
Total Funding	\$2,000,000

## **EXPENDITURE COMPARISON:**

	Fiscal Year	Fiscal Year	Fiscal Year
	2021/2022	2022/2023	2023/2024
	Actual	Budget	Budget
Salaries	\$ 98,845	\$ 115,800	\$ 130,100
Fringe and Tax	72,783	75,600	77,000
Indirect Cost Allocation	102,788	127,300	177,900
Business Meals	0	100	100
Communications	120	6,000	0
Mileage	137	2,500	2,000
Notices	0	500	0
Office Support	0	2,000	2,000
Postage	0	1,800	300
Printing	0	9,000	17,000
Training	0	1,300	1,000
Travel and Conferences	0	2,800	3,000
Bank Credit Card Processing Fees	6,365	30,000	15,000
Consultant Services	231,712	365,800	844,600
Legal Services	0	14,000	15,000
Equipment / Equipment Maintenance	91,376	145,000	715,000
Total Expenditures	\$604,126	\$899,500	\$2,000,000

**BUDGET TASK: TRANSIT GRANT ADMINISTRATION** 

**DIRECTOR:** Peter De Haan

**BUDGET MANAGER:** Peter De Haan

**OBJECTIVES:** Provide funds made available by the Federal Transit Administration (FTA) to Ventura County transit operators and local agencies and ensure that the FTA's requirements are met.

**ACCOMPLISHMENTS:** In its role as the Designated Recipient, VCTC administers annual grants provided by the FTA for funding transit planning, operations, and capital improvements. Funds are provided to VCTC bus transit and planning, and on a pass-through basis to county transit agencies, except for Metrolink, Gold Coast Transit and Simi Valley Transit, which are direct grant recipients of FTA funds. VCTC is subject to FTA review of its federal compliance, and a FTA Triennial Review began in Fiscal Year 2022/2023.

**DESCRIPTION:** As a condition for VCTC and its subrecipients to receive FTA funds, VCTC must prepare grant applications; approve an annual Program of Projects (POP); monitor project status and submit quarterly reports to FTA; review and approve payment of invoices and obtain FTA reimbursement; and ensure compliance with all FTA requirements. VCTC subrecipients currently include: Thousand Oaks Transit, Moorpark City Transit, Camarillo Area Transit, Area Agency on Aging, County Human Services Agency, City of Ojai, HELP of Ojai, the Arc of Ventura County, California Vanpool Authority, Interface Children & Family Services / 211, Pathpoint Ventura County, and Caregivers. VCTC also administers the state Access for All funds from the Public Utilities Commission (PUC).

This budget item includes grant funds passed through to subrecipients, with the required match being the subrecipients' responsibility and thus not part of VCTC's budget. Over the past two years, the Pass-Through budget was increased significantly due to the Coronavirus Aid, Relief, and Economic Security (CARES) Act and the American Recovery Plan (ARP) Act which provided funds to mitigate the impacts of COVID-19, including the loss of local revenues. Although the previously budgeted COVID emergency funds have been spent, there remains some specialized transportation apportionments made available from the ARP Act and the Coronavirus Relief and Recovery Supplemental Appropriations Act (CRRSA), and the Fiscal Year 2023/2024 budget applies these funds to projects that the Commission selected through its Section 5310 call for projects. There is an increase to \$20,000 for Consultant Services, to provide assistance in the required monitoring of subrecipient compliance with FTA provisions. The expectation is that VCTC staff will have more time to focus on funding strategy, especially given the large increase in competitive state and federal grant programs, if there is increased consultant support for subrecipient monitoring.

Although the FTA grant funds were previously reduced due to the anticipated completion of some prior subrecipient projects, the final version of the budget adds new FTA funds anticipated for inclusion in the Fiscal Year 2023/2024 Program of Projects, and also somewhat increases the prior year carryover based on updated cash flow. In addition, the Access for All grant funding is adjusted to provide for VCTC to make payments on a reimbursement basis rather than up-front, and the revenues for that program are reduced based on updated projections.



**BUDGET TASK: TRANSIT GRANT ADMINISTRATION (continued)** 

**DIRECTOR:** Peter De Haan

**BUDGET MANAGER:** Peter De Haan

#### WORK ELEMENTS:

- 1. Prepare and submit FTA grant applications and Caltrans requests for FTA fund transfer as required to obtain funds for projects approved by VCTC.
- 2. Track the status of all VCTC and subrecipient projects, collect required data, prepare quarterly reports. Ensure compliance with all FTA requirements including civil rights, drug and alcohol testing, auditing and record-keeping, competitive contracting, Buy America, Disadvantaged Business Enterprise (DBE), lobbying, capital maintenance, useful life and disposal, public comment, fare discount for seniors and persons with disabilities, and Americans with Disabilities Act (ADA).
- 3. Review subrecipient invoices for FTA funds and submit to the FTA for reimbursement.
- 4. Provide required grant project status reports to the FTA and state funding entities.
- 5. Implement corrective actions that FTA might require from the Triennial Review.

**PRODUCT:** Maintain timely flow of funds to all projects designated by VCTC to receive funds from the FTA, achieving full compliance with the FTA's requirements.

### **FUNDING:**

Funding Source	Funding Dollars
FTA 5307, 5310, CMAQ	\$4,988,140
FTA 5307, 5310, CMAQ Transfers, Carry-over	5,089,791
FTA CRRSA	85,207
FTA ARP	85,208
LTF Fund Transfer	96,604
PUC – Access for All Grant	8,937
PUC – Access for All Grant Carry-over	249,713
Local Contributions	13,600
Total Funding	\$10.617.200

## **EXPENDITURE COMPARISON:**

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
	Actual	Budget*	Budget
Salaries	\$ 55,146	\$ 128,700	\$ 103,700
Fringe and Tax	36,006	74,100	52,100
Indirect Cost Allocation	54,591	135,000	133,900
Business Meals	0	100	100
Mileage	0	700	700
Notices	1,591	2,600	1,900
Training	0	0	0
Travel and Conferences	0	300	700
Consultant Services	4,030	1,765	20,000
Legal Services	803	1,500	3,200
Equipment	57,763	64,319	68,000
Pass-Through Grants	6,292,389	8,523,590	10,232,900
Total Expenditures	\$6,502,319	\$8,932,674	\$10,617,200

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.

**BUDGET TASK: VALLEY EXPRESS** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER: Matt Miller** 

**OBJECTIVES:** Provide safe, efficient, and well-coordinated transit service within the cities of Santa Paula and Fillmore and surrounding County unincorporated area, administered through a Cooperative agreement with the Cities and the County.

**ACCOMPLISHMENTS:** VCTC oversaw the administration of the Valley Express bus service on behalf of the Cities of Santa Paula and Fillmore and the County of Ventura. VCTC administers the program pursuant to the Cooperative agreement entered into March 2023.

Over the past three years the Valley Express service, like all transit systems, saw its ridership decline and adjusted its operations in response to COVID-19. However, as the COVID-19 pandemic continues to recede, a new normal is taking shape and transit ridership is recovering regionwide. Valley Express overall ridership is still at 67% of pre-COVID levels and ridership increased by 65% last fiscal year. Through the unmet needs process, VCTC staff received public comments and requests for a route connecting the city of Fillmore and Moorpark to take advantage of work and educational opportunities in that part of Ventura County. VCTC staff applied for and were awarded a CMAQ grant to implement this route for 3 years. Staff plans to implement the route in Fiscal Year 2023/2024.

Since its inception, VCTC staff have provided administration of the Policy Committee, contractor oversight, marketing program development, ridership analysis, service quality monitoring and general outreach activities to promote transit usage. Recent staff administrative duties have also included the development of a Request for Proposals for a short-term services contract as well as updating the accompanying Cooperative Agreement between the Cities, County and VCTC. These efforts are designed in coordination with the ongoing discussion and study related to further transit service integration and consolidation.

**DESCRIPTION:** The Valley Express service provides General Public Dial-a-Ride, Fixed Route, and Americans with Disabilities Act (ADA) Paratransit/Senior transit services. VCTC administers the program pursuant to a cooperative agreement. The cost of the transit service is driven primarily by contract service provider rates and the level of service provided. A new contract began in March 2023, which saw increased costs, which can be seen in the Contract Services line item. Recurring costs include a fixed administrative fee of \$129,100 (for VCTC salaries, fringe, and indirect costs), contract operator expenses, printing, marketing, legal and professional services. This task is funded from Federal Transit Administration (FTA) revenues, passenger fares and the participating local jurisdictions. In the past, the City of Santa Paula has provided a portion of its contribution with local Measure "T" tax revenues. However, State farebox recovery ratio penalties were waived during the pandemic and these revenues were not needed, though they likely will be again.

### **WORK ELEMENTS:**

- 1. Provide the Valley Express service through a contract operator and oversee contractor performance, service quality, and compliance.
- 2. Organize and administer regular committee meetings with representatives.
- 3. Oversee the planning and development of schedule adjustments of the service.



**BUDGET TASK: VALLEY EXPRESS (continued)** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Matt Miller

# **WORK ELEMENTS (continued):**

- 4. Implement support activities such as marketing and outreach.
- 5. Administer contracts related to service, consultants and as needed.
- 6. Prepare service statistics and provide information to Cities, County, State, and FTA.
- 7. Provide development of service information for online and real-time arrival systems.
- 8. Oversee fleet asset management including compliance with State Zero Emissions Regulations.

**PRODUCT:** Operation and administration of the Valley Express bus service as identified in the Cooperative Agreement between the Cities, the County and VCTC.

#### **FUNDING:**

Funding Source	Funding Dollars
FTA, CMAQ	\$1,287,731
Local Contribution – Bus Operations*	1,013,439
Local Contribution – Route Guarantee*	231,030
Local Fee – Contract Administration*	129,100
Local Fee – Farebox	39,000
Total Funding	\$2,700,300

<sup>\*</sup>Local LTF contributions, route guarantee, and fee provided by cities of Santa Paula and Fillmore and County of Ventura.

		cal Year 21/2022 Actual		cal Year 22/2023 Budget		cal Year 23/2043 Budget
Salaries	\$	46,369	\$	40,100	\$	48,000
Fringe and Tax		23,074		19,900		21,400
Indirect Cost Allocation		41,589		40,000		59,700
Mileage		74		1,700		1,000
Office Support		0		500		1,000
Postage		0		200		0
Printing		132		10,000		10,000
Bank Fees		1,030		1,000		1,200
Consultant Services		46,955		75,000		60,000
Legal Services		6,315		12,000		10,000
Bus Purchase/ Farebox Capital Equipment		0		4,000		4,000
Communications Wi-Fi		6,842		9,000		9,000
Contract Services	1,	,439,636	2,	006,000	2,	400,000
Outreach		76,149		75,000		75,000
Total Expenditures	\$1	,688,165	\$2,	294,400	\$2,	700,300

**BUDGET TASK: VCTC INTERCITY SERVICES** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Matt Miller

**OBJECTIVES:** Provide safe, comfortable, efficient, and well-coordinated intercity fixed route transit service, connecting with local transit services on VCTC Intercity transit corridors.

ACCOMPLISHMENTS: VCTC Intercity Services, like most transit programs nationwide, is still recovering from the devastating effects of the COVID-19 pandemic. For the Intercity service this meant a slower than expected ridership recovery and a renewed focus on hiring and retaining drivers. Ridership has climbed up to 56% of pre-COVID levels climbing back from a low of 32% with all VCTC routes reporting positive ridership gains compared to the previous year. Of note is the California State University Channel Islands (CSUCI) route where ridership has increased 35% compared to the previous year. To help rebuild ridership, the second half of this year focused on the "Getting Back to the Basics" marketing campaign to reintroduce transit to current and new potential riders. The campaign included messaging focused on how to ride transit, how to pay your fare, how to load a bicycle and how to read a bus schedule. The second phase of the campaign will focus on introducing new route maps and schedules that allow new riders to understand and navigate routes more easily.

VCTC has been working to complete the Zero Emission Rollout Plan which should be completed by June 2023. The chosen fuel path for the VCTC Intercity fleet is hydrogen fuel cell. Additionally, VCTC and SBCAG staff have been working together in preparation for the deployment of battery-electric buses (BEB), funded by a state grant. Staff expect these BEBs to arrive by May 2023 and put into service in the fall. Though ultimately the fleet will transition to hydrogen, hydrogen motorcoaches do not yet exist. These BEBs will allow VCTC to prolong purchasing additional vehicles until the technology is more mature.

**DESCRIPTION:** VCTC Intercity transit service provides high-quality bus service between the cities of Ventura County, to and from rail and local bus transit, with service extending to Santa Barbara County. The system provides vital regional service for all citizens, including for those with and without access to a vehicle. The fleet is equipped with complimentary Wi-Fi, reclining seats, and made up of commuter-style coaches. VCTC plans to reintroduce service to Los Angeles County in the coming months, pending driver availability.

Fiscal Year 2023/2024 service is funded with recurring State Transit Assistance (STA), Federal Transit Administration (FTA) formula revenues and passenger revenues. In addition, dedicated revenues, called "Route Guarantees", are provided by VCTC's regional partners, Santa Barbara County Association of Governments, CSU Channel Islands and Moorpark College.

The VCTC Intercity transit service is operated as a separate enterprise fund which uses the accrual basis of accounting; therefore, expenses like depreciation are paid for out of the VCTC Intercity fund balance (which is separate from VCTC's general fund balance) and are included within the budget.

#### **WORK ELEMENTS:**

1. Oversee contract compliance, budget performance, rolling stock and regulatory compliance, including making efforts to implement the Zero Emission Bus Rollout Plan.

**BUDGET TASK: VCTC INTERCITY SERVICES (continued)** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Matt Miller

# **WORK ELEMENTS (continued):**

- 2. Plan and implement regular service changes and adjustments to timetables.
- 3. Administer Cooperative funding agreements and prepare related budgets.
- 4. Manage development and reporting of service indicators and system information.
- 5. Promote the system, conduct outreach, ridership surveys, and solicit rider input.
- 6. Oversee demonstration route(s) and pursue grants opportunities, as applicable.

**PRODUCT:** High-quality fixed route operations and implementation of stated work tasks.

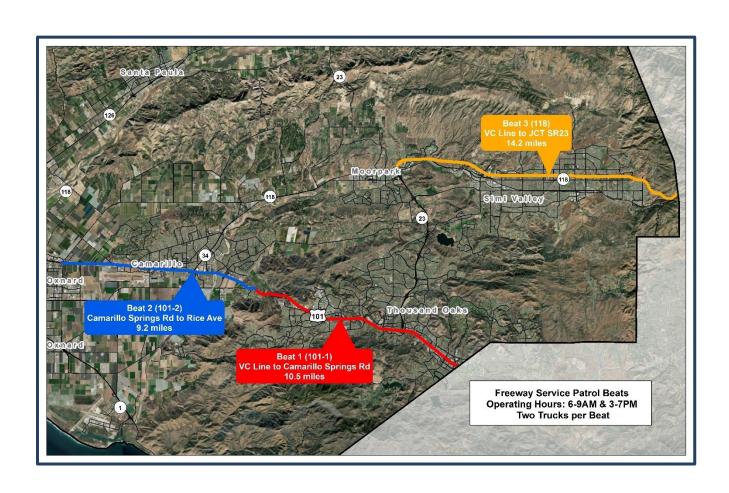
# **FUNDING:**

Funding Source	Funding Dollars
FTA	\$ 3,715,453
STA Fund Transfer	5,440,578
Local Contribution – Route Guarantee*	1,925,019
Local Contribution – CSUCI Administration	35,000
Local Fee – Farebox	383,150
VCTC Intercity Fund Balance	1,825,000
Total Funding	\$13,324,200

<sup>\*</sup>Local Contribution provided by Moorpark College, CSUCI and SBCAG

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
	Actual	2022/2023 Budget*	Budget
Salaries	\$ 154,184	\$ 168,100	\$ 128,700
Fringe and Tax	91,966	102,000	59,000
Indirect Cost Allocation	147,419	179,700	161,300
Business Meals	45	200	200
Mileage	368	2,000	1,500
Office Support	183	1,500	1,500
Printing	5,173	40,000	30,000
Temporary Help	0	5,500	0
Training	0	2,000	2,000
Travel and Conferences	0	6,300	6,000
Bank Fees	2,291	4,400	4,000
Consultant Services	10,727	363,500	200,000
Legal Services	3,664	37,000	25,000
Bus and Equipment	9,135	50,000	160,000
Communications Wi-Fi	16,420	28,000	20,000
Contract Services	8,497,230	10,118,800	10,600,000
Outreach	115,037	110,000	100,000
Software	24,780	0	0
Depreciation	1,814,281	1,813,000	1,825,000
Total Expenditures	\$10,892,903	\$13,032,000	\$13,324,200

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.





# **HIGHWAY PROGRAM TASK BUDGETS**





**BUDGET TASK: HIGHWAY PROJECT MANAGEMENT AND MONITORING** 

**DIRECTOR:** Peter De Haan

**BUDGET MANAGER:** Peter De Haan

**OBJECTIVES:** Delivery of the projects to improve the Route 101 Freeway and construct a grade separation where Rice Avenue crosses Fifth Street and the Union Pacific Railroad.

ACCOMPLISHMENTS: With the Project Study Report (PSR) completed for Route 101, the Commission laid the groundwork to move forward with environmental work for that project. That document also provided a preliminary construction cost estimate ranging from \$690 million to \$2 million, depending on the selected alternative. Beginning in May of 2015, the Commission approved programming federal Surface Transportation Program (STP) funds for the environmental phase. In December 2016, the Commission approved a cooperative agreement with Caltrans detailing VCTC's role as project lead in the Route 101 Project Approval and Environmental Document (PAED) phase. Lastly, in June of 2017, VCTC and Caltrans agreed to a partnership in managing the PAED, with Caltrans providing the engineering project management and VCTC providing the contract administration. The consultant procurement resulted in VCTC awarding the consultant contract in May 2018.

The PAED work for the Route 101 project is ongoing with the Project Development Team (PDT), comprised of staff from the 101 corridor jurisdictions, Caltrans, VCTC and the consultants, meeting monthly. Foundational work was completed in early 2019 and included data collection, surveying/mapping, and utility locations in the 27-mile corridor. The scoping meetings were held in the summer of 2019. The consultant has continued to work on the preliminary engineering of alternatives and technical studies. The draft environmental document is currently anticipated to be released to the public in late 2023. There will be a presentation to the Commission on the project, prior to the release of the document.

In 2018, the City of Oxnard completed the environmental clearance for the Rice Avenue Grade Separation, and VCTC worked with Caltrans to obtain full funding from Senate Bill (SB) 1 funds. During 2019 a significant cost increase was identified and VCTC again worked with Caltrans to obtain California Transportation Commission (CTC) approval of the required funds from SB 1. The Final Design is nearly complete, and the Right-of-Way acquisition is underway, under the guidance of a PDT consisting of VCTC, City of Oxnard, the County, Caltrans, and the consultants.

**DESCRIPTION:** In Fiscal Year 2023/2024 staff will be working with Caltrans and the project consultant to continue the work on the PAED phase for Route 101, and to start the construction of the Rice Avenue Grade Separation.

The work on the US 101 has taken longer than planned due to the unanticipated Caltrans review requirements. As a result, a significant amount of funding has been carried over to Fiscal Year 2023/2024. However, the consultant has largely completed a significant portion of the project costs, including conceptual engineering, and technical environmental reports. Once the PAED phase is completed, the project will be ready to move to final engineering. The phasing of the engineering and eventual project delivery will be determined during the PAED process. The PAED will also provide the necessary updated cost data, including a phasing analysis, so that the Commission can consider an early action phase that can move forward based on currently available funding.

**BUDGET TASK: HIGHWAY PROJECT MANAGEMENT AND MONITORING (continued)** 

**DIRECTOR:** Peter De Haan

**BUDGET MANAGER:** Peter De Haan

**DESCRIPTION (continued):** Caltrans has the lead for the Rice Avenue Grade Separation right-of-way acquisition. The offers are being made, and the project should move to construction sometime in late 2023 or early 2024, depending on whether any condemnation will be required. Caltrans provides the SB 1 funds for the project directly to Oxnard and therefore these funds do not appear in the VCTC budget.

#### **WORK ELEMENTS:**

- 1. Continue Project Approval/Environmental Documents for the Route 101 project, with periodic updates to the Commission.
- 2. Continue coordination with City of Oxnard and Ventura County Public Works Agency in their management of the Rice Avenue Grade Separation project delivery.

**PRODUCT**: Route 101 environmental document preparation, Rice Avenue Grade Separation pre-construction work.

# **FUNDING:**

Funding Source	Funding Dollars
STP Carry-over	\$3,151,300
PPM	18,200
Total Funding	\$3,169,500

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
	Actual	Budget*	Budget
Salaries	\$ 23,171	\$ 50,200	\$ 38,000
Fringe and Tax	13,423	26,100	20,100
Indirect Cost Allocation	21,916	50,700	49,800
Mileage	0	150	700
Office Support	61	500	500
Travel and Conferences	0	0	1,000
Consultant Services	1,225,283	5,402,555	3,052,400
Legal Services	0	6,500	7,000
Total Expenditures	\$1,283,854	\$5,536,705	\$3,169,500

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.



**BUDGET TASK: MOTORIST AID SERVICES** 

**DIRECTOR:** Amanda Fagan

**BUDGET MANAGER:** Amanda Fagan

**OBJECTIVES:** Maintain and operate countywide motorist aid services for Ventura County, including Callbox Program, Freeway Service Patrol, and Incident Responder Grant Program.

**ACCOMPLISHMENTS:** In 1985, California Senate Bill 1190 enabled counties to establish a Service Authority for Freeway Emergencies (SAFE) and to generate revenue for the purpose of purchasing, installing, operating, and maintaining an emergency motorist aid system, including roadside callboxes. The Ventura County Transportation Commission (VCTC) is the SAFE for Ventura County, with funds generated through a \$1 annual fee on vehicles registered in Ventura County.

As personal cellular phones proliferated, emergency roadside callbox volumes decreased over time, yet continue to average approximately 100 calls for aid each month. In Calendar Year 2022, Ventura County SAFE's call boxes were used 1,131 times to call for aid. Callboxes are maintained and managed through existing service provider contracts.

In Fiscal Year 2019/2020, with changes to SAFE legislation and a growing fund balance, the SAFE Board approved two additions to the Ventura County SAFE: Freeway Service Patrol (FSP), and Incident Responder Grant Program (IRGP). In Fiscal Year 2020/2021, VCTC solicited proposals and awarded contracts for three FSP segments, with service initiated in March 2021. Procurement for a fourth FSP beat was conducted during Fiscal Year 2022/2023, with projected service launch in September 2023. To date, VCTC has completed two rounds of Incident Responder Grants for a total of \$1.5 million. VCTC monitored performance for IRGP awards during Fiscal Year 2022/2023.

In 2007, SpeedInfo Speed Sensors were installed along Highways 101, 126, 118, 33, and 23, providing speed data using solar powered, wireless speed sensors where Caltrans loop detectors are not available. Caltrans District 7 Traffic Management Center converted this data into travel time for publication to the County's Changeable Message Signs and real-time traffic maps presented on websites for Caltrans, L.A. Metro, Southern California 511, and the VCTC GoVentura website. However, due to the sunset of 3G technology used to relay SpeedInfo data, the SpeedInfo system no longer provides needed speed data. VCTC is working to evaluate alternative approaches to speed data collection and dissemination and plan for a replacement system that leverages emergent technology and processes for collecting and analyzing speed and other traffic data.

**DESCRIPTION:** Maintain the callbox network. Maintain positive working relationships with Caltrans and California Highway Patrol (CHP) and manage contractor roles in program implementation. Interact with callbox and FSP programs and other SAFEs throughout the state. Continue to develop strategies to reduce costs and improve service to the motoring public. Monitor expenditures from prior IRGP awards and conduct Round 3 call for applications. Implement and monitor FSP program operations and effectiveness. Continue service for FSP Beats 1,2 and 3 and commence new service in September 2023 for FSP Beat 4 (U.S. 101 from Rice Avenue to California Street). For Fiscal Year 2023/2024, the Motorist Aid Services budget is \$299,400 more than the previous fiscal year due to the inclusion of \$500,000 for IRGP Round 3 and programmed increases in FSP contract rates, offset in part by reduced costs for Consultant Services due to changes related to SpeedInfo.

**BUDGET TASK: MOTORIST AID SERVICES (continued)** 

**DIRECTOR:** Amanda Fagan

**BUDGET MANAGER:** Amanda Fagan

#### WORK ELEMENTS:

- 1. Coordinate and oversee work performed by consultants and other agencies for Motorist Aid Services, including contracts, purchase orders, and invoices.
- 2. Manage operations and maintenance of the Callbox Program, including timely repair or replacement of knocked-down callboxes, insurance collection, and construction-related temporary callbox removal and/or installation.
- 3. Contract with California Highway Patrol for dispatch services (Callboxes and FSP).
- 4. Initiate, award, and monitor Incident Responder Grant Program grants.
- 5. Oversee Freeway Service Patrol implementation and monitor program effectiveness.
- 6. Evaluate alternatives for speed data collection and dissemination.
- 7. Convert data into Geographic Information System (GIS) layers to display graphically.

**PRODUCT:** Products include repair, installation and/or removal of callboxes, implementation, and oversight of FSP and IRGP, and improved traveler information and congestion data.

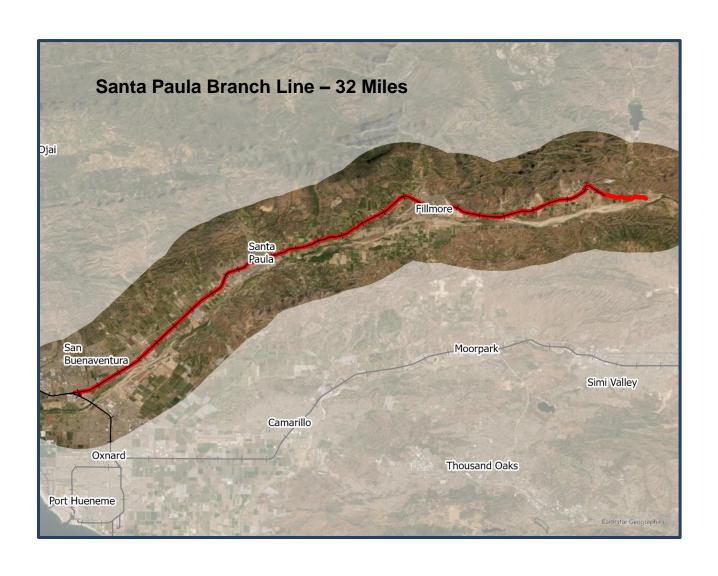
# **FUNDING:**

Funding Source	Funding Dollars
SAFE Revenues and Fund Transfer	\$1,426,600
FSP - State Highway Account (SHA)	550,200
FSP - Senate Bill 1 (SB 1)	475,500
Total Funding	\$2,452,300

	Fiscal Yea 2021/202		Fiscal Year 2023/2024
	Actua	l Budget*	Budget
Salaries	\$ 14,66	1 \$ 23,500	\$ 26,600
Fringe and Tax	6,510	8,600	9,100
Indirect Cost Allocation	12,683	3 21,300	30,700
Mileage	(	500	500
Office Support	19	9 500	500
Training	(	500	500
Travel and Conferences	(	1,500	1,500
Consultant Services	721,78	1 450,000	347,800
Legal Services	1,014	4 5,000	5,000
CHP Dispatch Services	(	0 45,000	45,000
Communications Callbox	59,93	2 60,000	60,000
DMV Processing Fees	4,04	1 4,500	4,500
FSP Contract Services	942,42	2 1,260,000	1,407,600
FSP Equipment and Software	779	9 8,000	8,000
FSP Printing	(	5,000	5,000
Incident Responder Grant Program	741,000	259,000	500,000
Total Expenditures	\$2,504,84	8 \$2,152,900	\$2,452,300

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.







# **RAIL PROGRAM TASK BUDGETS**







**BUDGET TASK: LOSSAN - COAST RAIL COORDINATING COUNCIL** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Aubrey Smith

**OBJECTIVES:** Provide safe and cost-effective intercity passenger rail service in Ventura County by working with the State Division of Rail, Amtrak and the six county (Los Angeles, Orange, San Diego, San Luis Obispo, Santa Barbara, and Ventura) "LOSSAN" Rail Joint Powers Authority (JPA) to improve intercity Pacific Surfliner train service and working with the other coastal California counties/agencies on the Coast Rail Coordinating Council (CRCC) to support long distance passenger rail services.

**ACCOMPLISHMENTS:** The Pacific Surfliner experienced drastic declines in ridership and revenue in early 2020, attributable to the COVID-19 pandemic. In June 2021, the Pacific Surfiner began its COVID-19 service restoration, and increased service from six to nine round trips. On October 25, 2021, more service was restored, providing ten round trips between San Diego and Los Angeles with four of those trips extending north to Goleta.

Design on the pedestrian underpass for the Camarillo station is underway and an ADA station survey was completed for the station which identified areas for accessibility improvements. This past year included grant efforts in conjunction with LOSSAN to apply for funding for double tracking between the Oxnard and Camarillo stations. LOSSAN has initiated the procurement for a design consultant for the Leesdale Siding Extension project.

The Coast Rail Coordinating Council (CRCC) member agencies [San Luis Obispo Council of Governments (SLOCOG), SBCAG, Santa Cruz County Regional Transportation Commission, Transportation Agency for Monterey County, and VCTC] have continued to work to increase advocacy and raise awareness of the importance of the rail corridor between Los Angeles and the San Francisco Bay Area.

**DESCRIPTION:** The LOSSAN JPA and VCTC staff, together with the Commissioners appointed to serve on the LOSSAN Board, will actively engage with other member agencies and LOSSAN management to assure cost-effective operations and quality service on behalf of rail passengers in the region. VCTC does not contribute funding for Surfliner operations or capital improvements. This task is to fund staff and administrative costs to monitor LOSSAN activities and support VCTC's primary and alternate members to the LOSSAN JPA.

Efforts to better integrate the Surfliner with other local and regional transit services will continue through the Transit Transfer Program, scheduling coordination, network integration planning and other measures. Member agencies continue to provide policy direction for LOSSAN staff to coordinate capital planning projects along the corridor with LOSSAN as lead managing agency. A major capital project planned is the construction of double tracking between the Oxnard and Camarillo stations. Efforts are also underway to increase accessibility at the Camarillo station related to pedestrian pathways and station signage through VCTC's Camarillo Station ADA Improvement Project.

As VCTC is a member of the Coast Rail Coordinating Council (CRCC), two Commissioners serve as primary members and alternate on the CRCC Policy Committee, which meets on a quarterly basis. VCTC staff attends the Working Group meetings, which meets the months that Policy Committees are not held.

**BUDGET TASK: LOSSAN - COAST RAIL COORDINATING COUNCIL (continued)** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Aubrey Smith

# **DESCRIPTION** (continued):

This year's budget is \$19,100 more than last fiscal year due to increased staff time and associated costs to increased coordination efforts on LOSSAN studies and capital projects.

#### WORK ELEMENTS:

- 1. Provide staff support and represent VCTC interests at LOSSAN, CRCC, and at other rail meetings as needed.
- Continue to participate in LOSSAN and work with Caltrans Division of Rail and Mass Transportation to ensure the intercity and long-distance passenger rail program is providing a benefit to Ventura County.
- 3. Work with the LOSSAN partners to identify potential funding opportunities for capital rail projects along the LOSSAN corridor within Ventura County.
- 4. Work with the other counties (Santa Barbara, San Luis Obispo, Monterey, San Benito, Santa Cruz, San Mateo, and Santa Clara), the Bay Area Metropolitan Transportation Commission, and the State Division of Rail to ensure the intercity and long-distance passenger rail program is coordinated in the coastal counties to the north.
- 5. Work with Santa Barbara County, Metrolink and appropriate State agencies in support of coordinating improved service between Ventura and Santa Barbara County along the LOSSAN corridor.
- 6. Represent Ventura County rail interests at the local, regional, State and Federal levels.
- 7. Work with LOSSAN as they look to modernize and expand their system.
- 8. Coordinate with LOSSAN and the City of Camarillo to ensure that station improvement projects are consistent between each other.

**PRODUCT:** Quarterly updates on rail operations and issues.

#### **FUNDING:**

Funding Source	Funding Dollars
STA Fund Transfer	\$70,100
Total Funding	\$70,100

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
	Actual	Budget	Budget
Salaries	\$10,328	\$16,400	\$21,700
Fringe and Tax	5,164	9,000	10,400
Indirect Cost Allocation	9,278	16,800	27,500
Business Meals	0	200	400
Membership and Dues	2,500	2,500	3,000
Mileage	0	600	600
Office Support	0	500	500
Travel and Conferences	0	2,000	2,000
Legal Services	1,612	1,000	2,000
Community Outreach	4,978	2,000	2,000
Total Expenditures	\$33,860	\$51,000	\$70,100

**BUDGET TASK: METROLINK COMMUTER RAIL** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Aubrey Smith

**OBJECTIVES:** Provide safe and reliable commuter rail transportation in Ventura County as part of the five County (Los Angeles, Orange, Riverside, San Bernardino, and Ventura) Southern California Regional Rail Authority (SCRRA or Metrolink); and maintain and improve the VCTC's line segment from the Moorpark Station to the Santa Susanna Tunnel 28.

**ACCOMPLISHMENTS:** Continuation VC Line Saturday service with additional weekend service to begin by the end of the fiscal year, allowing more opportunity to travel into LA County, as well as for LA County residents to travel into Ventura County. Progress has been made on major capital projects including the Simi Valley Double Track project, Camarillo Station ADA improvements and pedestrian undercrossing, and the Leesdale siding extension.

Service	Fiscal Year 2020/2021	Fiscal Year 2021/2022
Avg. Weekday Boardings (VC Line)	420	985
Avg. Weekday Boardings (VC Portion)	106	245

**DESCRIPTION:** To support the rising operational costs with lower than projected fare revenues, VCTC expects to use \$1.4 million CARES funds this year from the over \$30 million dollars allocated to Metrolink in Fiscal Year 2020/2021. Without these funds, VCTC could not fund the operation of the service due to the rising costs and stagnant fare revenues. These CARES funds put VCTC in a good financial position by giving VCTC a cushion for the next few years. However, once they are expended, VCTC will need to find a way to fill the funding gap. One opportunity staff is interested in pursuing is swapping capital funds for operating funds as VCTC has more rail capital funds through the Infrastructure Investment and Jobs Act (IIJA) than it can expend.

In Fiscal Year 2023/2024, VCTC will program a total of \$45,760,231 to the Metrolink program, including \$22,072,472 Federal Transit Administration (FTA) funds generated by running Metrolink service through Ventura County. The major cost increase is funded by IIJA and will flow directly to SCRRA and will not pass through the VCTC budget. \$6,373,000 will be allocated to operations; a 9.7% increase from the previous year due to lower fare revenue projections, increased operating costs and increased weekend service. Through the VCTC budget, \$22,155,900 will be allocated for operations, capital expenses and VCTC expenses.

Capital expenditures continue to be a significant cost and VCTC is contributing \$16,565,725 to Metrolink this fiscal year and \$1,500,000 to support the Camarillo Station ADA improvement work that VCTC is responsible for. The VCTC capital rehabilitation line-item totals \$10,866,487 and includes \$139,987 Fiscal Year 2022/2023 SGR funds as well as \$10,726,500 of prior year capital funds that have yet to be drawn down. Capital funds will support infrastructure improvements and updates to rolling stock.

The Fiscal Year 2023/2024 VCTC Metrolink budget is \$1.44 million more than the previous fiscal year due to the Camarillo Station ADA improvement project, increased operating costs including additional weekend service but offset by a decrease in capital rehabilitation costs.



**BUDGET TASK: METROLINK COMMUTER RAIL (continued)** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Aubrey Smith

#### WORK ELEMENTS:

- 1. Represent VCTC in SCRRA MAAC and other rail meetings.
- 2. Work with Metrolink on the continuation of the new weekend service.
- 3. Work with Metrolink staff to improve and coordinate outreach.
- 4. Monitor and provide staff support for VCTC's portion of the Main Line operation costs, maintenance-of-way, and capital activities.
- 5. Support major Right of Way (ROW) and capital projects along the corridor including projects led by other agencies. Maintain vegetation control and encroachments along track right-of-way between Moorpark and the Los Angeles County Line.

**PRODUCT:** Quarterly updates on passenger rail services, Ventura County Portion of Metrolink Budget, and continued maintenance of the VCTC portion of the Coast Main Line.

# **FUNDING:**

1 ONDING:	
Funding Source	Funding Dollars
LTF Fund Transfer	\$ 8,047,116
LTF Fund Transfer Carry-over	2,493,600
STA Fund Transfer	2,542,097
STA Fund Transfer Carry-over	1,164,600
SGR Fund Transfer	139,987
SGR Fund Transfer Carry-over	7,068,300
LCTOP Funds	690,000
Local Fees	10,200
Total Funding	\$22,155,900

	Fiscal Year	Fiscal Year	Fiscal Year
	2021/2022	2022/2023	2023/2024
	Actual	Budget*	Budget
Salaries	\$ 50,988	\$ 85,300	\$ 80,900
Fringe and Tax	25,280	46,800	39,000
Indirect Cost Allocation	45,677	87,900	102,900
Business Meals	13	400	500
Mileage	186	1,000	1,200
Office Support	291	500	500
Travel and Conferences	2,065	4,000	4,000
Legal Services	18,011	15,000	17,000
Bridges and Culverts	742,249	708,200	0
Capital Rehabilitation	290,480	14,136,572	10,866,487
Community Outreach	4,949	4,000	6,000
Right of Way Vegetation Control	74,359	100,000	100,000
SCRRA Operations/Maintenance-of-Way	4,804,898	5,887,706	8,747,413
Station Rehabilitation	0	0	1,500,000
Weekend Service	138,362	350,000	690,000
Total Expenditures	\$6,197,808	\$21,427,378	\$22,155,900
Total including FTA funds directly to SCRRA	\$18.462.208	\$37.576.916	\$45,760,231

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.

**BUDGET TASK: SANTA PAULA BRANCH LINE** 

**DIRECTOR:** Amanda Fagan

**BUDGET MANAGER:** Amanda Fagan

**OBJECTIVES:** Manage the Santa Paula Branch Line (SPBL) corridor.

**ACCOMPLISHMENTS:** The Ventura County Transportation Commission purchased the 32-miles long Santa Paula Branch Line railroad and right-of-way in 1995 with funding from a Federal Transportation Enhancement Activities (TEA) grant and local sources. With the purchase of the Branch Line came leases for cultivation, utilities, crossings, and pipelines, which provide a portion of the revenue needed to support the line. With these agreements comes the continual need to actively manage the SPBL.

In 2001, VCTC entered into a 20-year lease agreement with the Fillmore and Western Railway Company (FWRY) for maintenance and operation of the SPBL railroad. On June 30, 2021, the lease with FWRY expired. In anticipation of lease expiration, VCTC issued a Request for Proposals for Rail Operator Service in October 2020. After proposal review and negotiations, VCTC executed a Railroad Lease and Operations Agreement in December 2021 with Sierra Northern Railway (SNR) for a 35-year term. Under the Agreement, SNR is responsible to operate and maintain the full SPBL right-of-way, including weed abatement, trash removal, addressing trespass, bridge inspections, and other day-to-day management activities. During Fiscal Year 2022/2023, VCTC staff facilitated the transition of operations to SNR and continued to manage those responsibilities retained by VCTC, including efforts to address encroachments into the railroad right-of-way and leasing activities.

In April 2022, the Commission adopted a mid-term goal to reinvigorate the process to complete the SPBL bike trail. As a result, staff coordinated development of a conceptual scope of work to update the SPBL Trail Master Plan, including phasing, funding, stakeholder engagement, and improved connections to transit and housing development, and is pursuing a grant to support a Trail Master Plan update. Broadband infrastructure deployment through the Santa Clara River Valley via the SPBL has also become a key discussion point.

In January 2023, an approximately 120-foot section of the Sespe Creek Overflow bridge on the SPBL near Fillmore washed out during an atmospheric river storm. VCTC staff assisted with the damage assessment and efforts to secure Federal and/or State funding to repair and replace the damaged section of the bridge to reconnect the eastern section of the SPBL to the rail network.

**DESCRIPTION:** The Fiscal Year 2023/2024 Santa Paula Branch Line Task Budget provides for coordination and oversight of the Railroad Lease and Operations Agreement, which includes railroad and signals operations and maintenance, weed abatement, debris cleanup, trespass removal, and bridge inspections. The budget also includes VCTC staff costs for lease and asset management, such as lease reassignments and new or updated leases and licenses. With a long-term operator in place, Staff will continue to focus on efforts to implement the SPBL Trail Master Plan and work with City and County partners to complete the trail. The workplan also includes coordination with Federal, State, and local partners to repair the Sespe Creek overflow bridge and respond to storm damage, including efforts to secure Federal and State emergency funding assistance. The Fiscal Year 2023/2024 SPBL Budget is \$341,300 above the previous fiscal year, due to inclusion of additional funding for consultant services related to right-of-way survey, storm damage response and broadband deployment.

**BUDGET TASK: SANTA PAULA BRANCH LINE (continued)** 

**DIRECTOR:** Amanda Fagan

**BUDGET MANAGER:** Amanda Fagan

#### **WORK ELEMENTS:**

- 1. Coordination and oversight of the Railroad Lease and Operations Agreement.
- 2. Railroad operations and right-of-way maintenance, including response to neighbor complaints, weed abatement, vegetation management, and annual bridge inspections.
- 3. Ensure compliance with policies and requirements of VCTC, California Public Utilities Commission, Federal Railroad Administration, and Surface Transportation Board.
- 4. Coordinate with Railroad Operator to identify and address areas of encroachment onto the railroad right-of-way through noticing and leasing.
- 5. Prepare and administer leases, licenses, and right-of-entry permits for use of SPBL property. Evaluate leases and establish a new rate schedule where applicable.
- 6. Conduct a Railroad Right-of-Way Survey.
- 7. Implement VCTC Trespass Policy requirements.
- 8. Update the SPBL Trail Master Plan.
- 9. Respond to storm-related damage to SPBL infrastructure.
- 10. Coordinate with the County of Ventura regarding possible broadband deployment.

**PRODUCT:** Continued safe and cost-effective management of the SPBL corridor.

#### FUNDING:

Funding Source	Funding Dollars
LTF Fund Transfer	\$103,100
STA Fund Transfer	441,500
Local Fee – Leases	355,000
Local Fee – Permits, Film and Rail Car Storage	30,000
Total Funding	\$929,600

	Fiscal Year 2021/2022 Actual	Fiscal Year 2022/2023 Budget*	Fiscal Year 2023/2024 Budget
Salaries	\$ 50,503	\$ 38,300	\$ 41,300
Fringe and Tax	21,812	13,800	14,100
Indirect Cost Allocation	43,309	34,700	47,700
Mileage	126	500	500
Notices	0	500	500
Office Support	675	500	500
Consultant Services	45,976	24,000	350,000
Legal Services	78,417	20,000	20,000
Non-Rail Maintenance	40,671	6,000	5,000
Signal Repair and Replacement	354	0	0
Track Maintenance	320,000	450,000	450,000
Total Expenditures	\$601,843	\$588,300	\$929,600

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.







# **COMMUTER ASSISTANCE PROGRAM TASK BUDGETS**





**BUDGET TASK: REGIONAL TRANSIT INFORMATION CENTER** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Matt Miller

**OBJECTIVES:** Provide comprehensive and convenient customer service to the public by assisting in all areas of transportation information services for Ventura County services, including but not limited to fixed route, rail, Americans with Disability Act (ADA) service, demand response service, Rideshare, Freeway Service Patrol and program-based services run by local social service agencies.

ACCOMPLISHMENTS: The Regional Transit Information Center (RTIC) serves as a central repository for all public transportation information within the County for new and regular transit riders as well as a resource for those utilizing the wide array of VCTC's other programs. As riders experienced service changes and policy updates throughout the COVID-19 pandemic, the call center remained open and available to the public to answer questions about trip planning across the county and further. The RTIC played a pivotal role in providing up to date information during the January 2023 Storm and Flooding event that resulted in the closure of the 101 Freeway between Ventura and Santa Barbara and the closure of Highway 126. VCTC staffed its toll-free information line for all Ventura County transit services, which include VCTC Intercity, Metrolink, LOSSAN, local bus, Amtrak and paratransit, as well as general information regarding other programs such as Rideshare's Ride Match and Guaranteed Ride Home and Motorist Aid's Freeway Service Patrol.

As with past years, staff provided customer service and support for the Commission's formal comment process related to ADA, Title VI, unmet needs and transit operations. Additionally, the RTIC acted as liaison to social service agencies, which utilize transit services, such as the County of Ventura Human Services Agency. Staff supported outreach to community groups, including through a senior fair for the first time since the pandemic.

**DESCRIPTION:** The Regional Transit Information Center (RTIC) is the "front line" for transit information for VCTC's set of services and also provides information for all of Ventura County's transit operators, for both large and small operators. The Center is staffed daily, Monday-Friday, 8am-5pm. VCTC staff duties include, but are not limited to, providing customer service in the areas of countywide bus transit information, trip planning, pass information, and general user guidance; Ridesharing programs, including Guaranteed Ride Home and Ride Match; disseminating information through outreach and liaison to rider/community groups and social service agencies. Printed schedules for all Ventura County transit systems, Metrolink and Amtrak, as well as senior and ADA paratransit and dial-a-ride services are available at the Center. The RTIC manages the rider feedback database, including tracking of any complaints (formal ADA, Title VI, or transit service related) that are filed regarding VCTC and/or its transit services.

This program task is funded by both Federal Transit Administration (FTA) and Local Transportation Funds (LTF) "taken off the top". For this fiscal year, all RTIC staff time has been allocated to this budget and removed from the Regional Transit Technology and VCTC Intercity budgets for efficiency and better management and as such, the salary, fringe and indirect costs have gone up.



**BUDGET TASK: REGIONAL TRANSIT INFORMATION CENTER (continued)** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Matt Miller

#### WORK ELEMENTS:

- 1. Staff countywide "800-number" call-center to provide regional, rail and local transportation information.
- 2. Provide end-to-end itineraries and information regarding agency-sponsored and eligibility-based transportation services.
- 3. Assist transit planning staff with maintenance of regional transit and human services countywide transportation directory.
- 4. Assist with Rideshare Program including Guaranteed Ride Home and Ride Match.
- 5. Process regional pass sales and order fulfillment by phone, email, mail, and online.
- 6. Provide countywide information to sales outlet network, Job Career Centers, schools, private and public agencies, and employer transportation coordinators.
- 7. Coordinate and address the formal comment program to assure a prompt response, follow-up and/or resolution.
- 8. Process formal complaints related to ADA or Title VI.
- 9. Assist transit operators with support on countywide bus promotions, including the "reopening" of transit services.

**PRODUCT:** A well-informed community of rideshare, specialized transportation and public transit users and social service agencies.

#### **FUNDING:**

Funding Source	Funding Dollars
FTA	\$405,680
LTF Fund Transfer	91,420
Total Funding	\$497,100

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
	Actual	Budget*	Budget
Salaries	\$ 75,060	\$ 85,200	\$128,600
Fringe and Tax	64,350	65,100	117,000
Indirect Cost Allocation	83,493	100,100	211,000
Communications	1,997	4,200	4,000
Mileage	0	500	500
Office Support	0	200	500
Training	149	2,200	2,000
Travel and Conferences	0	1,200	1,500
Software (CRM)	0	30,000	32,000
Temporary/Extra Help	10,020	14,000	0
Total Expenditures	\$235,069	\$302,700	\$497,100

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.



**BUDGET TASK: RIDESHARE PROGRAMS** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Claire Grasty

**OBJECTIVES:** Reduce congestion, increase mobility, and improve air quality through programs targeted at reducing single occupant vehicle trips as required by the Congestion Management Program.

**ACCOMPLISHMENTS:** VCTC participates in the regional ridematching database, collaborating with Los Angeles Metro (Metro), Orange County Transportation Authority (OCTA), Riverside County Transportation Commission (RCTC) and the San Bernardino County Transportation Authority (SBCTA) for the provision of ridematching services to Southern California commuters. This partnership provides the Commission with a significant cost reduction in software costs as VCTC's portion is four percent of the regional population total. SBCTA manages the contract.

VCTC continues to work with a contractor specializing in managing the rideshare database for the Southern California collective, including to support the Ventura County Air Pollution Control District's Rule 211. Commute patterns have changed significantly due to the COVID-19 pandemic and appear to be turning into longer term trends. The contractor provided monthly reports with detailed commute patterns for those using the RideMatch system and to help to show VCTC how to focus efforts moving forward.

This past year, VCTC expanded Bike to Work Week to Bike Month, expanding it to encourage not just commuters but the public at large to trade a car trip for a bike trip during the month. In the future, VCTC plans to continue to evolve Bike Month efforts and biking education, including for ebikes, as biking has become increasingly popular since the start of the pandemic. Additionally, VCTC continued its Rideshare week efforts, encouraging carpoolers to try an alternative mode during the week.

**DESCRIPTION:** VCTC will continue to provide assistance to employers and commuters in Ventura County promoting alternatives to Single Occupant Vehicle (SOV) travel. In addition to traditional Rideshare Week and Bike Month efforts, outreach will include a much broader and ongoing effort to educate the public on the benefits of rideshare and alternative transportation modes, including teleworking and vanpooling. Additionally, VCTC will work to promote the Guaranteed Ride Home program that was updated in the last fiscal year to allow Transportation Network Companies (TNC's) to be used as rides home.

As the options for "mobility" increase to include Transportation Network Companies (TNC's), scooters, and other options, integrating rideshare activities with transit and these new options will be an increasingly important activity to reduce automobile usage and thereby reduce congestion and air pollution. As a result, VCTC will continue to explore the feasibility of mobility as a service (MaaS) and work to better integrate all modes of transportation.

#### **WORK ELEMENTS:**

- 1. Contract with Metro, OCTA, RCTC and SBCTA for delivery of rideshare matching database management services.
- 2. Have RideGuides and RideSmart Tips produced for the purpose of providing commuters rideshare opportunities. Respond to inquiries from Ventura County

**BUDGET TASK: RIDESHARE PROGRAMS (continued)** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Claire Grasty

# **WORK ELEMENTS: (continued)**

commuters generated by phone calls, direct referrals, www.RideMatch.info, and the 511 online interface.

- 3. Develop outreach opportunities to provide information on commuter assistance programs to regulated and non-regulated employer worksites in Ventura County to assist in the development and implementation of trip reduction programs as well as working with other County Transportation Commissions on outreach for the www.RideMatch.info and 511 websites.
- 4. Monitor and support the California Vanpool Authority (CalVans) Vanpool Program by active participation as a member of the CalVans Technical Advisory Committee.
- 5. Develop and communicate resources for alternatives to single occupancy vehicles, including biking and teleworking.

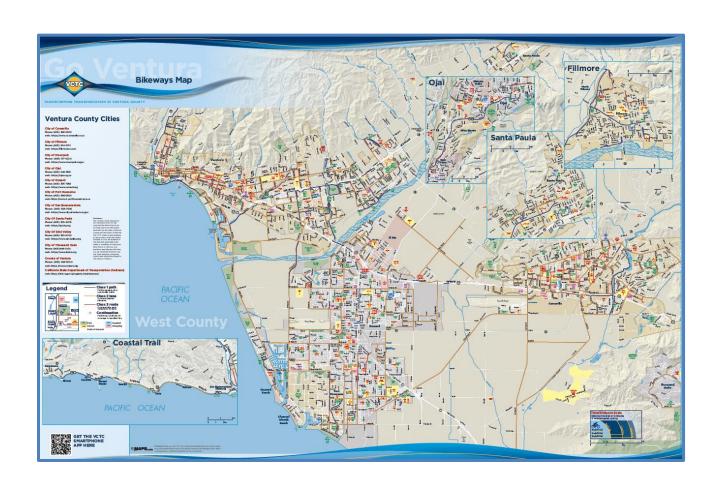
**PRODUCT:** Assist commuters by providing information on ridesharing opportunities, the Guaranteed Ride Home program, biking, and teleworking. Assist employers by providing Rule 211 survey assistance and information on Transportation Demand Management (TDM) opportunities.

#### **FUNDING:**

Funding Source	Funding Dollars
CMAQ	\$417,900
CMAQ Carry-over	30,000
LTF Fund Transfer	3,000
Total Funding	\$450.900

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
	Actual	Budget	Budget
Salaries	\$ 14,439	\$ 27,200	\$ 37,000
Fringe and Tax	7,164	15,000	19,400
Indirect Cost Allocation	12,938	28,100	48,500
Membership and Dues	575	600	900
Mileage	0	300	300
Office Support	0	500	500
Travel and Conferences	0	2,000	2,000
Consultant Services	97,925	130,000	181,300
Legal Services	2,765	1,500	3,000
Guaranteed Rides	0	5,000	5,000
Outreach	151,253	153,000	153,000
Total Expenditures	\$287,059	\$363,200	\$450,900







# PLANNING AND PROGRAMMING PROGRAM TASK BUDGETS





VCTC

**BUDGET TASK: AIRPORT LAND USE COMMISSION** 

**DIRECTOR:** Amanda Fagan

**BUDGET MANAGER:** Caitlin Brooks

**OBJECTIVES:** As the Ventura County Airport Land Use Commission (ALUC), ensure that new development surrounding the County's airports is consistent with the adopted Ventura County Airport Comprehensive Land Use Plan (ACLUP), thereby preserving continued operations and protecting the safety and welfare of surrounding residents.

ACCOMPLISHMENTS: Throughout Fiscal Year 2022/2023, ALUC staff has continued to respond to developers and local jurisdiction staff for guidance on ACLUP policies and development criteria. Staff works in consultation with the Ventura County Department of Airports and local city/County staff to resolve potential airport land use conflicts prior to the permit process, relieving the need for project review by the Commission where appropriate. ALUC staff reviewed and facilitated Commission review of a proposed General Plan Amendment and Zoning Ordinance within the Oxnard airport influence area and a lighting ordinance within the Camarillo airport influence area.

Caltrans Division of Aeronautics recommends comprehensive review and update of an Airport Land Use Compatibility Plan (ALUCP) at least every five years. The current Ventura County ACLUP was completed in 2000 and is due for review and update. Caltrans requires inclusion of the ALUCP update in the County of Ventura Department of Airports Capital Improvement Plan (CIP). In Fiscal Year 2022/2023, ALUC staff coordinated with the Department of Airports to incorporate a future update to the ACLUP into the Department's CIP. The CIP includes \$360,000 in State Grant funds and \$40,000 local match to update the ACLUP. To date, no grant funds have been released by the Caltrans Division of Aeronautics for ALUCP updates.

**DESCRIPTION:** ALUC staff will continue to review proposed development located within the defined study areas for the four airports located in Ventura County: Camarillo Airport, Oxnard Airport, Santa Paula Airport, and Naval Base Ventura County-Point Mugu. If potential conflicts cannot be avoided during the initial review process, ALUC staff will prepare a recommendation for a public hearing and discussion by the ALUC.

The Fiscal Year 2023/2024 workplan and budget includes funding to coordinate with the County of Ventura Department of Airports, Naval Base Ventura County, and the Santa Paula Airport to develop a Request for Proposals (RFP) and Scope of Work (SOW) for an update to the ACLUP, and to identify grant, partner agency, or other funding sources to update the Plan. Staff anticipates initiating the ACLUP update in Fiscal Year 2024/2025, subject to Commission approval and funding availability.

The Fiscal Year 2023/2024 budget is \$5,400 more than the budget for the preceding year largely due to changes in the Indirect Cost rate and carries forward costs to coordinate and to prepare the ACLUP update RFP, SOW, and related grant application(s). The timeline to prepare the ACLUP is carried forward to better align with completion of Department of Airports updates to the Camarillo and Oxnard Airport Layout Plans and updated noise studies.



**BUDGET TASK: AIRPORT LAND USE COMMISSION (continued)** 

**DIRECTOR:** Amanda Fagan

**BUDGET MANAGER:** Caitlin Brooks

#### WORK ELEMENTS:

- 1. Review proposed developments located in the traffic pattern zone for airports within Ventura County for consistency with the Airport Comprehensive Land Use Plan for Ventura County.
- 2. Post Legal Notices and hold public hearings for consistency findings that are heard and adopted.
- 3. Notify proposing developers of outcome of consistency hearing.
- 4. Notify the Cities, County, and/or local school districts with project approval authority of consistency hearing outcomes.
- 5. Develop Scope of Work and Request for Proposals to update the ACLUP and conduct associated environmental review.
- 6. Identify funding sources to prepare an update to the ACLUP.
- 7. Review any proposed airports and expansions, such as medical center heliport expansions.
- 8. Participate in SCAG Aviation Technical Advisory Committee and aviation-related updates to Connect SoCal.

**PRODUCT:** Advisory recommendations on the consistency of development surrounding Ventura County's airports. Scope of Work and Request for Proposals to update ACLUP. Coordination with SCAG regarding aviation sections of 2024 Connect SoCal.

#### **FUNDING:**

Funding Source	Funding Dollars
LTF Fund Transfer	\$32,300
LTF Fund Transfer Carry-over	18,000
Total Funding	\$50,300

	Fiscal Year	Fiscal Year	Fiscal Year
	2021/2022	2022/2023	2023/2024
	Actual	Budget	Budget
Salaries	\$3,611	\$11,600	\$12,700
Fringe and Tax	1,646	4,600	4,700
Indirect Cost Allocation	3,148	10,700	14,900
Mileage	15	500	500
Notices	362	1,000	1,000
Travel and Conferences	0	500	500
Consultant Services	0	10,000	10,000
Legal Services	77	5,000	5,000
Outreach	0	1,000	1,000
Total Expenditures	\$8,859	\$44,900	\$50,300



**BUDGET TASK: REGIONAL TRANSIT PLANNING** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Aubrey Smith

**OBJECTIVES:** Support transit planning and improvement of transit and paratransit services throughout Ventura County and support the providers of those services. Assist in the implementation of VCTC, regional and federal transit plans and initiatives.

ACCOMPLISHMENTS: Completed significant work for the Transit Integration and Efficiency Study (TIES) and completed the Coordinated Public Transit-Human Services Plan (Coordinated Plan). Implemented the very successful Youth Ride Free program, with ridership exceeding expectations almost twofold. Implemented several priority items from the Transportation Emergency Preparedness Plan (TEPP) to better prepare transit agencies and coordinate with emergency service agencies to assist in emergencies, including implementing TEPP strategies during the January storms. Managed the VCTC Unmet Transit Needs Process and prepared recommendations for the Commission. Also completed this year were the update of the Transit Asset Management (TAM) Plan and the Transportation Development Act (TDA) Performance Audit.

**DESCRIPTION:** This is an ongoing task, which includes improving coordination of transit in Ventura County, monitoring performance, and implementing and managing regional programs. This task includes working with regional, state and federal transportation agencies, including Commission funding partners.

Major projects for the upcoming year are implementing the strategies recommended in the TIES and the Coordinated Plan. Additionally, staff will begin the Short-Range Transit Plan (SRTP) which will guide VCTC's investments based on current market and service information, financial resources, and performance targets. The SRTP will also compile and prioritize the strategies listed in the TIES, Coordinated Plan, TEPP, Zero Emission Bus Plan, operator SRTPs and other planning documents. Though this project was planned for FY 2022/2023, it has been delayed due to allow for the conclusion of the TIES. In the coming year, VCTC will continue the Youth Ride Free Promotional Program and College Ride Programs and expand them to include select free fare days during the year.

Other tasks in this budget include consultant support and continuing to work with all transit stakeholders including supporting operators' initiatives to improve transit services. Activities in this task include development of transit plans and studies, which are part of the on-going VCTC planning activities.

# **WORK ELEMENTS:**

- 1. Coordinate transit planning with adjoining counties, transit operators, and County stakeholders, including facilitating improved coordination of services, as well as helping to promote transit and coordinated mobility services.
- 2. Staff TRANSCOM including preparation of agendas and management of meetings.
- 3. Provide input to State and regional agencies regarding plans, programs, regulations, and funding for transit and act as a conduit for information to the transit operators.
- 4. Complete the SRTP, including a prioritized list of strategies recommended in previous plans.
- 5. Manage and complete the annual Unmet Transit Need process.
- 6. Prepare VCTC grant applications as funding opportunities arise.



**BUDGET TASK: REGIONAL TRANSIT PLANNING (continued)** 

**DIRECTOR:** Claire Grasty

**BUDGET MANAGER:** Aubrey Smith

# **WORK ELEMENTS (continued):**

- 7. Work with Ventura County colleges and transit operators to continue the Youth Ride Free Promotional Program and College Ride Program in the near term and fund it sustainably in the longer term. Implement select fare days throughout the year.
- 8. Implement TEPP recommendations.

**PRODUCT:** Increase outreach and promotion of transit services in Ventura County. Disseminate information to operators. Continued efforts toward regional coordination. Manage/deliver the TDA UTN process. Staff TRANSCOM and participate in the planning and programming activities of transit operators.

#### **FUNDING:**

Funding Source	Funding Dollars
FTA CARES Act	\$ 300,000
FTA 5307, CMAQ	316,100
FTA Carry-over	300,000
LTF Fund Transfer	135,400
LTF Fund Transfer Carry-over	75,000
LCTOP	1,700,000
Total Funding	\$2,826,500

	Fiscal Year	Fiscal Year	Fiscal Year
	2021/2022	2022/2023	2023/2024
	Actual	Budget*	Budget
Salaries	\$169,142	\$ 253,900	\$ 223,800
Fringe and Tax	87,164	138,100	116,000
Indirect Cost Allocation	153,502	260,900	292,000
Business Meals	22	200	200
Membership and Dues	0	500	500
Mileage	221	2,000	2,000
Office Support	248	1,000	1,000
Temporary Help	0	5,500	0
Training	949	2,000	2,000
Travel and Conferences	2,700	6,000	6,000
Consultant Services	258,230	555,500	426,000
Legal Services	1,367	5,000	7,000
College Ride Program	176,497	500,000	500,000
Youth Ride Program	0	530,800	1,080,000
Free Fare Days	0	0	120,000
Outreach	39,225	45,000	35,000
Unmet Needs	8,336	10,000	15,000
Total Expenditures	\$897,603	\$2,316,400	\$2,826,500

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022



**BUDGET TASK: REGIONAL TRANSPORTATION PLANNING** 

**DIRECTOR:** Amanda Fagan

**BUDGET MANAGER:** Caitlin Brooks

OBJECTIVES: Participate in state, regional and local planning efforts that further the mission

of the VCTC.

**ACCOMPLISHMENTS:** This task consolidates many of the day-to-day, local, regional, and state level planning activities for which VCTC is responsible. During Fiscal Year 2022/2023, staff continued to collaborate with partner agencies on local planning efforts and continued review and comment on development projects of significance. Staff continued to work with the Southern California Association of Governments (SCAG) at the regional level to monitor implementation of 2020 Connect SoCal, the Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS), and preparation of the 2024 Connect SoCal update.

In February 2023, VCTC accepted an update to the Ventura County Comprehensive Transportation Plan (CTP) aimed to create a connected, resilient, and equitable transportation future for all in Ventura County. The Commission directed staff to amend the CTP Update to more fully respond to partner agency and public feedback and return for full adoption at a later date.

VCTC developed, published, and printed a new bicycle routes map titled, "Biking Ventura County: Routes & Tips for Beginners & Families." VCTC and Ventura Council of Governments (VCOG) jointly developed a Vehicle Miles Travelled (VMT) Adaptive Mitigation Program (AMP), which supports local agencies to implement Senate Bill (SB) 743, with final adoption planned for May 2023. Staff continued to utilize the Ventura County Transportation Model (VCTM) to support the CTP, VMT AMP, U.S. 101 High Occupancy Vehicle Project, and local planning efforts. VCTC has made VCTM outputs available online to local agencies and the public through the GoVentura.org website. VCTC also initiated the U.S. 101 Conejo Pass Wildlife Tracking Study in partnership with the National Park Service. VCTC staff developed a request for proposals to provide probe-based data collected from mobile devices and other sources for transportation performance monitoring and analysis. This transportation data pilot program is intended to provide access for all VCTC partner transportation agencies to access for transportation planning and engineering purposes.

**DESCRIPTION:** This task provides regional perspective through review and comment on plans and projects, participation on committees, and development of new plans and products to address regional transportation planning needs countywide. The Fiscal Year 2023/2024 Regional Transportation Planning work plan includes: (1) Complete an amendment to the 2023 CTP Update and finalize Congestion Management Program (CMP) resolution; (2) Develop a Transportation Data and Analytics Pilot Program; (3) Implement the VMT AMP; (4) Include transportation concepts and data within the County-led Farmworker Housing Survey; (5) Pursue grant funding through the SCAG Regional Early Action Planning Grant Program (REAP) CTC Partnership Program; (6) Coordinate with partner agencies and pursue grant opportunities to implement strategies of 101 Communities Connected Multimodal Corridor Study, Freight Corridors Study, Bicycle Wayfinding Study, CTP Update, and the RTP/SCS; (7) Participate in the development of the Draft 2024 Connect SoCal update; and (8) Facilitate the U.S. 101 Conejo Pass Wildlife Tracking Study in partnership with the National Park Service. The increase of \$11,984 is primarily due to an anticipated staffing reclassification within the Planning Department and an increase in the indirect cost rate.

**BUDGET TASK: REGIONAL TRANSPORTATION PLANNING (continued)** 

**DIRECTOR:** Amanda Fagan

**BUDGET MANAGER:** Caitlin Brooks

#### WORK ELEMENTS:

- 1. Review and comment on plans and projects of regional significance, such as General Plans, and participate in regional planning efforts by SCAG, VCOG, and other entities.
- 2. Amend the 2023 CTP and provide a resolution for the CMP.
- 3. Develop a transportation data and analytics pilot program.
- 4. Pursue grant funding to implement the CTP and other plans and studies strategies.
- 5. Coordinate with partner agencies and pursue grant opportunities to implement strategies of the Freight Corridors Study and 101 Communities Connected.
- 6. Implement the final VMT Adaptive Mitigation Program.
- 7. Manage the U.S. 101 Conejo Pass Wildlife Tracking Study and Sustainable Communities Grant in partnership with the National Park Service.

**PRODUCT:** Plans and projects that reflect the transportation planning goals of VCTC.

#### **FUNDING:**

Funding Source	Funding Dollars
LTF Fund Transfer	\$ 803,010
LTF Fund Transfer Carry-over	540,000
PPM	45,000
REAP-SCAG/VCOG Carry-over	40,000
Sustainable Communities Grant (Wildlife Tracking) Carry-over	326,890
Local Contribution – APCD	50,000
Total Funding	\$1.804.900

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
	Actual	Budget*	Budget
Salaries	\$274,637	\$ 317,800	\$ 349,700
Fringe and Tax Allocation	126,337	125,100	127,400
Indirect Cost Allocation	240,143	294,700	409,900
Membership and Dues	11,179	15,000	15,000
Mileage	15	1,000	1,000
Notices	0	500	500
Office Support	195	1,000	2,000
Printing	579	5,000	2,000
Training	740	2,500	2,500
Travel and Conferences	75	3,500	3,500
Consultant Services	298,699	382,916	250,000
Legal Services	2,359	9,500	7,000
Sustainable Communities (Wildlife Study)	0	326,900	326,900
Software Licenses	4,570	307,500	307,500
Total Expenditures	\$959,528	\$1,792,916	\$1,804,900

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.



**BUDGET TASK: TDA ADMINISTRATION** 

**DIRECTOR:** Sally DeGeorge **BUDGET MANAGER:** Thao Le

**OBJECTIVES:** Administer the Transportation Development Act (TDA) Local Transportation Funds (LTF), State Transit Assistance (STA) and State of Good Repair (SGR) funds in a cost-effective and timely manner while complying with State regulations.

**ACCOMPLISHMENTS:** VCTC continued to process LTF, STA, and SGR claims, allocate funds in compliance with State laws and regulations and monitor receipts. Annual fiscal and compliance audits of claimants for LTF, STA, SGR, Proposition 1B and Low Carbon Transit Operations Program (LCTOP) were completed and submitted as required to the State Controller's Office and State Department of Transportation.

**DESCRIPTION:** As the Regional Transportation Planning Agency (RTPA) for Ventura County, VCTC is responsible for the administration of the LTF, STA and SGR funds. In Fiscal Year 2023/2024, the LTF revenues are estimated to be \$3.7 million higher than the Fiscal Year 2022/2023 revenues. It is estimated that the carry-in balance will be \$11.7 million due to the higher than initially projected receipts for Fiscal Year 2022/2023. It is estimated there will be just over \$41.4 million to apportion to Articles 4 and 8.

In Fiscal Year 2023/2024 the estimated Article 3 bicycle and pedestrian funds are just over \$1 million which includes both bicycle maintenance of \$252,631 and project funding of \$757,893 and \$55,529 prior year project funding. The Article 3 funding is approximately \$1 million lower this year as last year contained a combined multi-year project award.

Based on the State's January 2023 estimate, this budget contains new funding of \$567,562 in STA PUC Section 99314 funds and \$76,242 SGR funds passed through to eligible recipients: City of Camarillo, City of Moorpark, City of Simi Valley, City of Thousand Oaks, and Gold Coast Transit District. Only the funds received will be allocated to the local agencies. The final budget may increase with carry-over STA and SGR balances.

Southern California Regional Rail Authority is also a recipient of STA and SGR funds, but those funds are not reflected in this budget, but are reflected within the Metrolink budget.



**BUDGET TASK: TDA ADMINISTRATION (continued)** 

**DIRECTOR:** Sally DeGeorge **BUDGET MANAGER:** Thao Le

#### WORK ELEMENTS:

- 1. Administer and monitor LTF, STA and SGR programs to ensure regulatory compliance with the Transportation Development Act regulations.
- 2. Assist city and County staffs in preparing the LTF, STA and SGR claims for transit, bicycle/pedestrian, and local street purposes; evaluate and process claims from local agencies; submit allocation instructions to the County Auditor-Controller to disburse the money and monitor the LTF, STA, and SGR accounts in trust at the County.
- 3. Work with the County Auditor-Controller to prepare the revenue receipt estimates and monitor receipts.
- 4. Complete the annual fiscal and compliance audits of LTF, STA, SGR, Proposition 1B (Prop 1B) and Local Carbon Transit Operations Program (LCTOP) funds; submit completed audits to the State as required; review audits; and follow-up on compliance with claimants.
- 5. Prepare and submit the annually required State Controller reports.

**PRODUCT:** A cost-efficient and effective administration of the TDA program.

#### **FUNDING:**

Funding Source	Funding Dollars
LTF Revenues and Fund Transfer	\$42,658,905
LTF Revenues Carry-over	55,529
STA Revenues - Section 99314	567,562
SGR Revenues - Section 99314	76,242
Total Funding	\$43,358,238

	Fiscal Year 2021/2022 Actual	Fiscal Year 2022/2023 Budget*	Fiscal Year 2023/2024 Budget
Salaries	\$ 7,090	\$ 16,600	\$ 15,500
Fringe and Tax	3,761	7,900	7,000
Indirect Cost Allocation	6,499	16,300	19,300
Mileage	0	500	500
Office Support	0	1,000	1,000
Audits	110,000	120,000	120,000
Legal Services	0	2,000	2,000
County Auditor Administration	14,500	14,500	14,500
Pass-Through State Transit Assistance	633,445	622,665	567,562
Pass-Through State of Good Repair	70,922	94,017	76,242
Article 3 - Bicycles and Pedestrians	166,404	2,088,001	1,066,053
Article 4 - Transit	18,805,076	26,892,155	21,382,371
Article 8 - Transit, Streets and Roads	9,362,338	13,388,590	20,086,210
Total Expenditures	\$29,180,035	\$43,264,228	\$43,358,238

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.



BUDGET TASK: TRANSPORTATION PROGRAMMING AND REPORTING

**DIRECTOR:** Peter De Haan

**BUDGET MANAGER:** Heather Miller

**OBJECTIVES:** Facilitate the development, funding, and timely delivery of high priority transportation projects and programs.

**ACCOMPLISHMENTS:** VCTC continues to identify, pursue, and secure new state and federal funding for high priority transportation projects. As part of this work, VCTC develops and updates the Transportation Improvement Program that allows the Commission to obtain funding for priority projects through the five-year State Transportation Improvement Program (STIP) and the Federal Transportation Improvement Program (FTIP). Staff supports local agencies in updating the FTIP by providing technical assistance and in facilitating timely delivery of projects particularly those funded with state or federal funds.

Staff serves as a clearinghouse notifying local agencies of upcoming calls-for-projects and administers the selection of projects for Federal Transit Administration (FTA) Section 5310 and 5307 Jobs Access/Reverse Commute (JARC), Congestion Mitigation & Air Quality (CMAQ), Carbon Reduction Program (CRP), Transportation Development Act (TDA) Article 3 Bicycle and Pedestrian, Low Carbon Transit Operations Program (LCTOP) State of Good Repair (SGR) funds, and the MPO Regional Component of the Cycle 6 Active Transportation Program (ATP).

Additionally, VCTC worked with local agencies to facilitate allocation/obligation of funds for regional projects and submitting the required reports to meet the accountability requirements of these state and federal programs.

**DESCRIPTION:** Federal and state laws give VCTC responsibility for programming specific categories of transportation funding within Ventura County, including the Surface Transportation Program (STP), the CMAQ program, CRP, Federal Transit Administration (FTA) programs, the Active Transportation Program, and LCTOP and SGR programs. VCTC prioritizes and nominates projects for these funding programs, as well as submits projects to the California Transportation Commission (CTC) for inclusion in the State Transportation Improvement Program. Additionally, VCTC facilitates collaboration between Caltrans and local agencies for timely delivery of regional projects.

Over the last few years, significant changes have occurred in Transportation Project Financing. Funding programs have become more complex and now include performance targets to meet safety, congestion, innovation, economic development, and climate and land use goals. Additionally, the recent passage of the Infrastructure Investment and Jobs Act (IIJA), which provides new federal investment in infrastructure including roads, bridges, and mass transit, increased funding opportunities for local transportation projects. Consequently, there has been a significant increase in staff work to ensure Ventura County maintains its competitive position for new grant funds. Therefore, this budget includes an increase in Consultant Services to assist VCTC in completing project applications for federal and state grants. Additionally, there are increases in staff costs, Travel and Conferences, Mileage, and Business Meals, to reflect recent experience with increased costs for these items.



**BUDGET TASK: TRANSPORTATION PROGRAMMING AND REPORTING (continued)** 

**DIRECTOR:** Peter De Haan

**BUDGET MANAGER:** Heather Miller

#### **WORK ELEMENTS:**

- 1. Monitor State and Federal funding opportunities and pursue and secure new funds for priority transportation projects.
- 2. Facilitate collaboration between Caltrans and local agencies on the development of plans and projects on the State Highway System.
- 3. Identify projects for CMAQ, CRP, ATP, LCTOP, SGR, FTA and other funding sources and prepare recommendations for approval by VCTC and committees.
- 4. Staff the Transportation Technical Advisory Committee (TTAC) and attend CTC, Regional Transportation Planning Agency (RTPA), Southern California Programming Roundtable, and Local Streets and Roads (LSR) Committee meetings.
- 5. Serve as an information clearinghouse for local agencies on various grant programs and support local agencies in updating the FTIP, resolving issues, and facilitating timely delivery of projects particularly those funded with state or federal funds.
- 6. Participation in the development of guidelines for state funded programs.

**PRODUCT:** Develop regional funding strategies; select projects for funding to provide the greatest regional benefit; update local agency projects in the 2023 FTIP; prepare and submit the Ventura County portion of the 2024 RTIP/STIP to the CTC; submit the Draft 2025 Federal Transportation Improvement Program (FTIP) to Southern California Association of Governments (SCAG); develop the Fiscal Year 2023/2024 Program of Projects (POP) for federal transit funds; assist local agencies on grant opportunities; submit project progress reports for funded projects.

# **FUNDING:**

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Funding Source	Funding Dollars
FTA 5307, 5310	\$291,300
LTF Fund Transfer	152,361
PPM	406,839
Total Funding	\$850,500

	Fiscal Year	Fiscal Year	Fiscal Year
	2021/2022	2022/2023	2023/2024
	Actual	Budget*	Budget
Salaries	\$224,241	\$235,600	\$289,000
Fringe and Tax	125,976	119,800	134,100
Indirect Cost Allocation	209,745	236,600	363,500
Business Meals	108	300	500
Mileage	375	1,600	2,400
Notices	342	1,000	1,000
Travel and Conferences	3,419	5,505	7,000
Training	0	395	0
Consultant Services	12,075	22,785	50,000
Legal Services	248	1,600	3,000
Total Expenditures	\$576,529	\$625,185	\$850,500

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.







# **GENERAL GOVERNMENT PROGRAM TASK BUDGETS**







**BUDGET TASK: COMMUNITY OUTREACH** 

**DIRECTOR:** Martin Erickson

**BUDGET MANAGER:** Darrin Peschka

**OBJECTIVES:** Increase public awareness of and support for VCTC and its programs.

**ACCOMPLISHMENTS:** Continuing to grow the VCTC brand and increasing public awareness of VCTC's role as a regional transportation planning agency and provider of transportation projects and services were primary goals for Fiscal Year 2022/2023.

Enhanced outreach to Spanish-speaking public transit users and to youths in Ventura County was the primary focus of community outreach in the last year. For the first time, VCTC conducted an outreach campaign created entirely in Spanish. The campaign is intended to better serve existing riders as well as to support efforts to increase transit ridership. Called *Buenas con VCTC*, the outreach campaign was based on *loteria*, a bingo-style game popular in Mexico. Outreach included organic and paid social media posts, question-and-answer posts on Facebook, print ads in a local Spanish-language newspaper, promotion on Spanish-language radio, posters at transit stops and a special themed VCbuspass card. The campaign won a first-place award in the 2023 American Public Transportation Association (APTA) AdWheel Awards Competition. VCTC will continue the Spanish-language outreach effort in the year ahead.

VCTC partnered with the local Boys & Girls Clubs of Ventura County once again for an art contest that is intended to provide positive engagement and encourage youths to consider using public transit in their daily lives. Contest winners have their artwork displayed on VCTC buses. To expand on this popular program, VCTC is creating a youth outreach "roadshow" that will fully launch in Fiscal Year 2023/2024. This interactive presentation, which will complement the Youth Ride Free transit program, will highlight the benefits of public transportation, touching on areas such as environment and sustainability, as well as educate youths on how to use public transit. In the coming year, the roadshow will be available for VCTC staff to present at schools and to youth-focused community organizations.

Participation in community events is a mainstay of VCTC outreach. In Fiscal Year 2022/2023, VCTC sponsored several community events, with staff participating, including the Ventura County Fair, Port of Hueneme Banana Festival, the Spark of Love Toy Drive Stuff-A-Bus event and Ventura County Public Works Day. Staff also participated in the Ventura County Housing Conference, the Ventura County Leadership Academy, Bike Month and Rideshare Week. VCTC will continue to sponsor these and other events in Fiscal Year 2023/2024. This task also provides outreach support for VCTC planning initiatives, including Our Future 101, the Comprehensive Transportation Plan (CTP) update and the Transit Integration and Efficiency Study (TIES).

**DESCRIPTION:** The community outreach and education plan will focus on defining VCTC as a brand and a service to the community, supporting efforts to rebuild transit ridership, as well as encouraging youth involvement in transportation issues. The task is overseen by the Program Manager of Government and Community Relations and a portion of the salary for that position is funded from this task. The Executive Director plays an active role of connecting with stakeholders, so this task funds a portion of the Executive Director's salary. The Program Manager for Information Technology supports digital communication efforts and website management, so this task also funds a portion of that salary.

**BUDGET TASK: COMMUNITY OUTREACH (continued)** 

**DIRECTOR:** Martin Erickson

**BUDGET MANAGER:** Darrin Peschka

#### WORK ELEMENTS:

1. Active VCTC personal engagement in public forums, meetings, workshops and community events.

- 2. Provide public outreach through elevated digital presence via the VCTC website and social media platforms.
- 3. Continue to promote youth involvement in transportation issues and development of youth-focused collateral materials.
- 4. Continue to promote all forms of mobility options including bus and rail transit, carpooling, and active transportation, such as walking and biking.

**PRODUCT:** Increase public awareness of VCTC and its programs and services.

## **FUNDING:**

Funding Source	Funding Dollars
FTA	\$507,400
LTF Fund Transfer	15,000
Total Funding	\$522,400

## **EXPENDITURE COMPARISON:**

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
	Actual	Budget*	Budget
Salaries	\$110,117	\$118,100	\$122,100
Fringe and Tax	43,163	45,900	45,900
Indirect Cost Allocation	91,800	109,200	144,400
Membership	440	500	500
Mileage	0	500	500
Office Support	0	1,000	1,000
Training	2,000	0	0
Travel	119	1,600	1,000
Consultant Services	131,510	138,400	140,000
Legal Services	177	3,000	2,000
Collateral Materials	0	10,000	15,000
Community Events	7,761	30,000	25,000
Youth Programs	18,708	30,000	25,000
Total Expenditures	\$405,795	\$488,200	\$522,400

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.



**BUDGET TASK: MANAGEMENT AND ADMINISTRATION** 

**DIRECTOR:** Martin Erickson

**BUDGET MANAGER:** Martin Erickson

**OBJECTIVES:** To manage the day-to-day business and operations of the Ventura County Transportation Commission.

**ACCOMPLISHMENTS:** This task continues to accomplish the day-to-day activities of managing all aspects of the Commission that include management oversight of all tasks included in this budget.

**DESCRIPTION:** The primary purpose of this task is to manage the day-to-day operations of VCTC. Included in these activities are Human Resources management and managing the activities of a contracted part-time human resources professional to ensure VCTC complies with human resources rules and regulations. This budget also includes the management oversight of the agency's revenues and expenditures, accounting controls as well as ultimate responsibility for the annual VCTC budget. The Executive Director manages all VCTC employees, evaluates senior staff, and has regular interaction with General Counsel on legal matters. This task also supports the time necessary for development of the Commission's monthly agenda and review of agendas for technical advisory committees. A key function of the Executive Director is regular interaction with policy makers, senior appointed staff from local, State and Federal agencies, business and community stakeholders, and external partners. Finally, there are a variety of lesser, but nonetheless time-consuming, general internal operational elements that require the attention of VCTC management.

In an effort to retain existing staff and remain competitive in attracting new staff, the budget contains an increase to the consultant line item to have a consultant perform a salary survey of all staff. The last comprehensive salary survey of all staff has not been done since 2009.

The previous year's budget contained a one-time Additional Discretionary Payment (ADP) to CalPERS to reduce VCTC's pension Unfunded Actuarial Accrued Liability (UAAL).

#### WORK ELEMENTS:

- 1. Manage agency personnel and general human resources activities.
- 2. Manage and monitor annual budget activities.
- 3. Manage and oversee financial activities of the Commission including revenues and expenditures, serve as control element in accounting practices, and facilitate multiple annual audits.
- 4. Develop the monthly Commission agendas.
- 5. Prepare agendas and provide recommended policy guidance to VCTC staffed technical advisory committees.
- 6. Ensure regular and constant communication and accessibility to Commissioners.
- 7. Maintain frequent and regular external relations with elected and appointed officials at all levels of government, the media and business and community stakeholders.



**BUDGET TASK: MANAGEMENT AND ADMINISTRATION (continued)** 

**DIRECTOR:** Martin Erickson

**BUDGET MANAGER:** Martin Erickson

PRODUCT: Efficient, accountable, transparent, accessible, and responsive "Good

Government" Commission operations.

## **FUNDING:**

Funding Source	Funding Dollars
LTF Fund Transfer	\$757,400
Total Funding	\$757,400

# **EXPENDITURE COMPARISON:**

	Fiscal Year	Fiscal Year	Fiscal Year
	2021/2022	2022/2023	2023/2024
	Actual	Budget*	Budget
Salaries	\$171,912	\$ 175,600	\$ 200,500
Fringe and Tax	79,609	70,700	80,500
Indirect Cost Allocation	150,636	164,000	241,400
Business Meals	1,594	1,000	3,000
Membership and Dues	0	2,000	2,000
Mileage	0	1,000	1,000
Office Support	1,036	600	2,000
Travel and Conferences	2,476	10,000	10,000
Consultant Services	29,500	69,400	120,000
Legal Services	29,462	20,000	20,000
Commissioner Expenses	23,433	30,000	30,000
Education Reimbursement	9,324	15,000	20,000
Employee Recognition	98	2,000	2,000
Hardware/Software & Network Infrastructure	23,530	35,000	25,000
Office Relocation, Furniture & Equipment	12,643	0	0
Pension UAAL ADP payment	0	1,000,000	0
Total Expenditures	\$535,253	\$1,596,300	\$757,400

<sup>\*</sup> This budget task was amended after the Commission approved the budget in June 2022.



**BUDGET TASK: STATE AND FEDERAL GOVERNMENTAL RELATIONS** 

**DIRECTOR:** Martin Erickson

**BUDGET MANAGER:** Darrin Peschka

**OBJECTIVES:** Foster VCTC's involvement in a broad range of state and federal governmental settings to encourage policies that support VCTC programs.

**ACCOMPLISHMENTS:** VCTC has continued to develop cooperative working relationships to carry out the annual Legislative Program and support transportation funding in Ventura County. The past year has been active for transportation funding, with the Legislature and Governor Gavin Newsom reaching an agreement on a transportation infrastructure budget package in the Budget Act of 2022. On the federal level, the focus has been on disbursement of funds from the Infrastructure Investment and Jobs Act (IIJA), which was signed into law in 2021, and the Inflation Reduction Act (IRA), which became law in 2022.

**DESCRIPTION:** VCTC's legislative priorities have been set out in its two-year Legislative Program and Legislative Advocacy Policy, which the Commission adopted in January 2023. During the coming year, the work to advance VCTC's program will encompass monitoring of transportation legislation and regulations under development that could affect Ventura County; briefing legislative and congressional members and staff as appropriate; and participation in various advocacy groups including Mobility 21, California Association of Councils of Governments (CalCOG), the California Transit Association (CTA), the American Public Transportation Association (APTA), and the Southern California Transportation Legislative Roundtable.

In the coming months, the state Legislature's priorities are likely to include addressing an anticipated budget shortfall, which could affect transportation funding. Moving forward, the Legislature could also consider extensions of statutory relief provided to transit agencies during the COVID-19 pandemic, as well as requests for operations funding for transit agencies, many of which are still experiencing reduced ridership levels. The Legislature is also likely to continue discussions regarding the nexus between transportation, climate change goals, housing and land-use planning.

In Washington, D.C., the focus will continue to be on the disbursement of IIJA funding through grant programs such as Rebuilding America's Infrastructure with Sustainability and Equity (RAISE). The IIJA is expected to bring historic levels of investment in infrastructure projects across the country, including in California, which is expected to receive approximately \$40 billion from the IIJA. VCTC will work closely with regional and state agencies to help shape guidelines for implementation of the IIJA across different policy areas and provide input on how funding in California is appropriated over the coming years.

The Executive Director plays a key role in establishing and advocating for VCTC's legislative priorities, so this budget funds a portion of the Executive Director's salary. The budget also provides for the continuation of the state advocacy contract, memberships in professional organizations dedicated to transportation, and travel to meetings and conferences to advocate for local, regional and state legislative priorities.



**BUDGET TASK: STATE AND FEDERAL GOVERNMENTAL RELATIONS (continued)** 

**DIRECTOR:** Martin Erickson

**BUDGET MANAGER:** Darrin Peschka

#### WORK ELEMENTS:

- 1. Participate in APTA, CalCOG, the California Transit Association, Mobility 21, and the Southern California Legislative Roundtable.
- 2. Prepare monthly legislative updates and matrices.
- 3. Advocate VCTC's positions to appropriate parties through written materials, briefings, and other available means.
- 4. Develop legislative support for transportation project funding within Ventura County, when consistent with VCTC's approved priorities.

**PRODUCT:** Advocacy, information sharing, and serving as a resource to legislators, to Congress and to VCTC staff.

## **FUNDING:**

Funding Source	Funding Dollars
LTF Fund Transfer	\$280,200
Total Funding	\$280,200

#### **EXPENDITURE COMPARISON:**

	Fiscal Year 2021/2022	Fiscal Year 2022/2023	Fiscal Year 2023/2024
	Actual	Budget	Budget
Salaries	\$ 47,603	\$ 60,400	\$ 65,700
Fringe and Tax	18,921	22,200	24,000
Indirect Cost Allocation	39,842	55,000	77,100
Business Meals	0	500	500
Membership and Dues	38,787	40,500	41,000
Mileage	55	900	900
Travel and Conferences	884	13,500	13,500
Consultant Services	54,022	55,000	55,000
Legal Services	460	2,500	2,500
Total Expenditures	\$200,574	\$250,500	\$280,200







# **VENTURA COUNTY TRANSPORTATION COMMISSION**

**SUPPLEMENTAL INFORMATION** 



### APPENDIX A – ACRONYMS

AAA Area Agency on Aging

AB Assembly Bill

ACFR Annual Comprehensive Financial Report
ACLUP Airport Land Use Compatibility Plan
ADA Americans with Disabilities Act
ADP Additional Discretionary Payment
ALUC Airport Land Use Commission
ALUCP Airport Land Use Compatibility Plan

AMP Adaptive Mitigation Program

AMTRAK American Track (National Railroad Passenger Corporation)

APCD Air Pollution Control District

APTA American Public Transportation Association

ARP American Rescue Plan

ARRA American Recovery and Reinvestment Act

ATP Active Transportation Program

BEB Battery-Electric Buses BOE Board of Equalization

CalAct California Association for Coordinated Transportation
CalCOG California Association of Councils of Governments
CalPERS California Public Employer's Retirement System

Caltrans California Department of Transportation

CalVans California Vanpool Authority
CARB California Air Resources Board

CARES Act Coronavirus Aid, Relief and Economic Securities Act

CAT Camarillo Area Transit

CEQA California Environmental Quality Act

CERBT California Employer's Retiree Benefit Trust

CFR Code of Federal Regulations
CHP California Highway Patrol
CIP Capital Improvement Plan

CLUP Comprehensive Land Use Plan (for airports)

CMA Congestion Management Agency
CMAQ Congestion Mitigation and Air Quality

CMP Congestion Management Plan
COLA Cost of Living Adjustment

Commission Ventura County Transportation Commission

County County of Ventura

CPA Certified Public Accountant

CPUC California Public Utilities Commission
CRCC Coast Rail Coordinating Council
CRP Carbon Reduction Program

CRRSA Coronavirus Response and Relief Supplemental Appropriations Act

CSUCI California State University, Channel Islands

CTA California Transit Association
CTA County Transportation Authority

CTAC Citizens Transportation Advisory Committee

CTC County Transportation Commission
CTP Comprehensive Transportation Plan
CTS Commuter Transportation Services

CTSA Consolidated Transportation Service Authority

DAR Dial-A-Ride

DBE Disadvantaged Business Enterprise

DJIA Dow Jones Industrial Average DMV Department of Motor Vehicles

DOD Department of Defense
DOF Department of Finance
DOT Department of Transportation
EIR Environmental Impact Report

FAST Act Fixing America's Surface Transportation Act FEMA Federal Emergency Management Agency

FHWA Federal Highway Administration FRA Federal Railroad Administration

FSP Freeway Service Patrol FSPA Freeway Service Patrol Act

FTA Federal Transit Administration (formerly UMTA)

FTE Full Time Equivalent

FTIP Federal Transportation Improvement Program
FWRY Fillmore and Western Railway Company

FY Fiscal Year

GAAP Generally Accepted Accounting Principles
GAAS Generally Accepted Auditing Standards

GAGAS Generally Accepted Government Auditing Standards

GASB Governmental Accounting Standards Board

GCTD Gold Coast Transit District

GFOA Government Finance Officers Association

GFTS General Transit Feed Syntax
GIS Geographic Information System

GRH Guaranteed Ride Home

HCD Housing and Community Development

HOV High Occupancy Vehicle

HVPAC Heritage Valley Policy Advisory Committee

ICAP Indirect Cost Allocation Plan

IIJA Infrastructure Investment and Jobs Act IIP Interregional Improvement Program

IRA Inflation Reduction Act

IRGP Incident Responder Grant Program

ISTEA Intermodal Surface Transportation Efficiency Act

ITS Intelligent Transportation System

JARC Jobs Access and Reverse Commute

JPA Joint Powers Authority

LA Los Angeles

LAFA Local Access Fund Administrators

LA- METRO Los Angeles County Metropolitan Transportation Authority
LACMTA Los Angeles County Metropolitan Transportation Authority

LCTOP Low Carbon Transit Operations Program

LLC Limited Liability Company

LOSSAN Los Angeles-San Diego-San Luis Obispo Rail Corridor Agency

LSR Local Streets and Roads LTF Local Transportation Fund

MAAC Member Agency Advisory Committee

MAAS Mobility as a Service

MAP-21 Moving Ahead for Progress in the 21st Century

METRO Los Angeles County Metropolitan Transportation Authority

Metrolink Operating name for SCRRA (see SCRRA)

MOU Memorandum of Understanding

MOW Maintenance of Way

MPAC Managers Policy Advisory Committee MPO Metropolitan Planning Organization

MTA Metropolitan Transit Authority
MTD Metropolitan Transit District
NEDA National Environmental Policy A

NEPA National Environmental Policy Act

NF New Freedom

NTD National Transit Database

OCTA Orange County Transportation Authority

OES Office of Emergency Services
OPEB Other Post-Employment Benefits

OWP Overall Work Program
PAC Policy Advisory Committee

PAED Project Approval and Environmental Document

PDT Project Development Team

PEPRA Public Employees' Pension Retirement Act
PERS Public Employer's Retirement System

POP Program of Projects

POS Point of Sale

PPM Planning, Programming and Monitoring

PSR Project Study Report

PTMISEA Public Transportation, Modernization, Improvement, and Service

**Enhancement Account** 

PUC Public Utilities Commission

RAISE Rebuilding America's Infrastructure with Sustainability and Equity

RCTC Riverside County Transportation Commission
REAP Regional Early Action Planning Grant Program

RFP Request for Proposal

RFQ Request for Qualification

RHNA Regional Housing Needs Assessment RIP Regional Improvement Program

ROE Right of Entry ROW Right of Way

RSTP Regional Surface Transportation Program

RTA Regional Transit Authority

RTIC Regional Transit Information Center

RTIP Regional Transportation Improvement Program

RTP Regional Transportation Plan

RTPA Regional Transportation Planning Agency

RTPI Real-time Passenger Information

SAFE Service Authority for Freeway Emergencies

SB Senate Bill

SBCAG Santa Barbara County Association of Governments
SBCTA Santa Bernardino County Transportation Authority
SCAG Southern California Association of Governments
SCCP Solutions for Congested Corridor Program

SCORE Southern California Optimized Rail Expansion SCRRA Southern California Regional Rail Authority

SCS Sustainable Community Strategy

SDRMA Special District Risk Management Authority

SGR State of Good Repair SHA State Highway Account

SHOP Safety Highway Operations Program

SHOPP State Highway Operation and Protection Program

SLOCOG San Luis Obispo Council of Governments

SOV Single Occupant Vehicle

SOW Scope of Work

SNR Sierra Northern Railway
SPBL Santa Paula Branch Line

SPBLAC Santa Paula Branch Line Advisory Committee

SR State Route

SRTP Short Range Transit Plan

SSTAC Social Services Transportation Advisory Council

STA State Transit Assistance

State State of California

STB Surface Transportation Board

STBG Surface Transportation Block Grant

STIP State Transportation Improvement Program

STP Surface Transportation Program

STPG Sustainable Transportation Planning Grant

TAC Technical Advisory Committee
TAM Transit Asset Management

TAP Transportation Alternatives Program

TDA Transportation Development Act
TDM Transportation Demand Management

TE Transportation Enhancements

TEA Transportation Enhancement Activities

TEPP Transportation Emergency Preparedness Plan

TIES Transit Integration and Efficiency Study
TIP Transportation Improvement Program
TNC Transportation Network Companies

TOT Thousand Oaks Transit

TPA Transportation Planning Agency

TRANSCOM Transit Operators Advisory Committee

TTAC Transportation Technical Advisory Committee

UAAL Unfunded Actuarial Accrued Liability

UP Union Pacific US United States

UTN Unmet Transit Need
UZA Urbanized Area
VC Ventura County

VCEDA Ventura County Economic Development Association

VCAG Ventura County Association of Governments

VCOG Ventura Council of Governments

VCTC Ventura County Transportation Commission

VCTM Ventura County Traffic Model

VMT Vehicle Miles Traveled VRF Vehicle Registration Fees

YTD Year to Date



### APPENDIX B – GLOSSARY OF TERMS

The following explanations of terms are presented to aid in understanding the narrative discussions and illustrations included in this budget document and the terminology generally used in governmental accounting, auditing, financial reporting, and budgeting.

**Accountability** – The state of being obliged to explain one's actions, to justify what one does. Accountability requires a government to answer to its citizens to justify the raising of public resources and the purpose for which they are used.

**Accounting System** – The methods and records established to identify, assemble, analyze, classify, record, and report a government's transactions and to maintain accountability for the related assets and liabilities.

**Accrual Basis Accounting** – The method of accounting that recognizes the financial effect of transactions, events and interfund activities when they occur, regardless of the timing of cash flow.

Annual Comprehensive Financial Report (ACFR) – A financial report that encompasses all funds of the government. In the financial section of the financial report are the basic financial statements and required supplementary information as well as combining and individual fund financial statements, as necessary. The financial report also contains an introductory information and statistical section.

**Appropriation** – A legal authorization granted by the governing body to expend monies and incur obligations for a specific purpose.

**Assets** – The resources with present service capacity that the government presently controls.

**Assigned Fund Balance** – The assigned fund balance includes amounts that are intended by the government to be used for specific purposes but are neither committed nor unassigned. These amounts have limitations resulting from intended use.

**Audit** – A systematic collection of the sufficient, competent evidential matter needed to attest to the fairness of management's assertions in the financial statements or to evaluate whether management has efficiently and effectively carried out its responsibilities. The auditor obtains this evidential matter through inspection, observation, inquiries and confirmations with third parties.

**Balanced Budget** – A budget that identifies revenues, other financing sources and available fund balances that funds operating, and capital expenditures and other financing uses.

**Basis of Accounting** – A term used to refer to when revenues, expenditures, expenses, and transfers- and the related assets and liabilities – are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurement made, regardless of the nature of the measurement, on either the cash (when the transaction is received or paid) or the accrual method (when the event occurred).



**Bond** – A written promise to pay a specified sum of money (called the face value or principal amount) at a specified date or dates in the future (maturity date), together with periodic interest at a specified rate. Bonds are primarily used to finance capital projects.

**Budget** – A plan of financial activity for a specified period of time indicating all planned revenues and expenditures for the budget period. Annual budgets are usually required by law and are essential to sound financial management. The VCTC prepares an annual budget for its fiscal year.

**Budgetary Control** – The control or management of a government or enterprise in accordance with an approved budget to keep expenditures within the limitations of available appropriations and available revenues.

**Budget Document** – The instrument used by the budget-making authority to present a comprehensive financial program to the appropriating governing body.

**Capital Expenditure or Outlay** – Expenditures resulting in the acquisition of or addition to the government's capital asset.

**Capital Project Fund** – A governmental fund type created to account for financial resources to be used for the acquisition or construction of a major capital project.

**Commercial Paper** – An unsecured short-term promissory note issued primarily by corporations with maturities ranging from two to 270 days. The credit risk of almost all commercial paper is rated by a rating service.

**Committed Fund Balance** – The committed fund balance includes amounts that can be used for specific purposes determined by formal action of the government's highest level of decision-making authority. These amounts have self-imposed limitations on use. Examples include Budgetary authority that cares forward to following year, some long-term contract amounts, "rainy day" funds, etc.

**Current Financial Resources Measurement Focus** – A measurement focus that reports on the near-term or current inflows, outflows and balances of spendable financial resources. This focus is unique to accounting and financial reporting for state and local governments and is used for reporting the financial position and results of operations of governmental funds.

**Debt** – An obligation resulting from the borrowing of money or from the purchase of goods and services. Debts of governments include bonds, time warrants, and notes.

**Debt Coverage Ratio** – This ratio is a comparative statistic illustrating the relationship between the pledged revenues to related debt service for a given year.

**Debt Limit** – The maximum amount of outstanding debt legally permitted.

**Debt Proceeds** – The difference between the face amount of debt and the issuance discount or the sum of the face amount and the issuance premium. Debt proceeds differ from cash receipts to the extent issuance costs, such as underwriters' fees, are withheld by the underwriter.

**Debt Service Fund** – A governmental fund type created to account for the accumulation of resources for and payment of general long-term debt principal and interest.

**Deferred Inflow of Resources** – An acquisition of net assets that is applicable to a future reporting period that has a negative effect on net position, similar to liabilities.

**Deferred Outflow of Resources** – A consumption of net assets that is applicable to a future reporting period that has a positive effect on net position, similar to assets.

**Economic Resources Measurement Focus** – A measurement focus that reports on all inflows, outflows, and balances affecting or reflecting the entity's net position. This focus is used for proprietary funds as well as for government-wide financial reporting.

**Enterprise Fund** – A proprietary fund used to account for business like activities that provides goods or services to the general public for a fee.

**Expenditures** – Decrease in net financial resources on the transfer of property or services for the purpose of acquiring an asset or service.

**Fiduciary Funds** – Funds used to report assets held in a trustee or agency capacity for others and cannot therefore be used to support the government's own programs.

**Financial Advisor** – In the context of debt issuance, a consultant who advises the issuer on any of a variety of matters related to the issuance. The financial advisor sometimes is also referred to as the fiscal consultant.

**Financial Audit** – An audit designed to provide independent assurance whether the financial statements of a government entity are presented fairly in conformance with Generally Accepted Accounting Principles (GAAP).

**Financial Resources** – Resources that are or will become available for spending and include cash and resources ordinarily expected to be converted to cash i.e., receivables and prepaid assets.

**Fiscal Year** – A 12-month period to which the annual operating budget applies and at the end of which a government determines its financial position and results of its operations. For the VCTC, the 12-month period begins July 1st and ends June 30th.

**Fund** – A fiscal and accounting entity with a self-balancing set of accounts in which cash and other financial resources, all related liabilities, and residual equities or balances, and changes therein, are recorded and segregated to carry on specific activities or attain certain objectives in accordance with special regulations, restrictions, and limitations. A fund is meant to stand alone. Common fund types are General Fund, Special Revenue Fund, Proprietary Fund, Capital Fund, Debt Fund, Fiduciary Fund, etc.

**Fund Balance** – The difference between assets and liabilities reported in a governmental fund.



**Fund Type** – Any one of eleven classifications into which all funds are categorized in governmental accounting. Governmental fund types include general, special revenue, debt service, capital projects, and permanent funds. Proprietary fund types include the enterprise and internal service funds. Fiduciary fund types include pension trust, investment trust, private-purpose trust funds and agency funds.

Funded Ratio – The ratio of plan assets to plan liabilities.

- **GASB 34** Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local* Governments, was issued by the Governmental Accounting Standards Board and it established new financial reporting standards for State and local governments. Under the new financial reporting model, governmental financial statements include basic financial statements that present both government-wide and fund financial statements and require supplementary information, including Management's Discussion and Analysis. The VCTC implemented GASB 34 in Fiscal Year 2003/2004.
- **GASB 45** Statement No. 45, *Accounting for Other Post-Employment Benefits (OPEB)*, issued by the Governmental Accounting Standards Board and implemented by VCTC in Fiscal Year 2008/2009. GASB 45 requires recognition of post-employment benefit costs, such as post-retirement health care costs, on an accrual basis over a period approximating the employee's years of service and to provide information about actuarial accrued liabilities associated with these benefits and whether and to what extent the plan is being funded.
- **GASB 54** Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, issued by the Governmental Accounting Standards board and implemented by VCTC in Fiscal Year 2011/2012. GASB 54 deals with fund balance reporting and governmental fund type definitions. In the fund financial statements, governmental funds report nonspendable, restricted, committed, assigned and unassigned fund balances to identify the extent to which the Commission is bound to honor constraints on the specific purposes for which amounts can be spent.
- **GASB 68** Statement No. 68, *Accounting and Financial Reporting for Pensions*, issued by the Governmental Accounting Standards Board and implemented by VCTC in Fiscal Year 2014/2015. GASB 68 requires reporting the net pension liability of the plan on the accrual accounting-based financial statements and enhancing the notes to the financial statements to provide a more comprehensive picture of the pension obligation and costs.
- **GASB 75** Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension Plans*, issued by the Governmental Accounting Standards Board and implemented by VCTC in Fiscal Year 2017/2018. GASB 75 requires reporting the Other Postemployment Benefit (OPEB) liability of the plan on the accrual accounting-based financial statements and enhancing the notes to the financial statements to provide a more comprehensive picture of the OPEB obligation and costs.
- **General Fund** The governmental fund type used to account for all financial resources, except those required to be accounted for in another fund. Governments only have one General Fund but may have many other funds.

**General Ledger** – A record containing the accounts needed to reflect the financial position and the results of operations of a government.

**Generally Accepted Accounting Principles (GAAP)** – These principles are the minimum standards and guidelines for financial accounting and reporting. GAAP encompasses the conventions, rules and procedures that serve as the norm for the fair presentation of financial statements and are set by GASB.

**Generally Accepted Auditing Standards (GAAS)** – Rules and guidelines established by the American Institute of Certified Public Accountants (AICPA) that govern the conduct of a financial audit.

**Generally Accepted Government Auditing Standards (GAGAS)** – Standard for the conduct and reporting of both financial and performance audits in the public sector promulgated by the Government Accountability Office through its publication Government Auditing Standards, commonly known as the "Yellow Book."

**Governmental Accounting Standards Board (GASB)** – The primary authoritative accounting and financial reporting standard-setting body on the application of GAAP to State and local governments.

**Governmental Funds** – Funds generally used to account for tax-supported activities. The VCTC's governmental funds are comprised of general and special revenue funds.

**Grant** – A contribution by a government or other organization to support a particular function or program. VCTC receives many of its funds from State and Federal grants.

**Internal Control** – Policies and procedures established to provide reasonable assurance that specific government objectives will be achieved.

**Independent Auditor** – An auditor, who is independent, both in fact and appearance, of the entities they audit. Both GAAS and GAGAS set specific criteria that must be met for an audit to be considered independent.

**Indirect Cost Allocation Plan** – A cost allocation plan developed to identify and document the cost incurred to administer State and Federal programs and is used to recover such indirect costs from program grants or reimbursement agreements.

**Inflow of resources** – An acquisition of net position by the government that is applicable to the reporting period.

**Internal Control** – Policies and procedures established to provide reasonable assurance that specific government objectives will be achieved.

**Joint Venture** – A legal entity or other organization resulting from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate and specific activity for the benefit of the public or service recipients and in which the government retains an on-going financial interest or on-going financial responsibility. For example, the VCTC is a member agency of Southern California Regional Rail Authority (SCRRA/Metrolink).

**Legal Level of Budgetary Control** – The level at which a government's management may not reallocate resources without special approval from the legislative body.

**Liability** – The present obligations to sacrifice resources that the government has little or no discretion to avoid.

**Loan Receivable** — An asset account reflecting amounts loaned to individuals or organizations external to the Agency, including notes taken as security for such loans. **Measurement Focus** — The accrual basis of accounting adapted to the governmental funds' measurement focus according to which revenues and other financial resource increments (i.e., bond issue proceeds) are recognized when they become susceptible to accrual that is when they become both "measurable" and "available to finance expenditures of the current period." Expenditures are recognized when the fund liability is incurred except for unmatured interest on general long-term debt and certain similar accrued obligations when due. The Commission's governmental funds are accounted for using the modified accrual basis of accounting.

**Modified Accrual Basis** – The basis of accounting where revenues are not recognized until they are both "measurable" and "available," and expenditures are generally recorded when a liability is incurred, except for expenditures related to debt service and compensated absences, which are recognized when payment is due.

**Net Position** – The residual of all other financial statement elements presented in a statement of financial position.

**Nonspendable Fund Balance** – The nonspendable fund balance includes amounts that are not in spendable form or cash (i.e., prepaid items), are legally or contractually required to be maintained intact (i.e., permanent endowments) or property held for resale (i.e., inventory). These amounts are inherently nonspendable.

**Normal Cost** – Ongoing pension costs, determined as a percentage of an entity's total payroll.

Other Financing Sources – Amounts classified separately from revenues to avoid distorting revenue trends that represent an increase in current financial resources. Other financing sources generally include general long-term debt proceeds, amounts equal to the present value of minimum lease payments arising from capital leases, proceeds from the sale of general fixed assets, and transfers in from another fund.

Other Financing Uses – Amounts classified separately from revenues to avoid distorting revenue trends that represent a decrease in current financial resources. Other financing uses generally include transfers out from one fund to another and the amount of refunding bond proceeds deposited with the escrow agent.

**Outflow of Resources** – A consumption of net position by the government that is applicable to the reporting period.

**Overhead** – Indirect costs that cannot be specifically associated with a given service, program, or department and thus, cannot be clearly associated with a particular functional category.

**Principal** – In the context of bonds, other than deep-discount debt, the face value or par value of a bond or issue of bonds payable on stated dates of maturity.

**Program** – Group activities, operations, or organizational units directed to attaining specific purposes or objectives.

**Program Budget** – A budget wherein expenditures are based primarily on the functions or activities of a government rather than specific items of cost or to specific departments.

**Proprietary Fund** – A fund used to account for business-like activities of a government. Examples of proprietary funds include enterprise funds and internal service funds.

**Refunding Bonds** – Bonds issued to retire bonds already outstanding. The proceeds of refunding bonds may be used to repay the previously issued debt (current refunding) or to be placed with an escrow agent and invested until used to pay principal and interest on an old debt at a future date (advance refunding).

**Reimbursement Grant** – A grant for which a potential recipient must first incur qualifying expenditures to be eligible.

**Reserved Fund Balance** – Those portions of a governmental fund's net assets that are not available for appropriation.

**Restricted Fund Balance** – The restricted fund balance includes amounts that are constrained by the specific purposes stipulated by external resource providers (law, creditor, bond covenant) and/or imposed constitutionally or by enabling legislation. These amounts have external enforceable limitations on use. Examples include unspent grants, unspent debt proceeds, revenues set aside due to court judgement, etc.

**Restricted Net Position** – Consisting of restricted assets reduced by liabilities and deferred inflows related to those assets.

**Special Revenue Fund** – A governmental fund type used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. VCTC's special revenue funds are the Local Transportation Fund, the State Transit Assistance Fund and the Service Authority for Freeway Emergencies.

**Spendable Fund Balance** – The spendable fund balance includes amounts that are in spendable form and are considered available for spending. Amounts in the spendable fund balance category are further classified in the following hierarchy: restricted, committed, assigned or unassigned.

**Transfers** – All interfund transfers representing flows of assets between funds of government without equivalent flows of assets in return and without a requirement for repayments.

**Trust Fund** – A fiduciary fund type used to report pension, investment, or private-purpose trust arrangements, under which principal and income benefit individuals, private organizations, or other government.

**Trustee** – A fiduciary holding property on behalf of another.



**Unassigned Fund Balance** – The unassigned fund balance includes the residual funds for the general fund and includes all amounts not contained in the other classifications.

**Unrestricted Net Position** – Net amount of assets, deferred outflows, liabilities, and deferred inflows not included in Net Invested in Capital Assets and Restricted Net Position.

**Unfunded Actuarial Accrued Liability** – The amount owed in already promised retirement benefits.



# **APPENDIX C - SALARY SCHEDULE**

# Ventura County Transportation Commission Salary Schedule by Department Fiscal Year 2023/2024

Effective July 1, 2023

EII	ective J	uly 1, 2023				
		Annual	Annual	Non-Exempt		
		Range	Range	Hourly	Rate	Exempt vs.
Department/Position	FTE	Bottom*	Тор	Bottom	Тор	Non-Exempt
ADMINISTRATION						
Executive Director	1.0	221,450	282,556			Е
						E
Program Manager, Government and Community Relations	1.0	70,132	133,650			E
Clerk of the Commission/Executive Assistant	1.0	70,132	133,650	04.07	22.70	
Receptionist/Secretary	1.0	43,826	70,138	21.07	33.72	NE
ADMINISTRATION SUBTOTAL:	4.0					
FINANCE						
Finance Director	1.0	109,108	188,603			E
Program Manager, Information Technology	1.0	70,132	133,650			Е
Program Manager, Accounting	1.0	70,132	133,650			E
Senior Accountant/Analyst	2.0	50,107	97,802	24.09	47.02	NE
FINANCE SUBTOTAL:	5.0	•	•			
PLANNING						
Planning and Sustainability Director	1.0	109,108	188,603			Е
Program Manager, Transportation Planning	1.0	70,132	133,650			E
Program Manager, Transportation Data and Services	1.0	70,132	133,650			E
PLANNING SUBTOTAL:	3.0					
PROGRAMMING						
Programming Director	1.0	109,108	188,603			Е
Program Manager, Programming	1.0	70,132	133,650			Е
Program Analyst	1.0	50,107	97,802	24.09	47.02	NE
Administrative Assistant	0.4	43,826	70,138	21.07	33.72	NE
PROGRAMMING SUBTOTAL:	3.4	,	,		•••	
TRANSIT						
TRANSIT	4.0	400 400	400.005			_
Public Transit Director	1.0	109,108	188,603			E
Program Manager, Regional Transit Planning	1.0	70,132	133,650			E
Program Manager, Transit Contracts	1.0	70,132	133,650			E
Transit Planner	2.0	50,107	97,802	24.09	47.02	NE
Transit Information Center and Technology Specialist	1.0	43,826	70,138	21.07	33.72	NE
Administrative Assistant	0.6	43,826	70,138	21.07	33.72	NE
Customer Service Representative	2.0	32,240	44,491	15.50	21.39	NE
TRANSIT SUBTOTAL:	8.6					

## TOTAL BUDGETED POSITIONS:

24.0

Hourly time is based on a 2080 hour year. If more billable hours in a year, than budget would be adjusted accordingly



<sup>\*</sup>VCTC will automatically adjust any wages that do not meet California's minimum wage or the local fair-market wage requirements.

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