Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Financial Statements

Fiscal Years Ended June 30, 2021 and 2020

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Fiscal Years Ended June 30, 2021 and 2020

TABLE OF CONTENTS

Independent Auditor's Report	<u>Page</u> 1
Financial Statements: Comparative Balance Sheets	4
Comparative Statement of Revenues, Expenditures and Changes in Fund Balance	5
Notes to Financial Statements: General Information Summary of Significant Accounting Policies Cash and Investments Interest Income Transfer to Funding Agency Restrictions Contingencies Budgetary Data	6 8 9 9 9
Supplemental Data: Schedule of Revenues, Expenditures and Changes in Fund Balance – 2021 Budget and Actual	12
Schedule of Revenues, Expenditures and Changes in Fund Balance – 2020 Budget and Actual	13
Schedule of Status of Funds by Project	14
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	15



Board of Commissioners Ventura County Transportation Commission Ventura, California

INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the Transportation Development Act ("TDA") Article 3 Fund ("TDA Fund") of the City of Oxnard, California ("City"), as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the TDA Fund of the City, as of June 30, 2021 and 2020, and the change in financial position of the TDA Fund of the City for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matters

As discussed in Note 1, the financial statements present only the TDA Fund of the City and do not purport to, and do not present fairly, the financial position of the City as of June 30, 2021 and 2020, the changes in its financial position, or, where applicable, its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Our audit was conducted for the purpose of forming an opinion on financial statements of the TDA Fund of the City. The Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual and the Schedule of Status of Funds by Project, listed as supplemental data in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements.

The Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual and the Schedule of Status of Funds by Project is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements for the TDA Fund of the City. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual and the Schedule of Status of Funds by Project is fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 3, 2021 on our consideration of the City's internal control over financial reporting for the TDA Fund and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Lake Forest, California December 3, 2021

Convad LLP

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Comparative Balance Sheets

June 30, 2021 and 2020

<u>Assets</u>	 2021	 2020
Cash and investments (Note 3)	\$ 198,424	\$ 517,500
Total assets	\$ 198,424	\$ 517,500
<u>Liabilities and fund balance</u>		
Accounts payable	\$ 720	\$ 7,213
Total liabilities	720	7,213
Fund balance - restricted	197,704	510,287
Total liabilities and fund balance	\$ 198,424	\$ 517,500

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Comparative Statement of Revenues, Expenditures and Changes in Fund Balance

Fiscal Years Ended June 30, 2021 and 2020

		2020			
Revenues: TDA Article 3 funds Interest income (Note 4) Fair value adjustment (Note 4)	\$	6,940 1,427 (2,777)	\$	5,580 11,357 (4,429)	
Total revenues		5,590		12,508	
Expenditures: Construction, maintenance, and engineering		99,673		38,913	
Total expenditures		99,673		38,913	
Deficiency of revenues under expenditures		(94,083)		(26,405)	
Special item: Transfer to funding agency (Note 5)		(218,500)		<u>-</u>	
Net change in fund balance after special item		(312,583)		(26,405)	
Fund balance at beginning of year		510,287		536,692	
Fund balance at end of year	\$	197,704	\$	510,287	

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Notes to Financial Statements

Fiscal Years Ended June 30, 2021 and 2020

(1) General Information

The financial statements are intended to reflect the financial position and changes in financial position for the Local Transportation Development Act Fund pursuant to Article 3 ("TDA Fund") of the City of Oxnard, California ("City") only.

Pursuant to Section 99234 of the California Public Utilities Code, Article 3 monies may be used only for facilities provided for the exclusive use of pedestrians and bicycles, including the construction and related engineering expenses of those facilities, the maintenance of bicycle trails (which are closed to motorized traffic), and bicycle safety education programs. Facilities that provide for the use of bicycles may include projects that serve the needs of commuting bicyclists, including, but not limited to, new trails serving major transportation corridors, secure bicycle parking at employment centers, park and ride lots, and transit terminals where other funds are unavailable. Funding for this program was authorized by the Ventura County Transportation Commission ("VCTC").

(2) Summary of Significant Accounting Policies

Fund Accounting

The accounts of the City are organized on the basis of funds and account groups. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related liabilities, obligations, reserves, and equity segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The City accounts for the activity of the Article 3 funds in its TDA Fund, which is a Special Revenue Fund. Special Revenue Funds are used to account for and report on a particular source of revenue.

Measurement Focus and Basis of Accounting

Special Revenue Funds are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures are generally recorded when a liability is incurred.

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Notes to Financial Statements

Fiscal Years Ended June 30, 2021 and 2020

(2) <u>Summary of Significant Accounting Policies (Continued)</u>

Revenue Recognition

Recognition of revenues arising from nonexchange transactions, which include revenues from taxes, certain grants, and contributions, is based on the primary characteristic from which the revenues are received by the City. For the City, funds received under TDA Article 3 possess the characteristic of a voluntary nonexchange transaction similar to a grant. Revenues under TDA Article 3 are recognized in the period when all eligibility requirements have been met.

A deferred inflow of resources arises when potential revenues do not meet both the measurable and availability criteria for recognition in the current period. Deferred inflows of resources also arise when the City receives resources before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualified expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred inflow of resources is removed from the balance sheet, and revenue is recognized.

Fund Balance

The components of the fund balances of governmental funds reflect the component classifications described below.

- Nonspendable Fund Balance this includes amounts that cannot be spent because they
 are either (a) not in spendable form, or (b) legally or contractually required to be
 maintained intact.
- Restricted Fund Balance this includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation.
- Committed Fund Balance this includes amounts that can be used only for the specific purposes determined by a formal action of the City Council.
- Assigned Fund Balance this includes amounts that are intended to be used by the City for specific purposes, but do not meet the criteria to be classified as restricted or committed.

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Notes to Financial Statements

Fiscal Years Ended June 30, 2021 and 2020

(2) Summary of Significant Accounting Policies (Continued)

 Unassigned Fund Balance – this includes any deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

It is the City's policy that restricted resources will be applied first, followed by (in order of application) committed, assigned, and unassigned resources, in the absence of a formal policy adopted by the City Council.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain amounts and disclosures. Accordingly, actual results could differ from those estimates.

(3) Cash and Investments

The City has pooled its cash and investments in order to achieve a higher return on investments while facilitating management of cash. The balance in the pool account is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing accounts and other investments for varying terms. The TDA Fund's cash and investments as of June 30, 2021 and 2020 are \$198,424 and \$517,500, respectively.

The TDA Fund's cash is deposited in the City's internal investment pool, which is reported at fair value. Interest income is allocated on the basis of average cash balances. Investment policies and associated risk factors applicable to the TDA Fund are those of the City and are included in the City's basic financial statements.

See the City's basic financial statements for disclosures related to cash and investments including those disclosures relating to interest rate risk, credit rate risk, custodial credit risk, and concentration risk.

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Notes to Financial Statements

Fiscal Years Ended June 30, 2021 and 2020

(4) <u>Interest Income</u>

Interest income for fiscal years ended June 30, 2021 and 2020 has been broken out to identify interest income and fair value adjustment, as the unrealized loss due to the fair value adjustment in fiscal year 2021 is greater than the interest income. Interest income and fair value adjustment for the fiscal years ended June 30, 2021 and 2020 were as follows:

	<u>FY 2021</u>	<u>FY 2020</u>
Interest income	\$ 1,427	\$ 11,357
Fair value adjustment	(2,777)	(4,429)
Total interest revenues	\$ (1,350)	\$ 6,928

(5) <u>Transfer to Funding Agency</u>

Upon the completion of the B Street Improvements and Vineyard Ave/Esplanade Drive Projects, the City identified unused TDA funds and interest. As VCTC's policy is to reprogram any unexpended funds in the next TDA Article 3 call-for-projects, VCTC requested repayment of \$218,500 in fiscal year 2021, which comprised of the following amount. These unused funds were returned to VCTC on March 30, 2021.

<u>Project</u>	LTF Allocation	<u>Interest</u>	<u>Total</u>
B Street Improvements	\$ 55,163	\$ 9,616	\$ 64,779
Vineyard Ave/Esplanade Drive	142,000	11,721	<u>153,721</u>
Total funds returned	<u>\$ 197,163</u>	<u>\$ 21,337</u>	<u>\$ 218,500</u>

(6) Restrictions

Funds received pursuant to the California Public Utilities Code §99234 (TDA Article 3) may only be used for facilities provided for exclusive use by bicycle and pedestrian facilities or bicycle safety education programs.

(7) Contingencies

See the City's basic financial statements for disclosures related to contingencies including those relating to various legal actions, administrative proceedings, or claims in the ordinary course of operations.

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Notes to Financial Statements

Fiscal Years Ended June 30, 2021 and 2020

(8) **Budgetary Data**

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America and utilizes an encumbrance system as a management control technique to assist in controlling expenditures and enforcing revenue provisions. Under this system, the current year expenditures are charged against appropriations. Accordingly, actual revenues and expenditures can be compared with related budget amounts without any significant reconciling items.

Supplemental Data

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Year Ended June 30, 2021

	Budget						Fin	ance From al Budget avorable
	0	riginal		Final	Actual		(Unfavorable	
Revenues:								
TDA Article 3 funds Interest income (Note 4) Loss on investment (Note 4)	\$	5,580 10,339 -	\$	5,580 10,339 -	\$	6,940 1,427 (2,777)	\$	1,360 (8,912) (2,777)
Total revenues		15,919		15,919		5,590		(10,329)
Expenditures:								
Construction, maintenance, and engineering		899		234,224		99,673		134,551
Total expenditures		899		234,224		99,673		134,551
Excess (deficiency) of revenues over (under) expenditures	\$	15,020	<u>\$</u>	(218,305)		(94,083)	\$	124,222
Special Item:								
Transfer to funding agency (Note 5)						(218,500)		
Net change in fund balance after special item						(312,583)		
Fund balance at beginning of year						510,287		
Fund balance at end of year					\$	197,704		

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Fiscal Year Ended June 30, 2020

	Budget						Fir	ance From al Budget avorable
		Original		Final		Actual	(Ur	ıfavorable)
Revenues:								
TDA Article 3 funds	\$	5,000	\$	5,000	\$	5,580	\$	580
Interest income (Note 4)		3,746		3,746		11,357		7,611
Loss on investment (Note 4)						(4,429)		(4,429)
		_						
Total revenues		8,746		8,746		12,508		3,762
Expenditures: Construction, maintenance, and engineering		3,723		440,321	_	38,913		401,408
Total expenditures		3,723		440,321		38,913		401,408
Total experiance		0,720		440,021		00,010		401,400
Excess (deficiency) of revenues over (under) expenditures	<u>\$</u>	5,023	<u>\$</u>	(431,575)		(26,405)	<u>\$</u>	405,170
Fund balance at beginning of year						536,692		
Fund balance at end of year					\$	510,287		

Transportation Development Act Local Transportation Fund Article 3, Section 99234 Public Utilities Code

Schedule of Status of Funds by Project

Fiscal Year Ended June 30, 2021

LTF Required **Funds** Allocations/ **Prior Years** Unexpended Program LTF Local Returned Transfers and LTF **Local Match** LTF **Local Match** LTF Program Year Allocation Match Notes to VCTC Notes Local Match Expenditures Expenditures Expenditures Allocations Status Bicycle Path Maintenance- Class I 2002-03 \$ 3,411 \$ 3,411 2,848 \$ 563 \$ \$ Closed 2003-04 4,387 4,387 Bicycle Path Maintenance- Class I 4,387 Closed Bicycle Path Maintenance- Class I 2004-05 2,570 2.570 2.570 Closed Bicycle Path Maintenance- Class I 2005-06 3,438 3,438 3,438 Closed 5,540 Bicycle Path Maintenance- Class I 2006-07 5,540 5.540 Closed Bicycle Path Maintenance- Class I 2007-08 4,060 4,060 4,060 Closed B Street Improvements 2008-09 133.269 55,163 **(1)** 138.106 4.837 10.767 60.000 Closed Bicycle Path Maintenance- Class I 2008-09 1,854 1.854 1,854 Closed Bicycle Path Maintenance- Class I 2009-10 1,487 1,487 1,487 Closed Pedestrian Improvements Various Project 2010-11 60,000 66,000 (2) (3) 126,000 15,843 15,844 10,241 4,393 33,916 Open Bicycle Path Maintenance- Class I 2010-11 2,166 2,166 1,871 295 Open Bicycle Path Maintenance- Class I 2011-12 5,673 5,673 5,673 Open Bicycle Boulevard Improvements 2012-13 93,250 93,250 (2) 186,500 27,443 27,443 52,969 83,287 12,838 Open Bicycle Path Maintenance- Class I 2012-13 2,617 2,617 2,617 Open 2013-14 27,432 30.815 34,332 Cloyne Street Bicycle Project 75.000 100,000 (2) 175.000 13,236 18.746 Open 2013-14 Bicycle Path Maintenance- Class I 2,512 2,512 2,512 Open Vineyard Ave/Esplanade Dr Project 2014-15 142.000 142.000 142.000 (1) 142.000 Closed Bicycle Path Maintenance- Class I 2014-15 9.388 9.388 9.388 Open Crosswalk Beacon 2015-16 38,256 68,863 38,256 30,607 45,539 Closed Bicycle Path Maintenance- Class I 2015-16 5,378 5,378 5,378 Open Bicycle Path Maintenance- Class I 2016-17 5,112 5,112 5,112 Open Bicycle Path Maintenance- Class I 2017-18 4.906 4.906 900 2.601 1.405 Open Bicycle Path Maintenance- Class I 2018-19 5.063 5.063 5.063 Open Bicycle Path Maintenance- Class I 2019-20 5.580 5.580 5.580 Open Bicycle Path Maintenance- Class I 2020-21 6,940 6,940 6,940 Open

Unexpended interest accumulated to date Miscellaneous revenues - Reimbursement for an installation of street lights (this project is not on the Schedule of Status of Funds)	 61,411 5,244	(1)
Fund balance at June 30, 2021	\$ 197,704	

Notes:

Totals

- (1) The City of Oxnard returned unexpended funds of \$55,163 plus interest of \$9,616 for "B Street Improvements" and unexpended funds of \$142,000 plus interest of \$11,721 for "Vineyard Ave/Esplanade Drive Project", totaling \$218,500 to VCTC on 3/30/2021.
- (2) Per VCTC approval on November 29, 2021, a one-time match exception was made to the match requirements for the project, to allow tapering of the match so that a reduced match is allowed for individual expenditures in FY 2020/21 and prior, with the proviso that the full project must achieve the required match upon completion. The City of Oxnard failed to meet its match requirement as of June 30, 2021 by \$4,026 for Pedestrian Improvements Various Projects and by \$1,998 for Cloyne Street Bicycle Project.
- (3) The required local match for Pedestrian Improvements Various Projects was corrected from \$66,630 on prior years' reports to \$66,000 per clarification from VCTC on November 29, 2021.

\$ 197,163

\$550,588 \$ 565,126

918,551

99,673

\$

74,102 \$

122,703 \$

162,732 \$



Board of Commissioners Ventura County Transportation Commission Ventura, California

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Transportation Development Act Fund pursuant to Article 3 ("TDA Fund") of the City of Oxnard, California ("City"), as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the City's TDA Fund financial statements, and have issued our report thereon dated December 3, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the financial statements of the TDA Fund of the City are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including §6666 of Part 21 of the California Code of Regulations, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including §6666 of Part 21 of the California Code of Regulations.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lake Forest, California December 3, 2021

Commad LL