

**CITY OF SIMI VALLEY, CALIFORNIA**

Transportation Development Act Local Transportation Fund  
Article 3, Section 99234 Public Utilities Code

Financial Statements

Fiscal Years Ended June 30, 2020 and 2019

# CITY OF SIMI VALLEY, CALIFORNIA

Transportation Development Act Local Transportation Fund  
Article 3, Section 99234 Public Utilities Code

Fiscal Years Ended June 30, 2020 and 2019

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Board of Commissioners  
Ventura County Transportation Commission  
Ventura, California

## INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the Transportation Development Act ("TDA") Article 3 Fund ("TDA Fund") of the City of Simi Valley, California ("City"), as of and for the years ended June 30, 2020 and 2019, and the related notes to the financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the TDA Fund of the City, as of June 30, 2020 and 2019, and the change in financial position of the TDA Fund of the City for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matters**

As discussed in Note 1, the financial statements present only the TDA Fund of the City and do not purport to, and do not present fairly, the financial position of the City as of June 30, 2020 and 2019, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **Other Matters**

Our audit was conducted for the purpose of forming an opinion on financial statements of the TDA Fund of the City. The *Schedules of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual* and the *Schedule of Status of Funds by Project*, listed as supplemental data in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements.

The *Schedules of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual* and the *Schedule of Status of Funds by Project* is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements for the TDA Fund of the City. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the *Schedules of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual* and the *Schedule of Status of Funds by Project* is fairly stated in all material respects in relation to the financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 4, 2021 on our consideration of the City's internal control over financial reporting for the TDA Fund and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Lake Forest, California  
March 4, 2021

**CITY OF SIMI VALLEY, CALIFORNIA**

Transportation Development Act Local Transportation Fund  
Article 3, Section 99234 Public Utilities Code

Comparative Balance Sheets

June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
<u>Assets</u>		
Cash and investments (Note 3)	\$ 169,432	\$ 273,858
Interest receivable	<u>875</u>	<u>1,414</u>
Total assets	<u>\$ 170,307</u>	<u>\$ 275,272</u>
 <u>Liabilities and fund balance</u>		
Accounts payable	<u>\$ -</u>	<u>\$ 27,107</u>
Total liabilities	<u>-</u>	<u>27,107</u>
Fund balance - restricted	<u>170,307</u>	<u>248,165</u>
Total liabilities and fund balance	<u>\$ 170,307</u>	<u>\$ 275,272</u>

See accompanying notes to financial statements.

**CITY OF SIMI VALLEY, CALIFORNIA**

Transportation Development Act Local Transportation Fund  
Article 3, Section 99234 Public Utilities Code

Comparative Statement of Revenues, Expenditures,  
and Changes in Fund Balance

Fiscal Years Ended June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
Revenues:		
TDA Article 3 funds	\$ 29,878	\$ 187,687
Interest income	<u>4,452</u>	<u>5,275</u>
Total revenues	<u>34,330</u>	<u>192,962</u>
Expenditures:		
Construction, maintenance, and engineering	<u>29,878</u>	<u>27,107</u>
Total expenditures	<u>29,878</u>	<u>27,107</u>
Excess (deficiency) of revenues over (under) expenditures	<u>4,452</u>	<u>165,855</u>
Special item:		
Transfer to funding agency (Note 4)	<u>(82,310)</u>	<u>-</u>
Net change in fund balance after special item	<u>(77,858)</u>	<u>165,855</u>
Fund balance at beginning of year, as previously reported	248,165	194,245
Prior period adjustment	<u>-</u>	<u>(111,935)</u>
Fund balance at beginning of year, as restated	<u>248,165</u>	<u>82,310</u>
Fund balance at end of year	<u>\$ 170,307</u>	<u>\$ 248,165</u>

See accompanying notes to financial statements.

# CITY OF SIMI VALLEY, CALIFORNIA

Transportation Development Act Local Transportation Fund  
Article 3, Section 99234 Public Utilities Code

Notes to Financial Statements

Fiscal Years Ended June 30, 2020 and 2019

## (1) **General Information**

The financial statements are intended to reflect the financial position and changes in financial position for the Transportation Development Act Local Transportation Fund pursuant to Article 3 (“TDA Fund” or “Bicycle Lanes Fund”) of the City of Simi Valley, California (“City”) only.

Pursuant to Section 99234 of the California Public Utilities Code, Article 3 monies may be used only for facilities provided for the exclusive use of pedestrians and bicycles, including the construction and related engineering expenses of those facilities, the maintenance of bicycle trails (which are closed to motorized traffic), and bicycle safety education programs. Facilities that provide for the use of bicycles may include projects that serve the needs of commuting bicyclists, including, but not limited to, new trails serving major transportation corridors, secure bicycle parking at employment centers, park and ride lots, and transit terminals where other funds are unavailable. Funding for this program was authorized by the Ventura County Transportation Commission (“VCTC”).

## (2) **Summary of Significant Accounting Policies**

### Fund Accounting

The accounts of the City are organized on the basis of funds and account groups. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related liabilities, obligations, reserves, and equity segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The City accounts for the activity of the Article 3 funds in its Bicycle Lanes Fund, which is a Special Revenue Fund. Special Revenue Funds are used to account for and report on a particular source of revenue.

### Measurement Focus and Basis of Accounting

Special Revenue Funds are accounted for by using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures are generally recorded when a liability is incurred.



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Notes to Financial Statements

Fiscal Years Ended June 30, 2020 and 2019

## (2) **Summary of Significant Accounting Policies (Continued)**

### Revenue Recognition

Recognition of revenues arising from nonexchange transactions, which include revenues from taxes, certain grants, and contributions, is based on the primary characteristic from which the revenues are received by the City. For the City, funds received under TDA Article 3 possess the characteristic of a voluntary nonexchange transaction similar to a grant. Revenues under TDA Article 3 are recognized in the period when all eligibility requirements have been met.

An unearned revenue arises when potential revenues do not meet both the measurable and availability criteria for recognition in the current period. Unearned revenue also arises when the City receives resources before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualified expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet, and revenue is recognized.

### Fund Balance

The components of the fund balances of governmental funds reflect the component classifications described below.

- *Nonspendable Fund Balance* – this includes amounts that cannot be spent because they are either (a) not in spendable form, or (b) legally or contractually required to be maintained intact.
- *Restricted Fund Balance* – this includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation.
- *Committed Fund Balance* – this includes amounts that can be used only for the specific purposes determined by a formal action of the City Council.
- *Assigned Fund Balance* – this includes amounts that are intended to be used by the City for specific purposes, but do not meet the criteria to be classified as restricted or committed.
- *Unassigned Fund Balance* – this includes any deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

# CITY OF SIMI VALLEY, CALIFORNIA

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Notes to Financial Statements

Fiscal Years Ended June 30, 2020 and 2019

## (2) **Summary of Significant Accounting Policies (Continued)**

It is the City's policy that restricted resources will be applied first, followed by (in order of application) committed, assigned, and unassigned resources, in the absence of a formal policy adopted by the City Council.

### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain amounts and disclosures. Accordingly, actual results could differ from those estimates.

## (3) **Cash and Investments**

The City has pooled its cash and investments in order to achieve a higher return on investments while facilitating management of cash. The balance in the pool account is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing accounts and other investments for varying terms. The TDA Fund's cash and investments as of June 30, 2020 and 2019 were \$169,432 and \$273,858, respectively.

The TDA Fund's cash is deposited in the City's internal investment pool, which is reported at fair value. Interest income is allocated on the basis of average cash balances. Investment policies and associated risk factors applicable to the TDA Fund are those of the City and are included in the City's basic financial statements.

See the City's basic financial statements for disclosures related to cash and investments including those disclosures relating to interest rate risk, credit rate risk, custodial credit risk, and concentration risk.

## (4) **Transfer to Funding Agency**

As a result of the fiscal year 2018/19 audit, the City identified unused TDA funds related to prior program years. As VCTC's policy is to reprogram any unexpended funds in the next TDA Article 3 call-for-projects, VCTC requested repayment of \$82,310 in this fiscal year. These unused funds were returned to VCTC on March 11, 2020.

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Notes to Financial Statements

Fiscal Years Ended June 30, 2020 and 2019

**(4) Transfer to Funding Agency (Continued)**

The amount returned to VCTC consists of the following:

Sidewalk and Curb Ramp Construction 2011-12	\$ 8,171
Arroyo Simi Greenway (Phase II additional) 2014-15	58,160
Prior year accumulated interest	<u>15,979</u>
Total funds returned to VCTC	<u>\$ 82,310</u>

**(5) Restrictions**

Funds received pursuant to the California Public Utilities Code §99234 (TDA Article 3) may only be used for facilities provided for exclusive use by bicycle and pedestrian facilities or bicycle safety education programs.

**(6) Contingencies**

See the City's basic financial statements for disclosures related to contingencies including those relating to various legal actions, administrative proceedings, or claims in the ordinary course of operations.

**(7) Budgetary Data**

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America and utilizes an encumbrance system as a management control technique to assist in controlling expenditures and enforcing revenue provisions. Under this system, the current year expenditures are charged against appropriations. Accordingly, actual revenues and expenditures can be compared with related budget amounts without any significant reconciling items.

## Supplemental Data

**CITY OF SIMI VALLEY, CALIFORNIA**

Transportation Development Act Local Transportation Fund  
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Schedule of Revenues, Expenditures,  
and Changes in Fund Balance - Budget and Actual

Fiscal Year Ended June 30, 2020

	Budget		Actual	Variance From Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues:				
TDA Article 3 funds	\$ 30,000	\$ 30,000	\$ 29,878	\$ (122)
Interest income	<u>500</u>	<u>500</u>	<u>4,452</u>	<u>3,952</u>
Total revenues	<u>30,500</u>	<u>30,500</u>	<u>34,330</u>	<u>3,830</u>
Expenditures:				
Construction, maintenance, and engineering	<u>30,000</u>	<u>30,000</u>	<u>29,878</u>	<u>122</u>
Total expenditures	<u>30,000</u>	<u>30,000</u>	<u>29,878</u>	<u>122</u>
Excess (deficiency) of revenues over (under) expenditures	<u>500</u>	<u>500</u>	<u>4,452</u>	<u>3,952</u>
Special item:				
Transfer to funding agency (Note 4)	<u>-</u>	<u>-</u>	<u>(82,310)</u>	<u>(82,310)</u>
Net change in fund balance after special item	<u>\$ 500</u>	<u>\$ 500</u>	<u>(77,858)</u>	<u>\$ (78,358)</u>
Fund balance at beginning of year			<u>248,165</u>	
Fund balance at end of year			<u>\$ 170,307</u>	

**CITY OF SIMI VALLEY, CALIFORNIA**

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Schedule of Revenues, Expenditures,  
and Changes in Fund Balance - Budget and Actual

Fiscal Year Ended June 30, 2019

	Budget		Actual	Variance From Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues:				
TDA Article 3 funds	\$ 25,000	\$ 25,000	\$ 187,687	\$ 162,687
Interest income	500	500	5,275	4,775
Total revenues	25,500	25,500	192,962	167,462
Expenditures:				
Construction, maintenance, and engineering	24,000	27,107	27,107	-
Total expenditures	24,000	27,107	27,107	-
Excess (deficiency) of revenues over (under) expenditures	\$ 1,500	\$ (1,607)	165,855	\$ 167,462
Fund balance at beginning of year, as previously reported			194,245	
Prior period adjustment			(111,935)	
Fund balance at beginning of year, as restated			82,310	
Fund balance at end of year			\$ 248,165	

**CITY OF SIMI VALLEY, CALIFORNIA**

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Schedule of Status of Funds by Project

Fiscal Year Ended June 30, 2020

Program Year	LTF Allocations	Required Local Match	Approved Transfer/	Notes	Local Match Transfer (6)	Funds Returned to VCTC (3)	LTF	Current Year LTF Expenditures	Current Year Local Match Expenditures	Prior Years LTF Expenditures	Prior Years Local Match Expenditures	Unexpended LTF Allocations	Program Status	
			Interest Applied				Allocations/ Transfers and Local Match							
Sidewalk and Curb Ramp Construction	2011-12	\$ 20,000	\$ 20,000	\$ (3,658)	(1)	\$ (3,658)	\$ (8,171)	\$ 24,513	-	-	\$ 8,171	\$ 8,171	\$ -	Closed
Arroyo Simi (Phase II) Traffic Signal Modification Project	2012-13	75,000	75,050	3,658	(1)	3,658	-	157,366	-	-	78,658	78,708	-	Closed
Widen LA Ave between Hidden Ranch Road & Stearns	2013-14	75,000	75,000	(15,477)	(2)	(15,477)	-	119,046	-	-	59,523	59,522	-	Closed
Arroyo Simi Greenway (Phase II additional)	2014-15	78,000	78,000	15,477	(2)	15,477	(58,160)	128,794	-	-	35,317	-	-	Open (4)
Arroyo Simi Greenway (Phase 3)	2015-16	50,000	1,330,000	-	-	-	-	1,380,000	-	-	50,000	1,302,303	-	Open (5)
Widen West LA Ave between PSC & Western City Limits	2018-19	160,580	-	-	-	-	-	160,580	-	-	-	-	160,580	Open
Bicycle Path Maintenance - Class I	2019-20	29,878	-	-	-	-	-	29,878	29,878	-	-	-	-	Closed
<b>Total</b>		<b>\$ 488,458</b>	<b>\$ 1,578,050</b>	<b>\$ -</b>		<b>\$ -</b>	<b>\$ (66,331)</b>	<b>\$ 2,000,177</b>	<b>\$ 29,878</b>	<b>\$ -</b>	<b>\$ 231,669</b>	<b>\$ 1,448,704</b>	<b>\$ 160,580</b>	
Unexpended interest accumulated to date													<u>9,727</u>	(3)
Fund balance at June 30, 2020													<u>\$ 170,307</u>	

**Notes:**

- (1) - Transfer unused 2011-12 funds from the installation of missing sidewalk section at Los Angeles Avenue and Stow Street intersection project. VCTC approval letter was dated March 6, 2016.
- (2) - The City of Simi Valley received approval from VCTC on March 9, 2016 to transfer TDA Article 3 funding from Fiscal Year 2013-14 closed bicycle projects to Fiscal Year 2014-15's Arroyo Simi Greenway project.
- (3) - As a result of the fiscal year 2018-19 audit, the City identified of unused TDA funds related to prior program years. Specifically, \$8,171 of funds were unspent from program year 2011-12, \$58,160 of funds were unspent from program year 2014-15, and \$15,979 of accumulated interest were unspent. As VCTC's policy is to reprogram any unexpended funds in the next TDA Article 3 call-for-projects, VCTC requested repayment of \$82,310 in this fiscal year. These unused funds were returned to VCTC on March 11, 2020. See Note 4 of the Financial Statements.
- (4) - The City did not meet it's 50% local match requirement of \$35,317 for the program year 2014-15 Arroyo Simi Greenway (Phase II additional) project. In Fiscal Year 2020-21, the City's public works department will process a release of trust funds to satisfy the match. Once completed, the local match expenditures component of \$35,317 will be reflected on the schedule above, and the project will be closed.
- (5) - The City expended the LTF allocation of \$50,000, however, the program status remains "Open" as the City still has a pending local match requirement of \$27,697 outstanding, which, once completed, will satisfy the total local match requirement of \$1,330,000. The City plans to satisfy the remaining local match requirement in Fiscal Year 2020-21.
- (6) - Local Match Transfer column was added to provide a complete picture regarding updated match requirements.



Board of Commissioners  
Ventura County Transportation Commission  
Ventura, California

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Transportation Development Act Local Transportation Fund pursuant to Article 3 ("TDA Fund") of the City of Simi Valley, California ("City"), as of and for the years ended June 30, 2020 and 2019, and the related notes to the financial statements, and have issued our report thereon dated March 4, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did identify one deficiency in internal control that we consider to be material weakness, which is described in the accompanying schedule of findings (Finding # 1).



## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the TDA Fund of the City are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including §6666 of Part 21 of the California Code of Regulations, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including §6666 of Part 21 of the California Code of Regulations, which are described in the accompanying schedule of findings (Finding # 1).

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Lake Forest, California  
March 4, 2021

# CITY OF SIMI VALLEY, CALIFORNIA

Transportation Development Act Local Transportation Fund  
Article 3, Section 99234 Public Utilities Code

Finding and Recommendation

Fiscal Year Ended June 30, 2020

(1) **Need to Monitor TDA Compliance of Entity Expending TDA Funds on the City's Behalf**

The invoices provided by Rancho Simi Recreation and Park District ("RSRPD") did not indicate the pedestrian or bicycle paths that were maintained by them. Additionally, the City did not monitor expenditure for eligible uses or follow up with RSRPD to determine if TDA 3 funds were spent in their entirety on approved expenditures or projects.

RSRPD provided an expense report which included a portion of payroll costs of its two employees being allocated to trail maintenance. However, there was no further evidence to support that these employees performed maintenance work on the pedestrian or bicycle paths.

The VCTC Transportation Development Act Claims Manual, Table 3 states, in part:

*"TDA eligibility requirements must be maintained and are the responsibility of the claimant/local agency. ..."*

### **Recommendation**

We recommend that the City implement review procedures to ensure TDA 3 expenditures are recorded accurately, reviewed for compliance with TDA 3 eligible uses, and spent in their entirety.

### **Management Response:**

The RSRPD will be submitting an itemized list of expenditures on their future invoices and Public Works staff will review to ensure compliance prior to the approval of the transfer of the maintenance funds.