CITY OF OJAI TRANSPORTATION DEVELOPMENT ACT FUND

INDEPENDENT AUDITOR'S REPORTS, FUND FINANCIAL STATEMENTS, AND SUPPLEMENTARY INFORMATION

FOR THE FISCAL YEAR ENDED JUNE 30, 2018

CITY OF OJAI TRANSPORTATION DEVELOPMENT ACT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2018

TABLE OF CONTENTS

Page	Э

Independent Auditor's Report	1
Fund Financial Statements	
Balance Sheet	3
Statement of Revenues, Expenditures, and Changes in Fund Balance	4
Notes to the Fund Financial Statements	5
Supplementary Information	
Budgetary Comparison Schedule as of June 30, 2018	8
Budgetary Comparison Schedule as of June 30, 2017	9
Schedule of Project Status	10
Other Report	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government</i>	
Auditing Standards and the Transportation Development Act	11
Findings and Recommendations	13
Status of Prior Year Findings and Recommendations	14

BROWN ARMSTRONG

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council of the City of Ojai Ojai, California

Report on the Financial Statements

We have audited the financial statements of the Transportation Development Act (TDA) Article 4, Section 99260(a) fund (TDA Fund) of the City of Ojai, California (City), which comprise the balance sheet as of June 30, 2018; the related statement of revenues, expenditures, and changes in fund balance for the fiscal year then ended; and the related notes to the financial statements. The June 30, 2017, summarized comparative information has been derived from the 2017 financial statements and is included for additional analysis only. The financial statements as of June 30, 2017, were audited by other auditors, whose report dated December 31, 2017, expressed an unmodified opinion on those financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relating to the TDA Fund relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control relating to the TDA Fund. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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1

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the TDA Fund of the City as of June 30, 2018, and the respective changes in its financial position, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, these financial statements present only the TDA Fund and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2018, or the changes in its financial position for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 8 - 9 and the schedule of project status on page 10 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the GASB who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. Our opinion on the financial statements is not affected by this missing MD&A.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2019, on our consideration of the City's internal control over financial reporting for the TDA Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance relating to the TDA Fund.

BROWN ARMSTRONG ACCOUNTANCY CORPORATIO

Brown Armstrong Accountancy Corporation

Bakersfield, California February 26, 2019

CITY OF OJAI TRANSPORTATION DEVELOPMENT ACT – ARTICLE 4 TRANSPORTATION DEVELOPMENT ACT FUND BALANCE SHEET JUNE 30, 2018 WITH COMPARATIVE TOTALS

	Article 4					
		2018		2017		
ASSETS						
Current assets: Cash and cash equivalents	\$	75,225	\$	75,225		
Total current assets	\$	75,225	\$	75,225		
LIABILITIES AND FUND BALANCE						
Current liabilities: Accounts payable and accrued expenses	\$		\$			
Total current liabilities		-		-		
Fund balance: Restricted for TDA Article 4 expenditures		75,225		75,225		
Total fund balance		75,225		75,225		
Total liabilities and fund balance	\$	75,225	\$	75,225		

The accompanying notes are an integral part of these financial statements.

CITY OF OJAI TRANSPORTATION DEVELOPMENT ACT – ARTICLE 4 TRANSPORTATION DEVELOPMENT ACT FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2018 WITH COMPARATIVE TOTALS

	Article 4							
	2018			2017				
REVENUES	•							
Local transportation funds allocation	\$	121,336	\$	126,140				
Local support revenues - GCTD energy credit revenue		60,664		75,860				
Interest earnings		279		212				
Total revenues		182,279	202,212					
EXPENDITURES Operating		182,279		177,000				
Total expenditures		182,279		177,000				
Changes in fund balance		-		25,212				
Fund balance, beginning		75,225		50,013				
Fund balance, ending	\$	75,225	\$	75,225				

The accompanying notes are an integral part of these financial statements.

CITY OF OJAI TRANSPORTATION DEVELOPMENT ACT – ARTICLE 4 TRANSPORTATION DEVELOPMENT ACT FUND NOTES TO THE FUND FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 WITH COMPARATIVE TOTALS

NOTE 1 – <u>REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

A. General Information

The accompanying financial statements are intended to reflect the financial position and changes in financial position for the Article 4, Section 99260(a) Transportation Development Act (TDA) Fund of the City of Ojai, California (City) only and are not intended to present fairly the financial position and results of operations of the City in accordance with accounting principles generally accepted in the United States of America.

Pursuant to Section 99260(a) of the California Public Utilities Code, Article 4 monies are to be used only for public transportation. Funding for this program is authorized by the County of Ventura and is paid to the City from the Gold Coast Transit District (the District).

B. Governmental Fund Financial Statements

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related liabilities, obligations, reserves and equity segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. The City accounts for the activity of the Article 4, Section 99260(a) fund in its TDA Fund, which is a Special Revenue Fund that is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes.

C. Measurement Focus and Basis of Accounting

Special Revenue Funds are accounted for using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred.

D. <u>Revenue Recognition</u>

Recognition of revenues arising from nonexchange transactions, which include revenues from taxes, certain grants and contributions, is based on the primary characteristic from which the revenues are received by the City. For the City, funds received under TDA Article 4, Section 99260(a) of the Public Utilities Code possess the characteristic of a voluntary nonexchange transaction similar to a grant. Revenues under TDA Article 4, Section 99260(a) are recognized in the period when all eligibility requirements have been met.

Unavailable revenue arises when potential revenues do not meet both the measurable and availability criteria for recognition in the current period. Unavailable revenues also arise when the City receives resources before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualified expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for unavailable revenue is removed from the balance sheet and revenue is recognized.

NOTE 1 - <u>REPORTING ENTITY AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

E. Fund Balance

As prescribed by Governmental Accounting Standards Board (GASB) Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which the entity is bound to honor constraints on the specific purposes for which amounts in the fund can be spent. As of June 30, 2018 and 2017, the fund balance for the TDA Fund of the City is Restricted.

Restricted fund balance includes amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions enabling legislation. Restrictions may effectively be changed or lifted only with the consent of the resource providers.

F. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported changes in City net position during the reporting period. Actual results could differ from those estimates.

NOTE 2 – <u>CASH AND INVESTMENTS</u>

The City has pooled its cash and investments in order to achieve a higher return on investments while facilitating management of cash. The balance in the pool account is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing accounts and other investments for varying terms. The TDA Fund's cash and investments balance as of June 30, 2018 and 2017, was \$75,225 and \$75,225, respectively.

The TDA Fund's cash is deposited in the City's internal investment pool, which is reported at fair value. Interest income is allocated on the basis of average cash balances. Investment policies and associated risk factors applicable to the TDA Fund are those of the City and are included in the City's basic financial statements.

NOTE 3 – <u>RESTRICTIONS</u>

Funds received pursuant to Public Utilities Code Section 99260(a) may only be used for public transportation activities.

NOTE 4 – <u>COMMITMENTS AND CONTINGENCIES</u>

As of June 30, 2018, in the opinion of the City administration, there were no outstanding matters which would have a significant effect on the financial position of these financial statements.

NOTE 5 – TRANSPORTATION DEVELOPMENT ACT COMPLIANCE REQUIREMENTS

California Public Utilities Code Chapter 4 – Transportation Development Article 4 – Claims for Funds Section 99268.5(c) – Fare Ratio Requirement for Exclusive Services to Elderly and Disabled Persons

NOTE 5 – TRANSPORTATION DEVELOPMENT ACT COMPLIANCE REQUIREMENTS (Continued)

In a county which had less than 500,000 population as determined by the 1970 federal decennial census and more than 500,000 in population as determined by the 1980 or 1990 federal decennial census, an operator in the county shall maintain a ratio of fare revenues to operating cost, as defined by subdivision (a) of Section 99247 ("operating cost" means all costs in the operating expense object classes exclusive of the costs in the depreciation and amortization expense object class of the uniform system of accounts and records adopted by the Controller pursuant to Section 99243), at least equal to one-fifth (20%) if serving an urbanized area or one-tenth (10%) if serving a nonurbanized area.

Ojai Trolley

The following information is provided from the City's Transit Fund.

For the fiscal years ended June 30, 2018 and 2017, the fare ratio requirement was calculated as follows:

Description	 2018	 2017
Operating revenues: Passenger fares for transit services Local support - GCTD energy credit revenue	\$ 95,501 60,664	\$ 75,860 -
Total operating revenues	 156,165	 75,860
Operating expenses Less:	866,061	641,870
Depreciation expense	 (98,958)	 -
Net operating expenses	\$ 767,103	\$ 641,870
Total fare ratio	 20%	 12%
Total fare ratio requirement pursuant to Section 99268.5(c)	20%	 20%

For purposes of the fare ratio requirement calculation, only the expenses of the City's bus system were included in the operating expenses.

For the fiscal year ended June 30, 2016, the City operated the Ojai Trolley with TDA funds passedthrough from the District to the City and the County of Ventura. The City utilized the TDA funds passedthrough from the County of Ventura as a local support to offset its fare box requirements. However, at the May 13, 2016 Ventura County Transportation Commission (VCTC) meeting, the VCTC board approved a TDA policy that indicates that TDA funds allocated to eligible claimants and passed-through to other entities retain TDA requirements for policy implementation effective July 1, 2016.

Therefore, for the fiscal year ended June 30, 2017, the City did not comply with the fare ratio requirement. (See Finding – 2017-001). The City complied with the fare ratio requirement for the fiscal year ended June 30, 2018.

NOTE 6 – <u>SUBSEQUENT EVENTS</u>

The date to which events occurring after June 30, 2018, have been evaluated for possible adjustments to the financial statements or disclosures is February 26, 2019, which is the date that the financial statements were available to be issued. There were no events brought to our attention that were deemed to be reportable at that time.

SUPPLEMENTARY INFORMATION

CITY OF OJAI TRANSPORTATION DEVELOPMENT ACT – ARTICLE 4 TRANSPORTATION DEVELOPMENT ACT FUND BUDGETARY COMPARISON SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2018

		Original Budget		Actual	Variance With Final Budget		
REVENUES Local transportation funds allocation Local support revenues - GCTD energy credit revenue Interest earnings	\$	182,000 - -	\$	121,336 60,664 279	\$	(60,664) 60,664 279	
Total revenues	182,000 18			182,279		279	
EXPENDITURES Operating Capital outlay		185,470 75,000		182,279 -		3,191 75,000	
Total expenditures		260,470		182,279		78,191	
Changes in fund balance	\$	(78,470)		-	\$	78,470	
Fund balance, beginning				75,225			
Fund balance, ending			\$	75,225			

CITY OF OJAI TRANSPORTATION DEVELOPMENT ACT – ARTICLE 4 TRANSPORTATION DEVELOPMENT ACT FUND BUDGETARY COMPARISON SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2017

	Original Budget	 Actual	Variance With Final Budget			
REVENUES Local transportation funds allocation Interest earnings	\$ 177,000 -	\$ 202,000 212	\$	25,000 212		
Total revenues	 177,000	 202,212		25,212		
EXPENDITURES Operating Capital outlay	 178,350 75,000	 177,000 -		1,350 75,000		
Total expenditures	 253,350	 177,000		76,350		
Changes in fund balance	\$ (76,350)	25,212	\$	101,562		
Fund balance, beginning		 50,013				
Fund balance, ending		\$ 75,225				

CITY OF OJAI TRANSPORTATION DEVELOPMENT ACT – ARTICLE 4 TRANSPORTATION DEVELOPMENT ACT FUND SCHEDULE OF PROJECT STATUS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 WITH COMPARATIVE TOTALS

For the Fiscal Year Ended June 30, 2018

Project Description	Beginning Balance			Allocation Adjustments		terest rnings ocation	ings		Ending Balance
Operating:									
Ojai Trolley	\$-	\$ 121,336	\$		\$	269	\$	121,605	\$
Total operating		 121,336		-		269		121,605	
Capital:									
Ojai Trolley Five-Bay Bus Ojai Trolley Washpad and	-	-		-		-		-	-
Collection System Ojai Trolley Storage Area	45,134 30,091	 -		-		-		-	 45,134 30,091
Total capital	75,225	 -		-		-		-	 75,225
Total	\$ 75,225	\$ 121,336	\$	-	\$	269	\$	121,605	\$ 75,225

For the Fiscal Year Ended June 30, 2017

Project Description	Beginning Balance					Transportation Beginning Funds Allocation				Exp	penditures	Ending tures Balance		
Operating:														
Ojai Trolley	\$-	\$	177,000	\$	-	\$ -	\$	177,000	\$	-				
Total operating			177,000		-	 -		177,000						
Capital:														
Ojai Trolley Five-Bay Bus Ojai Trolley Washpad and	50,013		-	(!	50,013)	-		-		-				
Collection System Ojai Trolley Storage Area	-		20,000 5,000		25,007 25,006	127 85		-		45,134 30,091				
Total capital	50,013		25,000		-	 212		-		75,225				
Total	\$ 50,013	\$	202,000	\$	-	\$ 212	\$	177,000	\$	75,225				

OTHER REPORT

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS AND THE TRANSPORTATION DEVELOPMENT ACT

To the Honorable Mayor and Members of the City Council of the City of Ojai Ojai, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the balance sheet of the Transportation Development Act (TDA) Article 4, Section 99260(a) fund (TDA Fund) of the City of Ojai, California (City), as of June 30, 2018, and the related statement of revenues, expenditures, and changes in fund balance for the fiscal year ended, and the related notes to the financial statements, which collectively comprise the financial statements of the TDA Fund of the City, and have issued our report thereon dated February 26, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting (internal control) as it relates to the TDA Fund as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting relating to the TDA Fund. Accordingly, we do not express an opinion on the effectiveness of the City's internal reporting relating to the TDA Fund.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's TDA Fund financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the financial statements of the TDA Fund of the City are free from material misstatement, we performed tests of the City's compliance with certain provisions of laws, regulations, contracts, and grant agreements, including §6666 of Part 21 of the California Code of Regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including §6666 of Part 21 of the California Code of Regulations.

Purpose of this Report

This purpose of this report is solely to describe the scope of our testing of internal control and compliance relating to the TDA Fund and the result of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance relating to the TDA Fund. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and the TDA Fund. Accordingly, this communication is not suitable for any other purpose.

BROWN ARMSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Secountancy Corporation

Bakersfield, California February 26, 2019

CITY OF OJAI TRANSPORTATION DEVELOPMENT ACT FUND ARTICLE 4, SECTION 99260(A) OF THE PUBLIC UTILITIES CODE FINDINGS AND RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

None.

CITY OF OJAI TRANSPORTATION DEVELOPMENT ACT FUND ARTICLE 4, SECTION 99260(A) OF THE PUBLIC UTILITIES CODE STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Finding - 2017-001

Fare Ratio Requirement

For the fiscal year ended June 30, 2017, the fare ratio calculation for the City of Ojai was 12% which is lower than the fare ratio requirement of 20% for the type of transit service provided.

Criteria

Section 99268.5(c) of the TDA indicates that an operator in Ventura County providing regular public transportation service shall be eligible for Local Transportation Funds if it maintains for the fiscal year, a ratio of fare revenue to operating costs at least equal to 20.00%.

During the year ended June 30, 2017, the funds received from the Local Transportation Fund did not comply with the above provision.

The City of Ojai did not meet the TDA required farebox recovery ratio during the fiscal year ended June 30, 2017.

If the year ended June 30, 2018, is deemed a non-compliant year, Section 6634 requires that the claimant be penalized in a future year (the year ended June 30, 2020). This will result in the claimants' TDA funds being reduced by the difference between the required farebox revenues and the actual revenues. Additionally, pursuant to Section 6633.9(4), the claimant shall be required to demonstrate how it will achieve the required farebox recovery ratio during any penalty year.

Recommendation

We recommend that the City of Ojai take the necessary steps to comply with the fare ratio requirement pursuant to Section 99268.5(c) of the TDA.

Current Year Status

Resolved.